

# Havering Combating Substance Misuse Strategy 2023 - 2028

Final Draft for HWB Approval v1.0

December 2023



## Document Control

Include document details, version history, approval history, and equality analysis record.

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<b>V0.1</b>	First Draft	23/12/2022	Havering CDP Working Group
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## Equality & Health Impact Assessment Record

1	Title of activity	Havering Combating Substance Misuse Strategy		
2	Type of activity	Multi-agency Strategy		
3	Scope of activity	<p>This is a five year local strategy that aims at working with all partners to:</p> <ul style="list-style-type: none"> <li>• Break drug supply chains by disrupting the ability of gangs to supply drugs and seizing their cash, bringing perpetrators to justice, safeguarding and supporting victims</li> <li>• Deliver a world-class treatment and recovery system, including; improving access to support by tackling stigma, delivering efficient and effective treatment and recovery system based on a multi-disciplinary multi-agency integrated approach.</li> <li>• Achieve a generational shift in the demand for drugs, including; preventing substance misuse and addiction. Supporting research, service audit, and evaluation.</li> <li>• Reduce risk and harm to individuals, families and communities, including; reducing harm related to substance misuse and safeguarding the vulnerable from abuse and harm. Ensuring care and support for other family members (a Think Family approach)</li> </ul>		
4a	Are you changing, introducing a new, or removing a service, policy, strategy or function?	Yes	If the answer to <u>any</u> of these questions is 'YES', Please continue to question 5.	If the answer to <u>all</u> of the questions (4a, 4b & 4c) is 'NO', please go to question 6.
4b	Does this activity have the potential to impact (either positively or negatively) upon people (9 protected characteristics)?	Yes		

4c	Does the activity have the potential to impact (either positively or negatively) upon any factors which determine people's health and wellbeing?	Yes		
5	If you answered YES:	<p><b>Please complete the EqHIA in Section 2 of this document.</b> Please see Appendix 1 for Guidance.</p> <p>The equality health impact assessment has been completed and will be included in the final report once approved</p>		
6	<p>If you answered NO: (Please provide a clear and robust explanation on why your activity does not require an EqHIA. This is essential in case the activity is challenged under the Equality Act 2010.)</p> <p>Please keep this checklist for your audit trail.</p>			

Date	Completed by	Review date
15/11/2023	Anthony Wakhisi	December 2028

## Table of Contents

Document Control.....	1
Document details.....	1
Version history .....	1
Equality & Health Impact Assessment Record .....	3
Foreword.....	7
List of abbreviations .....	8
Executive Summary .....	11
1 Introduction.....	17
1.1 Purpose .....	17
1.2 National Strategy.....	18
1.3 Local Strategy.....	19
2 Where We Are Now .....	22
2.1 Breaking Drug Supply Chains.....	22
2.2 Delivering a World-Class Treatment & Recovery System.....	23
2.3 Achieving a Generational Shift in the Demand for Drugs.....	25
2.4 Reducing Risk and Harm to Individuals, Families and Communities .....	26
3 Where We Want To Be .....	29
3.1 Vision .....	29
3.2 Aim & Objectives.....	29
Specific objectives include:.....	29
3.3 Local Strategic Outcomes .....	30
3.4 National Outcomes .....	30
4 How We Will Get There: Key Actions .....	33
4.1 Breaking Supply Chains.....	33
4.2 Delivering a World-Class Treatment & Recovery System.....	34
4.3 Achieving Generational Shift in Demand for Drugs and Excessive Alcohol.....	35
4.4 Reducing Risk and Harm to Individuals, Families and Communities .....	35
5 Performance Measures .....	37
5.1 Supplementary Grant .....	37
5.2 Performance Measures: The National and Local Outcomes Framework.....	38
6 Whole-System Accountability .....	46
7 Timescales .....	46
8 Related Documents .....	46
9 Consultation .....	47
10 Authorisation and Communication .....	47
11 Implementation and Monitoring .....	47
11.1 Action Plan.....	47

11.2 Monitoring Actions and Performance .....	47
11.3 Evaluation and Review .....	48
11.4 Further Information .....	48
Appendix 1: Consultation and Engagement Report.....	49
Appendix 2: Equality Analysis .....	94
Appendix 3: Strategy delivery plan .....	133

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## Foreword

[To be included in Final Report]

Mark Ansell

**Signature:**

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Councillor Gillian Ford

**Signature:**

Cabinet Lead Member for Adults & Health, London Borough of Havering

## List of abbreviations

Abbreviation	Meaning
AA	Alcoholics Anonymous
ASB	Anti-Social Behaviour
ATR	Alcohol Treatment Requirement
BAP	Behaviour and Attendance Partnership
BAU	Business as usual
BBV	Blood Borne Viruses
BCU	Basic Command Unit
BHC	Before Housing Costs
BHRUT	Barking, Havering & Redbridge University Trust
CAMHS	Children and adolescent mental health services
CCG	Clinical Commissioning Group
CEPN	Community Education Provider Networks
CDP	Combating Drugs Partnership
CDPB	Havering Combatting Drugs Partnership Board
CGL	Change Grow Live
CI	Confidence Interval
CLDT	Community Learning Disability Team
CJS	Criminal Justice System
CMT	Corporate Management Team
CPOMS	Child Protection Online Management System
CSB	Community Safety Board
CSCA	Country Signing Certificate Authority
CSC	Children Social Care
CST	Complex Safeguarding Teams
D&A	Drugs and Alcohol
DCLG	Department for Communities and Local Government
DHSC	Department of Health and Social Care
DIP	Drug Intervention Programme
DOMES	Diagnostic and Outcome Measure Executive Summary
DPO	Data Protection Officer
DRR	Drug Rehabilitation Requirement
DSL	Designated Safeguarding Lead
DV	Domestic Violence
DWP	Department for Work and Pensions
ESOL	English for Speakers of Other Languages
EUPD	Emotionally unstable personality disorder
FTEs	First-Time Entrants
GLA	Greater London Authority
GP	General Practitioner
HA	Havering Association
HRVA	Hazard, Risk and Vulnerability Analysis
HASP	Health and Safety Plan

Abbreviation	Meaning
HCV	Hepatitis C virus
HES	Hospital Episode Statistics
HJTF	Havering Joint Taskforce
HIV	Human Immunodeficiency Virus
HMPPS	His Majesty Prison and Probation Service
HSAB	Havering Safeguarding Adults Board
HSCB	Health and Social Care Board
HSCP	Havering Safeguarding Children's Partnership
HSL	Healthy Schools London
HSSW	Home school support workers
HWB	Health and Wellbeing Board
ICB	Integrated Care Board
ICS	Integrated Care System
IDVA	Independent domestic violence advocate
IMD	Index of Multiple Deprivation
IOM	Integrated Offender Management
ISA	International Standards on Auditing
JCU	Joint Commissioning Unit
JSNA	Joint Strategic Needs Assessment
LA	Local Authority
LAPE	Local Alcohol Profiles for England
LBH	London Borough of Havering
LFB	London Fire Brigade
LGA	Local Government Association
LGBTQ	Lesbian, Gay, Bi-sexual, Transgender, Queer/Questioning
LMC	Local Medical Committee
LPC	Local Pharmaceutical Committee
LSD	Lysergic acid Diethylamide
LSOA	Lower Super Output Areas
LTC	Long-term conditions
MARAC	Multi-Agency Risk Assessment Conference
MACE	Multi Agency Child Exploitation Meeting
MASH	Multi-Agency Safeguarding Hub
MDMA	Methyl enedioxy methamphetamine
MH	Mental Health
MOPAC	Mayor's Office for Policing and Crime
MOJ	Ministry of Justice
MPS	Metropolitan Police Service
NA	Needs Assessment
NCC	National Collaborating Centres
NDTMS	National Drug Treatment Monitoring System
NEL	North East London
NELFT	North East London Foundation Trust
NHS	National Health Service

Abbreviation	Meaning
NIDA	National Institute on Drug Abuse
NRM	National Referral Mechanism
NTA	National Treatment Agency for Substance Misuse
OCU	Opiate and Crack users
OHID	Office for Health Improvement and Disparities
ONS	Office for National Statistics
PBP	Place Based Partnership
PCC	Police Crime Commissioner
PCN	Primary Care Networks
PH	Public Health
PHE	Public Health England
PHI	Public Health Intelligence
PSHE	Personal, Social, Health, and Economic education
PWID	Persons Who Inject Drugs
PYLL	Potential Years of Life Lost
SGV	Sexual and Gender-based Violence
SPOC	Single Point of Contact
SRO	Senior Responsible Officer
TBA	To be announced
TBC	To be confirmed
TOPS	Treatment Outcome Profile
TOR	Terms of Reference
TTCG	Tactical Tasking and Coordination Group
UK	United Kingdom
VAWG	Violence Against Women and Girls
VCS	Voluntary Community Sector
VOLT	Victims, Offenders, Locations and Trends
WAY	What About Youth
YJB	Youth Justice Board
YJS	Youth Justice Service
YP	Young People

## Executive Summary

The use and abuse of alcohol and psychoactive substances is a worldwide public health issue with harms extending from the level of the individual to the family, community, and society. The UK is among the countries in Europe most affected by drugs and demand for them across the population is very high: over three million adults reported using drugs in England and Wales in the last year (2021).

Drug use drives crime, damages people's health, puts children and families at risk and reduces productivity – it impacts all, with the most deprived areas facing the greatest burden. According to the UK Government estimates, drugs misuse costs society nearly £20 billion a year. Nearly 3,000 people tragically lose their lives through drug misuse related deaths in England & Wales each year.

In Havering, statistics show substance misuse remains a priority issue that requires a sustained integrated approach to tackle. Latest data show an increase of annual substance misuse related crime incidents. Cases have nearly tripled since 2016 from 388 to 1,084 in 2022. In 2022, 938 possession of drugs crimes and 146 drug trafficking crimes were reported in Havering.

Alcohol-related mortality among males has also been rising in the last three years with the latest data (2020) showing alcohol-related mortality in Havering (57/100,000) was higher than the London average (51/100,000). In 2020/21 there were a total of 528 Havering adults in drug treatment services. The number has not changed significantly in the last 5 years indicating there still many people who require treatment but are not accessing it.

In 2020/21, 82% of known dependent drinkers did not get in contact with alcohol treatment services. And it is estimated that there are more than two thirds (67%) opiate and /or crack users aged 15-64 in Havering not in treatment. Of concern also is that out of a total of 364 new adult presentations to treatment for substance misuse during 2019/20, 77 (21%) were parents or adults living with children.

This strategy has been drafted in response to the UK 10 year drugs strategy, [‘From harm to hope: A 10-year drugs plan to cut crime and save lives’](#) published in December 2021. The national strategy sets out how the government will combat illegal drug use, cut off the supply of drugs by criminal gangs and give people with a drug addiction a route to a productive and drug-free life, deliver a world-class treatment and recovery system and change attitudes in society around the perceived acceptability of illegal drug use. It has three overarching priorities, namely:

- Breaking drug supply chains
- Delivering a world-class treatment and recovery system
- Achieving a generational shift in the demand for drugs

Implementation of the plan is supported by allocation of a supplementary grant (circa £300K for each of three years for Havering) and [local partnership guidance](#). The grant will be used to strengthen the capacity of local treatment service that offers a full range of evidence-based interventions.

The Havering Combating Drugs Partnership (Havering CDP) was fully formed in Aug 2022 to lead the local response set out in this strategy which is consistent with the national plan; informed by a detailed local needs assessment and builds on many existing activities and policies across a range of areas including enforcement, treatment, recovery and prevention to the benefit of local residents.

The scope of Havering's strategy includes all substances of abuse and addiction potential other than tobacco. It treats addiction as a chronic health condition and requires all relevant local agencies to work together to provide effective long-term support. It seeks to tackle stigma regarding addiction to encourage individuals and families affected to seek support; and to minimise community violence towards those with substance misuse problems.

The strategy acknowledges that although addiction problems can be seen across all communities, some communities and population groups including veterans, rough sleepers, the LGBTQ+ community and the children of people with addiction problems are disproportionately affected, requiring greater support and bespoke solutions.

There is a well-established range of specialist treatment services in Havering but investment is relatively low as the Public Health Grant received by the Council is itself low. Hence there is still greater need for innovative and cost effective approaches that engage the widest possible partnership to:

- Increase the proportion of people in treatment for drug and/ or alcohol dependency, which although similar to the national average has remained unchanged of the last five years.
- Support the cohort of residents with the most complex needs including poor physical and mental health, homelessness, unemployment and contact with the criminal justice system who require a holistic response to address their drug addictions, reduce harm and support recovery.
- Support parents with drug misuse problems to minimise the harm to children including the heightened risk that they themselves will in turn experience similar problems

The impacts of substance misuse and resultant addiction are multigenerational and multidimensional and go beyond the relatively small cohort with dependency problems. Substance misuse drives criminal behaviour, from domestic violence, antisocial behaviour and acquisition crime to sexual exploitation, slavery and gang violence. Hence, the partners in Havering will work together to:

- Break drug supply chains
- Deliver a world-class treatment and recovery system

- Achieve a generational shift in the demand for drugs
- Reduce risk and harm to individuals, families and communities

A delivery plan to address these four key areas was developed through engagement with all key stakeholders. The table below summarises the components of the agreed delivery plan. A more detailed plan is available in appendix 2.

Priority	Why	How	Who
<b>Breaking drug supply chains</b>	<ul style="list-style-type: none"> <li>• Supplying illicit drugs is not only a crime in itself, but the operating model involves exploitation and slavery.</li> </ul>	<ul style="list-style-type: none"> <li>• Collect and share intelligence</li> <li>• Collaborate to disrupt county lines and modern day slavery</li> <li>• Follow the money</li> <li>• Target retail and middle market</li> <li>• Limit alcohol outlets where necessary</li> <li>• Community vigilance, street policing</li> <li>• Survey emerging markets e.g. vapes</li> </ul>	<ul style="list-style-type: none"> <li>• Metropolitan Police</li> <li>• Community Safety</li> <li>• Trading standards, Licensing Committee</li> <li>• Residents</li> <li>• NHS</li> <li>• Social care</li> </ul>
<b>Delivering a world-class treatment and recovery system</b>	<ul style="list-style-type: none"> <li>• Addiction is a chronic condition with remission, relapse and recovery stages.</li> <li>• Tough enforcement action must be coupled with a high-quality treatment and recovery system to break the cycle of addiction.</li> <li>• Reducing stigma is key to improve both access to and</li> </ul>	<ul style="list-style-type: none"> <li>• Monitor the impact of the treatment system</li> <li>• Close working with Mental Health &amp; Integrated work with all partners (NHS Trusts, GPs, Community Pharmacies, Housing, Social Care, Voluntary Sector etc.)</li> <li>• Information and advice for the public on treatment access and self-care</li> <li>• Data sharing</li> <li>• Coordination with prisons, detentions</li> </ul>	<ul style="list-style-type: none"> <li>• Members of the Havering Combatting Drugs Partnership</li> <li>• CGL (Provider)</li> <li>• NELFT</li> <li>• Voluntary care sector</li> <li>• LBH Comms</li> <li>• Community pharmacies working with CGL</li> <li>• All front line services</li> <li>• Housing</li> <li>• DWP</li> <li>• VCS</li> </ul>

Priority	Why	How	Who
	<p>success of treatment.</p> <ul style="list-style-type: none"> <li>Building confidence in services by the individuals to seek support and treatment</li> </ul>	<p>and probation to ensure treatment</p> <ul style="list-style-type: none"> <li>Needle exchange, supervised consumption</li> <li>Tackling stigma</li> <li>Culturally sensitive access for marginalised communities</li> </ul>	
<b>Achieving a generational shift in the demand for drugs and alcohol misuse</b>	<ul style="list-style-type: none"> <li>Some children are more at risk than others due to the genetic predisposition and environmental exposure</li> <li>21% of services users were living with their children.</li> </ul>	<ul style="list-style-type: none"> <li>Information, Awareness and Staff Training</li> <li>School-based prevention and early intervention to reduce the chances of them using abusing alcohol, drugs and other substances</li> <li>Supporting young people and families most at risk of substance misuse or criminal exploitation</li> <li>Review and regulate alcohol retail sector</li> <li>Links to treatment system and breaking the supply chain</li> <li>Collect and share intelligence</li> </ul>	<ul style="list-style-type: none"> <li>Education (including schools)</li> <li>Children services</li> <li>Public Health</li> <li>Met Police</li> <li>Youth Justice</li> <li>Licensing</li> <li>LBH Comms</li> </ul>
<b>Reducing risk and harm to individuals, families and communities</b>	<ul style="list-style-type: none"> <li>Substance (drug and alcohol) misuse are involved in antisocial behaviour, domestic violence, exploitation,</li> </ul>	<ul style="list-style-type: none"> <li>Information and advice for the public on harm and risk reduction, and where to seek help</li> <li>Multidisciplinary multiagency support to those at</li> </ul>	<ul style="list-style-type: none"> <li>CGL</li> <li>NELFT</li> <li>Safeguarding Boards: HSAB and HSCP</li> <li>Social services</li> </ul>

Priority	Why	How	Who
	<p>violent crime and acquisition crime.</p> <ul style="list-style-type: none"> <li>• 21% (5282 people) of those using illicit drugs in Havering are young people aged 16-24</li> <li>• Blood-borne virus infection risk is highest among injection drug users</li> </ul>	<p>higher risk or those who suffered from harm of drugs and alcohol misuse.</p> <ul style="list-style-type: none"> <li>• Cross-disciplinary staff training</li> <li>• Improved opportunities for volunteering, employment and fixed accommodation</li> <li>• Needle exchange, supervised consumption</li> <li>• Research, audit and surveillance</li> <li>• Awareness and training around neurodiversity</li> <li>• Reducing risk and harm to communities</li> </ul>	<ul style="list-style-type: none"> <li>• Community safety e.g., domestic violence</li> <li>• DWP</li> <li>• Public Health</li> <li>• LBH Comms</li> <li>• Community pharmacies working with CGL</li> <li>• Trading standards and public protection</li> <li>• LFB</li> </ul>

Our vision is that through partnership working in prevention and supporting individuals and communities, through tackling the supply chain and reducing demand, we will further reduce substance misuse in Havering and safeguard the users, families, and communities from the harms of addiction, including providing useful and timely information and advice.

In order to achieve the ultimate strategic outcomes of reducing drug use, crime, harms and deaths, there is need to be clear about where we are, where we are going and how to get there. To help local partnerships monitor achievement of these outcomes, the government recently (May 2023) published the National Combating Drugs Outcomes Framework.<sup>1</sup>

The framework sets our three strategic outcomes of reducing drug use, reducing drug-related crime, and reducing drug-related deaths and harm. Also included are intermediate outcomes of reducing drug supply, increasing engagement in treatment and improving recovery outcomes. The document further outlines a set of additional

<sup>1</sup>

[https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\\_data/file/1158290/National\\_Combating\\_Drugs\\_Outcomes\\_Framework\\_-\\_Supporting\\_metrics\\_and\\_technical\\_guidance\\_PDF\\_1\\_.pdf](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1158290/National_Combating_Drugs_Outcomes_Framework_-_Supporting_metrics_and_technical_guidance_PDF_1_.pdf)

22 supporting measures which allow partnerships to monitor progress towards the outcomes, with two key aims:

- More timely, interim, and/or proxy measures, which can tell us about direction of travel towards the strategic and intermediate outcomes
- A wider picture of the system allowing us to monitor the health of the whole system and to see unexpected trends or provide early warning.

The single set of outcomes and metrics outlined in this strategy is aimed at all partners getting involved in delivering the 5-year drugs strategy. It emphasises shared accountability for all outcomes to avoid the problem of individual organisations being pulled in different directions by competing outcomes and targets. The Havering CDP board will organise and monitor its work around progress towards the outlined outcomes, ensuring local partners are accountable to central government, each other and local residents.

Monitoring and consideration of different demographics and protected characteristics will be a key part of this work. The drugs strategy commits to promoting equality and meeting the needs of all communities, particularly those who have often not received an effective service in the past, including people from ethnic minority backgrounds and women.

The Havering SRO represents the whole CDP through holding overarching responsibility for local delivery of the strategy. The SRO on behalf of the CDP will report and be accountable to the central government and will monitor local delivery against the outlined metrics as defined in the national and local outcomes framework. The measures will be monitored in the context of the whole system, with an awareness that the direction of travel may change over the course of the strategy. In the short term, we could expect initial increases in some metrics, due to more planned activity and services better meeting demand, but in the longer term these might decrease due to effective activity and reduction in the underlying problematic issues.

This strategy will be implemented over a five-year period from the date of publication and will be reviewed at least annually and amendments made as necessary.

# 1 Introduction

## 1.1 Purpose

The use and abuse of alcohol and psychoactive substances is a worldwide public health issue with harms extending from the level of the individual to the family, community, and society. Recent data published by the United Nations<sup>2</sup> put the global estimate of people who inject drugs in 2021 at 13.2 million, 18 per cent higher than previously estimated. Globally, over 296 million people used drugs in 2021, an increase of 23 per cent over the previous decade. The number of people who suffer from drug use disorders, meanwhile, has skyrocketed to 39.5 million, a 45 per cent increase over 10 years. The UK is among the countries in Europe most affected by drugs and demand for them across the population is very high: over three million adults reported using drugs in England and Wales in the last year and one in three 15-year-olds said they took drugs in 2018, up from one in four in 2014.<sup>3</sup>

People use substances including alcohol and drugs for a variety of reasons:<sup>4</sup>

- to relax, for enjoyment
- to be part of a group
- experiment out of a sense of curiosity
- rebellion
- to avoid physical and/or psychological pain
- to cope with problems
- to relieve stress

Some people are more vulnerable to initial use and addiction due to environmental and genetic factors. Drug and alcohol dependence often co-exists with other health disparities, like poor mental health and homelessness, so the local partners need to make sure the physical and mental health needs of people with drug addictions are addressed, to reduce harm and support recovery.<sup>5</sup> Moreover, most people who drink alcohol and/or use legal or illegal drugs do not become dependent on any of these substances. Addictions to cocaine, opiates, caffeine, alcohol, and tobacco are moderate to highly heritable.<sup>6</sup> In most people with addiction, their opioid receptors, dopamine transporters, cannabinoid receptor, and nicotinic receptors respond differently to opiates, stimulants, cannabinoids, and nicotine respectively from the general population in expressing a sense of reward. Environmental factors such as stress can interact with genes to exhibit drug addiction. In drug addiction especially with alcohol and opioids, not only there is psychological attachment to the substance our body develops physiological dependence, which makes treatment necessary.

Therefore, it is crucial that the drug market is disrupted so vulnerable people are not exposed to substances, or exploited and targeted; an evidence-based, world-class

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<sup>2</sup> [World Drug Report 2023 - Special Points of Interests \(unodc.org\)](https://www.unodc.org/drug-report-2023/)

<sup>3</sup> Drug misuse in England and Wales: year ending March 2020 (Office for National Statistics).

<sup>4</sup> [Why do people use alcohol and other drugs? - Alcohol and Drug Foundation \(adf.org.au\)](https://www.adf.org.au/why-do-people-use-alcohol-and-other-drugs/)

<sup>5</sup> [From harm to hope: a 10-year drugs plan to cut crime and save lives \(publishing.service.gov.uk\)](https://www.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/90000/from-harm-to-hope-a-10-year-drugs-plan-to-cut-crime-and-save-lives.pdf)

<sup>6</sup> [The genetics of addiction—a translational perspective | Translational Psychiatry \(nature.com\)](https://www.nature.com/articles/npp12700)

treatment system is there to manage addiction; information, advice and relevant support are there to eliminate the demand, and a supporting system is there to reduce the risk and prevent the harm of substance misuse and addiction to the individuals, families and the community.

In addition to health impacts, drug use drives crime, damages people's health, puts children and families at risk and reduces productivity – it impacts all of the country, with the most deprived areas facing the greatest burden. According to the UK Government estimates, drugs misuse costs society nearly £20 billion a year. Nearly 3,000 people tragically lose their lives through drug misuse related deaths in England & Wales each year.<sup>7</sup>

Alcohol is a factor in many drug-related deaths alongside drugs including heroin and methadone. In the night-time economy, drugs such as cocaine and MDMA are frequently used alongside alcohol. Moreover, specialist treatment and recovery services tend to be integrated for alcohol and other drugs. Therefore, local partnerships are asked to ensure that their plans sufficiently address alcohol dependence and wider alcohol-related harms. This should include considering the multiple complex needs of people who use alcohol as well as other drugs, and including alcohol in relevant activity and performance monitoring, considering deaths, hospital admissions and treatment for alcohol as well as other drugs.

Alcohol consumption is a contributing factor to hospital admissions and deaths from a diverse range of conditions. Alcohol misuse is estimated to cost the NHS about £3.5 billion per year and £21 billion annually for society as a whole. Neighbourhoods blighted by the presence of illegal drugs cannot prosper or provide the happy, healthy environment that people deserve.

## **1.2 National Strategy**

In December 2021, the UK government published a new 10-year drugs strategy, 'From Harm to Hope', backed by record levels of funding of over £3 billion to be spent from 2022 to 2025 on addressing the substance misuse problem. The national strategy sets out how the government will combat illegal drug use; cut off the supply of drugs by criminal gangs, give people with a drug addiction a route to a productive and drug-free life, deliver a world-class treatment and recovery system and change attitudes in society around the perceived acceptability of illegal drug use. It has three overarching priorities, namely:

- breaking drug supply chains
- delivering a world-class treatment and recovery system
- achieving a generational shift in the demand for drugs

For ease and brevity, the strategy document will use the term 'substance' to collectively describe alcohol, illegal drugs, psychoactive substances, over the counter drugs and prescription only medicines. However 'substance misusers' do not form one

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<sup>7</sup> [From harm to hope: A 10-year drugs plan to cut crime and save lives - GOV.UK](https://www.gov.uk/government/consultations/from-harm-to-hope-a-10-year-drugs-plan-to-cut-crime-and-save-lives)  
([www.gov.uk](https://www.gov.uk))

homogenous group. Therefore, where there are specific aspects of alcohol or drugs to be considered, more precise terminology will be used, e.g. alcohol misuse, drug use, problematic use of over the counter drugs and prescription only medicines.

### 1.3 Local Strategy

The national strategy is supported by provision of a supplementary grant and guidance for local authorities on how to establish partnerships for defined areas. Havering received nearly £300,000 in 2022/23 which will be repeated for two further years. The grant will be used to strengthen the capacity of local treatment service that offers a full range of evidence-based interventions.<sup>8</sup>

Guidance for implementation of the national strategy at local level was published on 15 June 2022. Local areas are expected to define their geographical footprint which should be at least Lower Tier Local Authority, identify a Senior Responsible Officer (SRO) to chair a partnership board and lead the local strategy. The partnership board should bring together the different individuals and organisations with responsibility for delivering the strategic priorities of the drug strategy – breaking supply, treatment and recovery and reducing demand.

The Havering Combating Drugs Partnership (CDP) was established in August 2022 to lead on the implementation of the national drugs strategy at local level. Below is the list of member organisations and representatives:

**Table 2: Member organisations/representatives of the Havering Combating Drugs Partnership, 2023**

<ul style="list-style-type: none"> <li>• LB Havering Public Health</li> <li>• LB Havering Elected member representatives for adults and children services</li> <li>• LB Havering Public Involvement Lead &amp; Communities</li> <li>• Community Safety Partnership and Crime Prevention</li> <li>• Police and Crime Commissioner</li> <li>• Metropolitan Police</li> <li>• Probation Service Representative</li> <li>• Integrated Offender Management and Serious Group Violence</li> <li>• CGL</li> <li>• NELFT</li> <li>• BHRUT A&amp;E</li> <li>• Healthwatch</li> </ul>	<ul style="list-style-type: none"> <li>• LB Havering Housing</li> <li>• Jobcentre Plus / DWP</li> <li>• LB Havering Adult Social Care</li> <li>• LB Havering Children Services</li> <li>• LB Havering Early Help</li> <li>• Schools and Education</li> <li>• Safeguarding Board</li> <li>• NHS NEL ICB</li> <li>• Local Pharmaceutical Committee</li> <li>• GP Representative</li> <li>• Voluntary Care Sector</li> <li>• Youth Justice Board</li> <li>• Service User with Lived Experience</li> <li>• Independent Domestic Violence Advocate</li> <li>• LB Havering Licensing Team</li> <li>• LB Havering Communications</li> </ul>
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<sup>8</sup> [Guidance for local delivery partners \(publishing.service.gov.uk\)](https://publishing.service.gov.uk/guidance-for-local-delivery-partners)

### Management team of the Havering CDP (Unpaid roles)

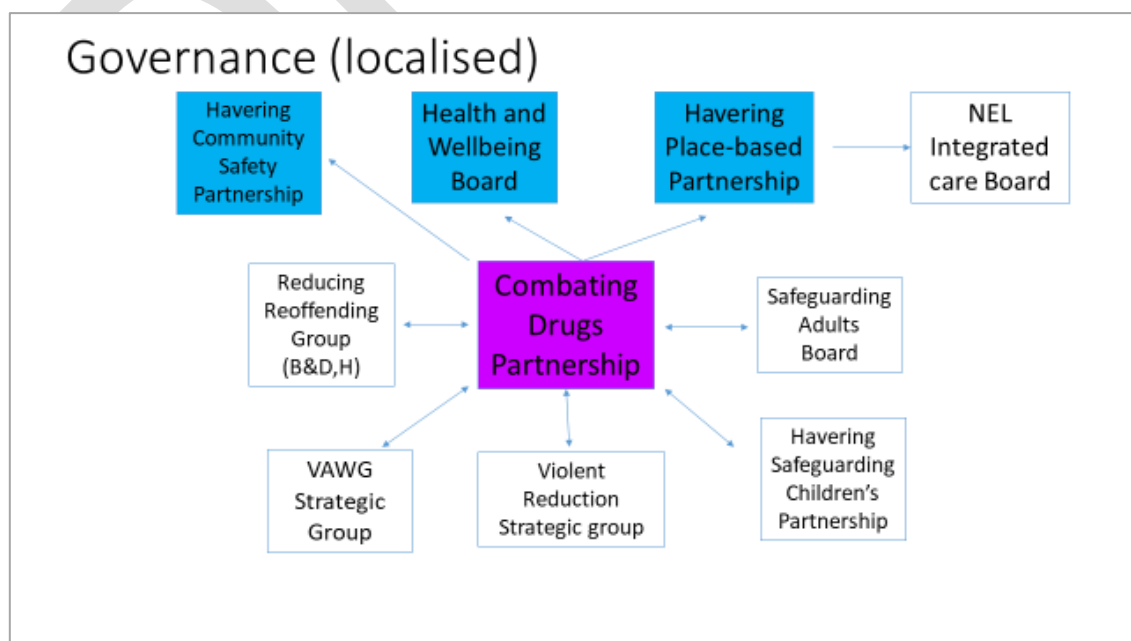
- SRO and Chair
- Partnership Lead
- Strategy Development Lead.
- Commissioner Lead
- Programme Manager
- Data Lead

In Havering, NEL sub-region and London, there are many synergistic plans and strategies that interact with combating substance misuse strategy. These include:

- Community Safety Plan, 2022-2025
- Community Safety Strategic Assessment, 2022
- Integrated Offender Management (IOM), pan-London Framework, 2022
- Serious Group Violence and Knife Crime Strategy, 2017-2021 (new version expected by January 2024).
- Violence Against Women and Girls (VAWG) Strategy, 2019-2022
- Knife Crime and Violence Reduction Action Plan, 2022
- The London Reducing Reoffending Strategy, 2022-2025

Due to the cross-cutting nature of substance misuse and co-existing circumstances including health issues, the partnership will report to or work with Health and Wellbeing Board, Havering Place-based Partnership Board, Havering Community Safety Partnership and Safeguarding Boards. The partnership governance can be seen as below.

**Figure 1: The combating drugs partnership governance structure**



The partnership will be putting in place structures and processes through which we should work together to reduce drug-related harm, and to implement co-ordinated actions across a range of areas including enforcement, treatment, recovery and prevention.

A key task of the local partnership board has been to facilitate a joint needs assessment through the review of local drug data and evidence and using this to agree a local drugs strategy and action plan, including developing data recording and sharing mechanisms. This new strategy will replace Havering Drug and Alcohol Harm Reduction Strategy 2016-19, the review of which was delayed due to the COVID-19 pandemic.

Drug and alcohol addiction, homelessness, and contact with the criminal justice system are often experienced in combination. It is important to break a vicious cycle of harm to individual users, their families, and communities. Therefore, locally, we added another priority which is **to reduce the harm to individuals with substance misuse, their families, and their communities** through multiagency partnership efforts to safeguard all those vulnerable, to reduce the risk, and to prevent the harm from substance misuse.

## 2 Where We Are Now

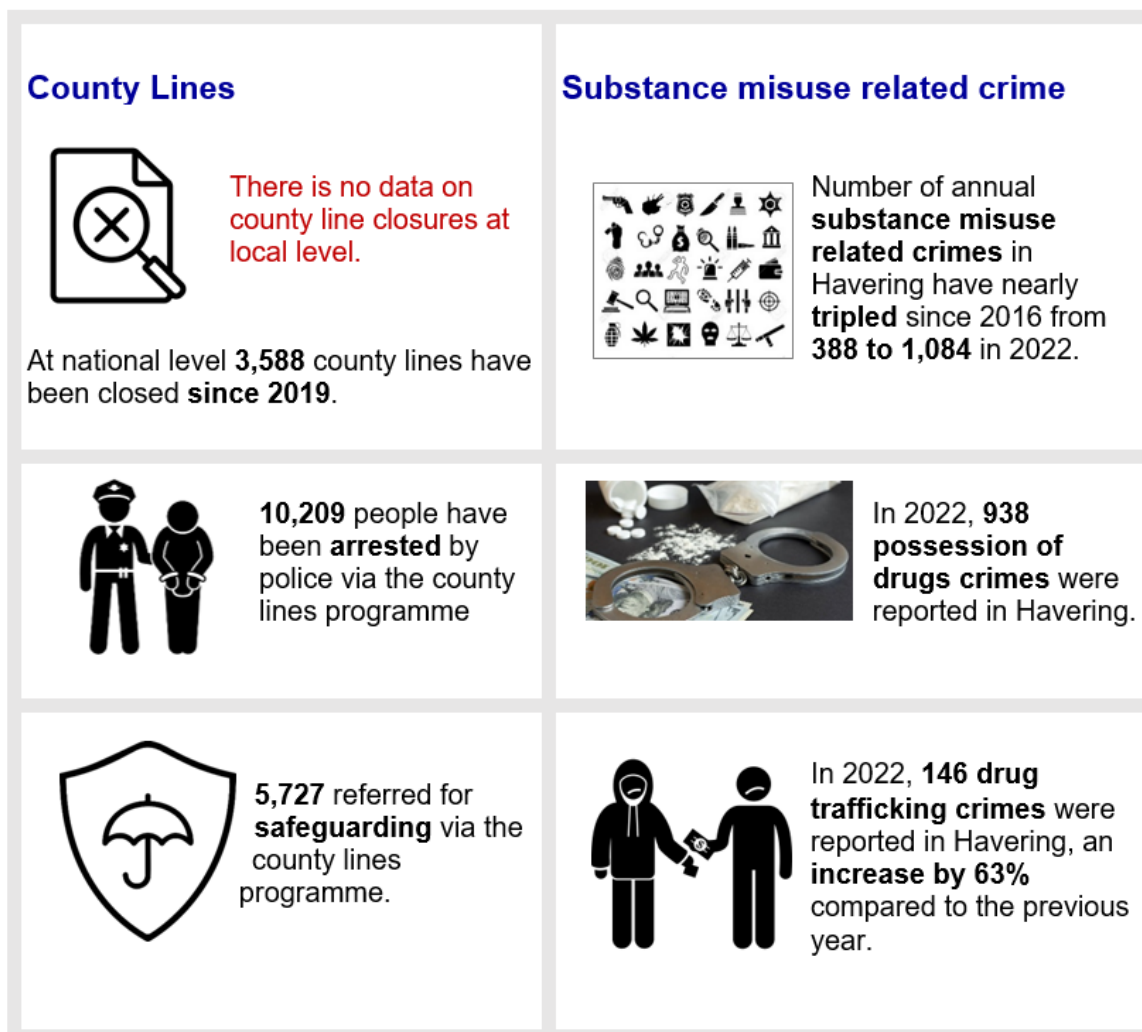
To enable understanding of our current status as regards substance misuse in Havering and current interventions and also to facilitate the development of the Havering local strategy, a joint needs assessment was carried out by the CDP between May and December 2022. This involved collation and analysis of relevant local data from treatment services and published data on prevalence, treatment and recovery from resources such as OHID Fingertips, National Drug Treatment Monitoring System (NDTMS), Metropolitan Police Service Crime Dashboard and London SafeStats. The needs assessment also drew from other relevant partnership pieces of work, such as the Local Drugs Market Profiles, Community Safety Strategic Assessments and the Havering Joint Strategic Needs Assessment (JSNA). Below is a summary of key findings from the needs assessment reported according to the four priority areas.

### 2.1 Breaking Drug Supply Chains

This priority area aims at levelling up neighbourhoods by ridding them of drugs, making them safe and secure places and enabling all areas to prosper and grow. This can only be achieved by prioritising cutting off the drug supply that is causing the most harm. Given the scale of the threat and the rise of the violent county lines distribution model, breaking drug supply chains and 'rolling up' county lines should be a priority for everyone, the police and all law enforcement partners.

Currently in Havering, the Met Police and relevant members of the Community Safety Partnership (CSP) share intelligence reports including VOLT intelligence, information on operations to enable the Multi-agency Safeguarding Hub (MASH), ASB and rescue and response referrals. Community Safety Partnership effectively apply the Crime and Disorder Act through its members. Youth Justice Board (YJB) and MASH use National Referral Mechanism (NRM) to identify young people involved in County lines and also monitor exploitation data. CSP also publishes Serious Violence Duty and Strategic Assessment annually. There are also a suite of activities around community vigilance, street policing and enforcement such as Neighbourhood Watch, Ward panel meetings with the Met, Community Safety Roadshows, Operation Yamhill, Drugs Dog operations, diversionary mentoring and enforcement drones.

### 2.1.1 Key findings from needs assessment



## 2.2 Delivering a World-Class Treatment & Recovery System

Tough enforcement action must be coupled with a high-quality treatment and recovery system to break the cycle of addiction. We must tackle the stigma to addiction and must treat **addiction as a chronic health condition**, and where people who need it are provided with long-term support. NHS and the local substance misuse provider are working together to ensure effective pathways and better integration, including improving the skills of the workforce in relation to drugs and alcohol.

The Havering council drug and alcohol service is delivered by Change Grow Live (CGL), a health and social care charity with services across England, Scotland and Wales. They offer support to young people, adults, those in the criminal justice system and anyone looking to live a healthier happy life. The government has recently (February 2023) provided a supplementary grant to all local authorities across England to improve drug and alcohol addiction treatment and recovery.<sup>9</sup> The funding will enable local authorities to:

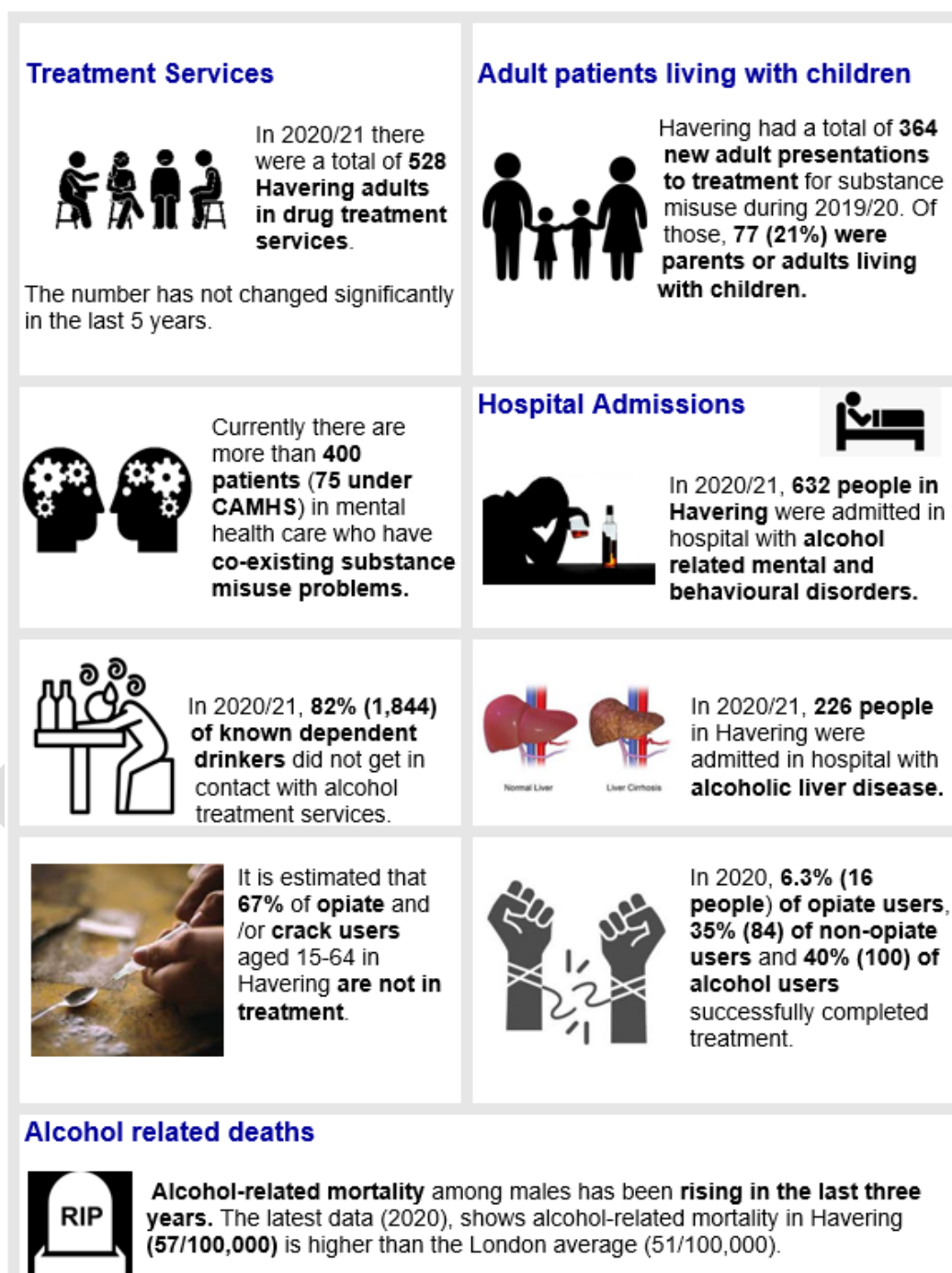
- recruit more staff to work with people with drug and alcohol problems

<sup>9</sup> [£421 million to boost drug and alcohol treatment across England - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/news/421-million-to-boost-drug-and-alcohol-treatment-across-england)

- support more prison leavers into treatment and recovery services
- invest in enhancing the quality of treatment they provide - in turn helping make streets safer by getting people out of the addictions which are known to drive offending

The Havering local plan to utilise the supplementary grant is led by the combating drugs partnership board. Local services are delivered via a highly trained and motivated workforce offering a full range of evidence-based interventions.

## 2.2.1 Key findings from the needs assessment



## 2.3 Achieving a Generational Shift in the Demand for Drugs

A downward shift in the demand for drugs and alcohol addiction can be achieved by:

- ensuring there are local pathways to identify and change the behaviour of people involved in activities that cause drug- and alcohol- related harm
- delivering school-based prevention and early intervention – ensuring that all pupils receive a co-ordinated and coherent programme of evidence-based interventions to reduce the chances of them using / abusing alcohol, drugs and other substances
- supporting young people and families most at risk of substance misuse or criminal exploitation – co-ordinating early, targeted support to reduce harm within families that is sensitive to all the needs of the person or family and seeks to address the root causes of risk

In addition, raising awareness among young people and adopting a risk reduction approach within higher-risk communities and families are crucial steps to reduce the demand for drugs. There is information for young people and their families and carers on **FRANK** at [www.talktofrank.com](http://www.talktofrank.com). FRANK also lists sources of help and advice, including local services.

The harms of the substances should be **communicated** across the population and high risk groups. This is because not many people know about the harms of both newer substances of abuse such as nitrous oxide (laughing gas) and more well-known ones such as opioids, cocaine, alcohol and cannabis.

NICE guidance 64 (NG64) recommends skills training be offered to children and young people and their carers or families, ensure it helps children and young people develop a range of personal and social skills, such as:

- listening
- conflict resolution
- refusal
- identifying and managing stress
- making decisions
- coping with criticism
- dealing with feelings of exclusion
- making healthy behaviour choices
- dealing with feelings of exclusion (especially for care leavers and look-after-children).

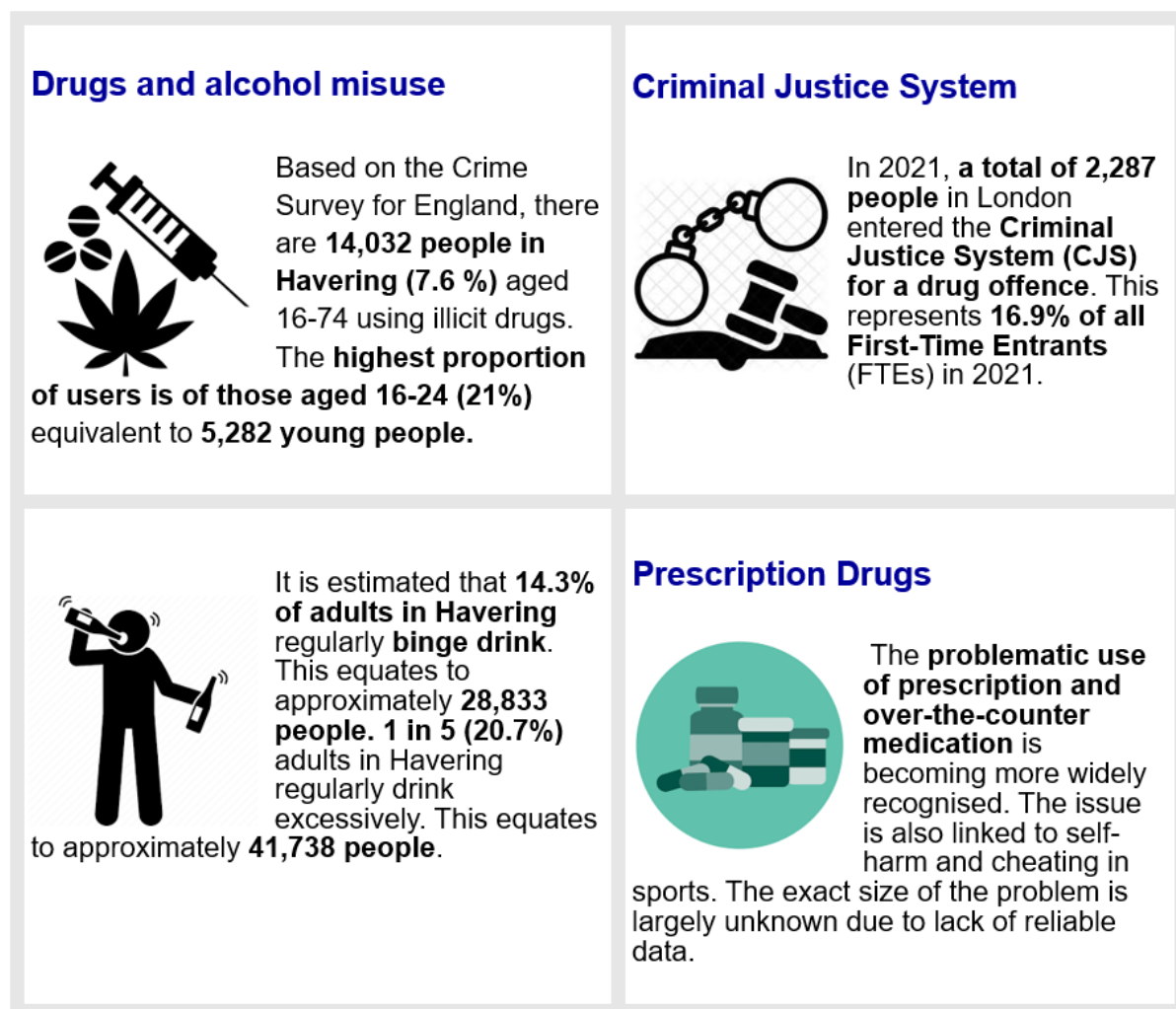
NG64 also recommends providing information in different formats, including web-based information (such as digital and social media) and printed information in the following settings where groups who use drugs or are at risk of using drugs may attend:

- nightclubs or festivals
- sexual health services and primary care
- people in temporary accommodation, supported accommodation or hostels
- gyms (to target people who are taking performance-enhancing drugs)

Currently, vulnerable siblings and children are identified through Integrated Offender Management (IOM), Sexual and Gender-based Violence (SGV) and Domestic

Violence MARAC for early support to **break cycles of substance misuse and trauma**. In addition, here is a lot being done in school, e.g. PSHE/RSE alongside awareness training on substances, modern day slavery and pastoral support to understand what is going on at home. Schools and colleges involve parents, carers, children and young people in initiatives to reduce drug and alcohol use. CGL's Wize-up and hidden harm work engage with a range of key partners in Havering. Criminal Justice (Probation) and Youth Justice Services also ensure treatment and continuity of care.

### 2.3.1 Key findings from needs assessment



## 2.4 Reducing Risk and Harm to Individuals, Families and Communities

Both **genetic predisposition** and environment factors such as **poverty, easy access to drugs and alcohol, social isolation, past trauma, family business and work demand** increase the risk of taking drugs and alcohol or involvement in trafficking activities. On the other hand, substance use can lead to other **adverse consequences**, such as unemployment, homelessness and poverty, which create a cycle of dependency and loss. It is crucial that risk assessment tools are used to

**identify and support** young people so that they are supported to resist addiction and to become less vulnerable for exploitation.

There are also other **marginalised groups** (NICE NG64) who may be at higher risk of taking drugs such as refugees; people with disability or those who have mental and chronic physical illness, veterans, the unemployed, the homeless, LGBTQ+ persons, young people under care or former looked-after children and other stigmatised groups (e.g., sex workers, people with severe mental illness). Bespoke solutions are required to reduce the risk, to improve access to services and to sustain remission.

**Physical activity** or **social support** behaviours produce epigenetic changes that prevent the development of addiction and can have a beneficial role in treatment when used in combination with other interventions, such as cognitive behavioural therapy and, for some people, medications. In the example of a stressful situation such as the death of a significant other or loss of a job, if a person engages in physical activity this can reduce their stress-induced epigenetic changes, which will decrease the risk of developing addiction or stress-induced relapse. Alcohol and other substances can cause vitamin deficiency and multiple organ damage. It is important that substance misuse services support the users to adopt positive health behaviours including physical activity, social integration and balanced diet, and to receive physical and mental health advice when required.

As a good practice, trading standards team is routinely carrying out checks to prevent the under-age sale of alcohol which is a NICE Quality Standard 83 (QS83) for local authorities. Other good practices include unannounced visits, mystery shopping, working with the businesses not selling alcohol to those who are already intoxicated, safety campaigns, Night Marshalls, Friday night briefings, street triage and joint patrol with police. Havering Housing demand is also piloting Housing First initiative to enable treatment and recovery of the eligible homeless people, while also investing in additional drug worker in the treatment system. Community Safety team applies antisocial behaviour legislation to improve engagement with treatment services. All services including housing, social services and voluntary care services support service users with fire risk reduction. CGL has a safeguarding coordinator and all drug workers identify, assess and refer domestic abuse victims and perpetrators to relevant pathways.

## 2.4.1 Key findings from needs assessment

### Substance misuse adults living with children



Havering had a total of **364 new adult presentations to treatment** for substance misuse during 2019/20. Of those, **77 (21%)** were parents or adults living with children.



There are **399 adults in Havering with alcohol dependence living with children. Only 80 are in treatment** indicating the **majority (80%) are unattended to** and therefore potentially a **threat to child safety**. This rate is higher than the national benchmark of unmet treatment need (**75%**).



There are **189 adults in Havering with opiate dependence living with children. Only 59 are in treatment** indicating the **majority (69%) are unattended to** and therefore potentially a **threat to child safety**. This is lower than the national benchmark of unmet treatment need (**72%**).

### Housing

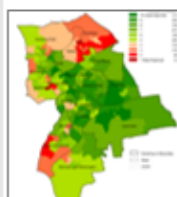
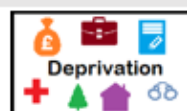


The number of patients with housing problems starting treatment has been increasing in the last 4 years.



In 2020/21 a total of **105 patients had housing problems**. This is equivalent to **2 in 10 patients (21%)**.

### Deprivation



The highest levels of alcohol and drug-related deaths in the UK occur in those areas of greatest neighbourhood deprivation. **Ten LSOAs (6.7%) in Havering are in decile 1 and 2** i.e. most and second most deprived LSOA's nationally. These deprived areas are in the **north and south of the borough and along its western boundary**.

### Smoking



**More than half** of patients admitted for substance misuse treatment in Havering in 2022 were smokers.

### Antisocial behaviour



The majority of substance misuse persons are involved in antisocial behaviour. **Romford Town, Gooshays, Brooklands and Heaton** among Havering wards had the highest number of reported incidents in 2021.

## 3 Where We Want To Be

### 3.1 Vision

Reduced drug and alcohol misuse in Havering alongside effective local services that support and safeguard users, families, and communities from the harms of addiction.

### 3.2 Aim & Objectives

#### Aim

The Havering strategy aims at working with all partners to:

- Break drug supply chains
  - Disrupting the ability of gangs to supply drugs and seizing their cash.
  - Bringing perpetrators to justice, safeguarding and supporting victims
  - Through collaboration with cross border operations and raising awareness around exploitation.
- Deliver a world-class treatment and recovery system, including
  - Improving access to support by tackling the stigma
  - Delivering efficient and effective treatment and recovery system based on a multi-disciplinary multi-agency integrated approach
- Achieve a generational shift in the demand for drugs, including
  - Preventing substance misuse and addiction
  - Supporting research, service audit, and evaluation
- Reduce risk and harm to individuals, families and communities, including
  - Reducing harm related to substance misuse and safeguarding of the vulnerable from abuse and harm
  - Ensuring care and support for other family members (a Think Family approach)

#### Objectives

Specific objectives include:

- To support more young people to resist drug and alcohol misuse
- To reduce drug dealing activities
- To find county lines in North East London and ensure they are closed.
- Increase the number of people seeking advice, support and treatment
- Increase treatment and recovery capacity
- Ensure there is a treatment place for every offender with an addiction
- Ensure support for dual diagnoses- substance misuse, alcohol misuse, learning difficulty or mental health concerns
- Reduce number of substance misuse related hospital admissions
- Ensure physical and mental health conditions of individuals with substance misuse problems are managed by relevant services without waiting to complete substance misuse treatment
- Ensure more people achieve long-term recovery from substance dependency

- Ensure more people recovering from addiction are in sustained employment and in stable and secure housing
- Ensure more families are supported; fewer children taken into care
- Reduce mortality due to substance misuse

### 3.3 Local Strategic Outcomes

Expected outcomes from the implementation of the new strategy include:

- A greater collaboration among members in delivering services that will lead to improved multi-agency working arrangements including the formalisation of previous loose and informal arrangements
- Increased referrals from police, courts and probation into drug treatment
- Improved co-ordination of relevant local services leading to improved delivery of services including easier information sharing and access to information
- Involvement of service users and frontline professionals in the development of the local strategy and associated plans leading to a wider co-operation and ownership of local plans and services
- Service expansion to deliver new high-quality drug and alcohol treatment places
- More people recovering from addiction in sustained employment, stable and secure housing

### 3.4 National Outcomes

In order to achieve the ultimate strategic outcomes of reducing drug use, crime, harms and deaths, there is a need to be clear about where we are, where we are going and how to get there. To help local partnerships monitor achievement of these outcomes, the government recently (May 2023) published the National Combating Drugs Outcomes Framework.<sup>10</sup>

The framework sets out three strategic outcomes of reducing drug use, reducing drug-related crime, and reducing drug-related deaths and harm. Also included are intermediate outcomes of reducing drug supply, increasing engagement in treatment and improving recovery outcomes. The document further outlines a set of additional 22 supporting measures which allow partnerships to monitor progress towards the outcomes, with two key aims:

- More timely, interim, and/or proxy measures, which can tell us about direction of travel towards the strategic and intermediate outcomes
- A wider picture of the system allowing us to monitor the health of the whole system and to see unexpected trends or provide early warning.

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<sup>10</sup>

[https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\\_data/file/1158290/National\\_Combating\\_Drugs\\_Outcomes\\_Framework\\_-\\_Supporting\\_metrics\\_and\\_technical\\_guidance\\_PDF\\_1\\_.pdf](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1158290/National_Combating_Drugs_Outcomes_Framework_-_Supporting_metrics_and_technical_guidance_PDF_1_.pdf)

The supporting measures are summarised in Figure 1 below. CDPs are expected to organise and monitor their work around progress towards these outcomes. All relevant local partners should contribute to all outcomes, and are accountable to central government, each other and local residents. For example, reduction of drug-related crime relies on increases in quality drug treatment and recovery, so it is crucial that local partners work together to increase referrals into treatment from the criminal justice system. We can only deliver this joined-up effort in reducing drug use and supply if each part of the system plays their role.

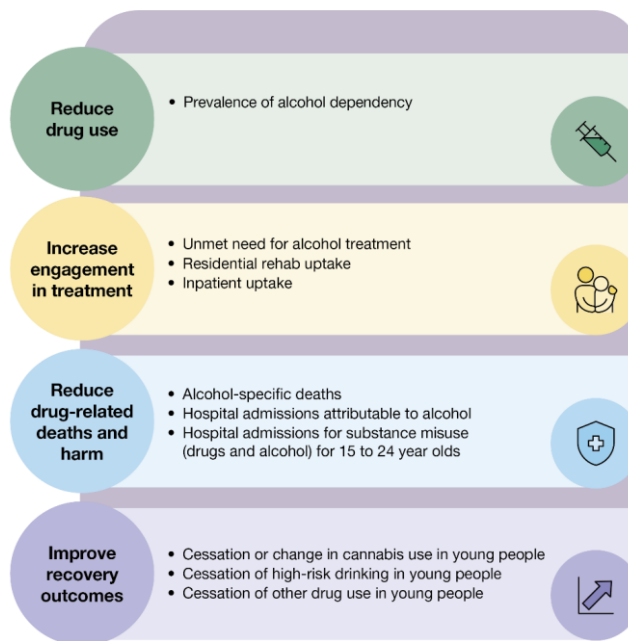
A new local outcomes framework dashboard is to be published by end of 2023 by OHID using data from NDTMS. This tool will provide local areas with key information to monitor local performance and activity against the aims of the local substance misuse. This will sit alongside a wider set of performance and data monitoring that emerged from our partner workshops held early in 2023.

**Figure 1: Full National Combating Drugs Outcomes Framework**

Strategic outcomes and metrics			Intermediate outcomes and metrics		
 Reduce drug use	 Reduce drug-related crime	 Reduce drug-related deaths and harm	 Reduce drug supply	 Increase engagement in treatment	 Improve recovery outcomes
Headline metrics	Headline metrics	Headline metrics	Headline metrics	Headline metrics	Headline metrics
<ul style="list-style-type: none"> <li>Proportion of individuals reporting use of drugs in the last year</li> <li>Estimated prevalence of opiate and/or crack cocaine use (OCU)</li> </ul>	<ul style="list-style-type: none"> <li>The number of neighbourhood crimes; domestic burglary, personal robbery, vehicle offences and theft from the person</li> <li>The number of homicides that involve drug users or dealers, or have been related to drugs in any way</li> </ul>	<ul style="list-style-type: none"> <li>Deaths related to drug misuse</li> <li>Hospital admissions for drug poisoning and drug-related mental health and behavioural disorders (primary diagnosis of selected drug)</li> </ul>	<ul style="list-style-type: none"> <li>Number of county lines closed</li> <li>Number of major and moderate disruptions against organised criminal groups</li> </ul>	<ul style="list-style-type: none"> <li>Continuity of care: engagement in community-based structured treatment within three weeks of leaving prison (adults)</li> <li>The numbers in treatment for adults and young people</li> </ul>	<ul style="list-style-type: none"> <li>Showing substantial progress by completing the treatment programme (free of dependent drug use and without an acute housing need) or still in treatment and either not using or having substantially reduced use of their problem substances measured over the preceding 12 months</li> </ul>
Supporting metrics	Supporting metrics	Supporting metrics	Supporting metrics	Supporting metrics	Supporting metrics
<ul style="list-style-type: none"> <li>Number and proportion of households owed a homelessness duty with a drug dependency need</li> <li>Rate per population of children of referral and assessments by social services with drugs as a factor</li> <li>Number of permanent exclusions and suspensions and the proportion that are drug and alcohol related</li> <li>Proportion of 11 to 15 year olds who think it is OK to take drugs to see what it is like, and think it is OK to take drugs once a week</li> </ul>	<ul style="list-style-type: none"> <li>Proven reoffending within 12 months</li> <li>Police recorded trafficking of drugs and possession of drugs offences</li> <li>Hospital admissions for assault by a sharp object</li> </ul>	<ul style="list-style-type: none"> <li>Hepatitis C prevalence (chronic infection) in people who inject drugs</li> <li>Number and percentage of people in treatment that have died during their time in contact with the treatment system</li> </ul>	<ul style="list-style-type: none"> <li>Volume and number of drugs seizures</li> <li>Number and proportion of National Referral Mechanism referrals with a county lines flag</li> </ul>	<ul style="list-style-type: none"> <li>Number of individuals in treatment in prisons and secure settings</li> <li>Number of community or suspended sentence orders with drug treatment requirements</li> <li>Number and proportion of adults starting treatment in the establishment within three weeks of arrival (from community or other custodial setting)</li> <li>Unmet need for OCU treatment</li> </ul>	<ul style="list-style-type: none"> <li>Proportion of people in treatment that have reported no housing problems in the last 28 days</li> <li>Proportion of people in treatment that have reported at least one day of paid work, voluntary work, or training and education in the last 28 days</li> <li>Proportion of people in treatment reporting a mental health need who received treatment or interventions</li> <li>Proportion of parents that have received specific family or parental interventions</li> </ul>

In addition to the metrics in Figure 1 that will be used for monitoring the overall performance of the strategy nationally and locally across-central Government, OHID will be monitoring the treatment and recovery system both nationally and locally in greater detail with the additional outcomes metrics outlined in Figure 2. These metrics are also important for use by CDPs to monitor local treatment and recovery systems and will be included in local-facing reports produced by OHID.

**Figure 2: OHID local outcomes framework: additional metrics**



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## 4 How We Will Get There: Key Actions

Two major workshops were organised by the Havering CDP to develop a delivery plan with actions that will ensure identified needs from the needs assessment are addressed and also that indicators from the national and local outcomes frameworks are incorporated to facilitate monitoring of progress. This was followed by direct engagement with individual lead organisations and officers resulting in a detailed delivery plan for each theme that outlines priority areas, actions, resources, timescales, strategic delivery and planning groups, lead organisations and officers and metrics for monitoring progress. A high level summary of key actions that will enable us achieve the strategy objectives and outcomes are presented below by theme. For the detailed delivery plan see appendix 2.

### 4.1 Breaking Supply Chains

- There are no gangs in Havering but we recognise that modern gangs are closely tied with the local drug trade so we will collect and share intelligence.
- **Working with regional tier** policing to share intelligence and jointly tackle trafficking into and around the UK.
- A **multi-agency approach** to intelligence sharing and development of interventions which: disrupts the supply of drugs and eliminates the exploitation of children and vulnerable people in drug trafficking and money laundry
- **Mapping** offenders, emerging groups and gangs linked to drug supply and exploitation
- Cultivating VOLT intelligence for the partnership – victims, offenders, locations and trends.
- Targeting street dealing with council **enforcement** assets
- Denial of criminal assets, taking cash, crypto-currency and other assets from the hands of criminals involved in drug trafficking and supply
- Reducing the opportunities for **money laundering**
- Identifying and taking action against **middle-tier offenders** and drug supply networks in our neighbourhoods – at every tier of policing.
- Protecting and redirecting young people through **diversionary mentoring**
- Surveillance of **emerging markets** e.g. vapes, xanax, lean
- Gathering intelligence and investigating substances of abuse in vapes by trading standards and community safety
- **Street policing**
- Detection and tackling of '**Cuckooing**' which is a tactic where drug dealers use violence and coercion to occupy a property and use it as a base for dealing
- Licensing committee and trading standards work together with local intelligence to limit the number of **alcohol retailers** where alcohol related health and social burden is high.

## 4.2 Delivering a World-Class Treatment & Recovery System

- Tackling **stigma** to addiction and treatment of addiction as a chronic health condition, and providing long-term support where necessary.
- Delivering **world-class** treatment and recovery services – strengthening local authority commissioned substance misuse services for both adults and young people, and improving quality, capacity and outcomes
- Improving **clinical pathways** and joint care for co-existing mental health and physical health conditions
- Improving **coordination and partnership** working across sectors, especially between NHS mental health services, substance misuse services, GPs, community pharmacies, social services, education, and housing to ensure holistic care and a higher chance of treatment success
- Strengthening the **professional workforce** – developing and delivering a comprehensive substance misuse workforce strategy
- Local services will be delivered via a highly trained and motivated workforce offering a full range of **evidence-based interventions**
- Ensuring better **integration** of services – making sure that people’s physical and mental health needs are addressed to reduce harm and support recovery, and joining up activity to maximise impact across criminal justice, treatment, broader health and social care, and recovery
- Improving access to **accommodation** alongside treatment – access to quality treatment for everyone sleeping rough, and better support for accessing and maintaining secure and safe housing
- Improving **employment** opportunities – linking employment support and peer support to Jobcentre Plus services
- Increasing referrals into treatment in the **criminal justice system** – specialist drug workers delivering improved outreach and support treatment requirements as part of community sentences so offenders engage in drug treatment
- Keeping people engaged in treatment after **release from prison** – improving engagement of people before they leave prison and ensuring better continuity of care in the community
- Putting the individual at the centre of everything we do, and by underpinning services with extensive and robust evidence to save lives, reduce harm and crime, and **stop the ‘revolving door’** in and out of prison.
- Continuously improving **information and advice** to promote self-help when possible and to seek advice when required.
- Engaging with service users to **understand factors** that contribute to both treatment success and attrition
- Addressing existing **inequalities** in substance misuse prevalence, access of treatment, **culturally sensitivity** and treatment outcomes
- Holding regular local multi-agency panels to identify, agree and embed learning from drug-related deaths in order to improve local response and **reduce deaths**.
- Working with other services to provide testing, safe injecting equipment and vaccination against **infections** including Hepatitis B.

### 4.3 Achieving a Generational Shift in the Demand for Drugs and Excessive Alcohol

- Ensuring there are local pathways to **identify and change the behaviour** of people involved in activities that cause drug- and alcohol- related harm
- **Supporting young people and families most at risk** of substance misuse or criminal exploitation – co-ordinating early, targeted support to reduce harm within families that is sensitive to all the needs of the person or family and seeks to address the root causes of risk
- Reinforcing knowledge and **positive behaviour around healthy lifestyles** during key transitions
- Delivering **school-based prevention and early intervention** – ensuring that all pupils receive a co-ordinated and coherent programme of evidence-based interventions to reduce the chances of them using and abusing alcohol, drugs and other substances
- **Clear messaging** to young people of **the realities** of drug use, county lines, and a life on the road (low wages, violent punishments, constant threat from rivals)
- Identifying siblings and children of substance users through IOM, SGV and DV MARAC for early support to break cycles
- Increased awareness among current and potential drug users:
  - Public information that recreational drug use enables a slave trade
  - Banning orders by pubs and clubs for users, in order to clean the night-time economy and reduce the local market
  - Proactive police action against drug users (stop and search, test on arrest)
  - Stricter action against those identified as buying drugs, and those buying drugs from individuals under 18
- Interagency working strategy is required to provide support to **marginalised members of the community** by addressing predisposing factors associated with social exclusion, rejection and severe mental health problems.
- Strengthen **community pharmacies** in their work on preventing prescription drug misuse.
- Review and limit the growth of number of alcohol retailers within legal powers

### 4.4 Reducing Risk and Harm to Individuals, Families and Communities

- Tackling stigma and improving **peer support** and health-seeking behaviour
- **Ensuring mental health access** of young people, victims of abuse, veterans, vulnerable communities and those who misuse drugs and alcohol is assured when they need it.
- Partnership work to reduce the level of risk to **the families** exposed to substance misuse and to reduce the harm through proportionate health and care support
- **Evaluating and researching** the service needs and outcomes, the cost-effectiveness of the approaches, and partnership working success factors

- **Collecting and analysing data regularly** from community safety, safeguarding, coroners and death registry to monitor drug-related violence, abuse, neglect and homicides
- **Cross-disciplinary training** in identification, signposting and first response to those with substance misuse and other co-existing needs such as mental health, physical help, employment support, social care etc.
- **Improving access to information** and awareness among young people and risk reduction approach with the higher risk communities and families to reduce demand for drugs
- Raising awareness of **foetal alcohol syndrome, sudden infant deaths** etc.
- **Needle exchange programme** and supervised consumption at community pharmacies
- Community Safety and Development Team and the MPS both routinely carrying out **unannounced swabbing** of licensed premises and other locations such as colleges, leisure facilities and shopping centres, to detect the presence of drugs.
- Council Licensing Officers regularly checking outside of office hours if premises are complying with their licences and to gain **compliance** with the legislation.
- Using of orders to tackle problem premises and create safer communities
- Working with LFB to identify people at risk of causing **fire** in their home due to alcohol or drug misuse
- Effectively **identifying and signposting** those with substance misuse problems including alcohol to other important existing programmes and services such as NHS Health Check, stop smoking, antenatal care etc.

## 5 Performance Measures

Measures will be based on the national and local outcomes framework as provided by the central government. The supplementary grant also has specific treatment priorities that need to be achieved in the next three years (See Table 3). These are summarised in section 5.1 by specific strategic and intermediate outcomes and where available includes the current status /baseline statistics for each indicator.

### 5.1 Supplementary Grant

**Table 3: Supplementary Grant: Agreed increase in treatment and residential rehab capacity**

Measure / Indicator	Baseline	Year 1: 2022-23	Year 2: 2023-24	Year 3: 2024-25
<b>Treatment</b>				
Total No of Adults in structured treatment	912	912	992	1075
Opiate Users	276	276	300	330
Non-opiate Users (combined non-opiate only and non-opiates and alcohol)	341	341	372	395
Alcohol Users	295	295	320	350
Young people in treatment	41	45	55	65
Adults with substance misuse problems who engage successfully in community based treatment following release from prison/ secure estate	35%	45%	55%	60%
<b>Residential Rehab</b>				
Proportion of adults in rehab as a proportion of all adults in treatment	1.2% (baseline average - 9)	11	13	15

## 5.2 Performance Measures: The National and Local Outcomes Framework

### 5.2.1 Strategic Outcome: Reducing drug use

Measure	Metric	Baseline Statistics	Source
Proportion of individuals using drugs in the last year	Proportion of individuals reporting use of drugs in the last year: 16 to 24 years, 16 to 59 years. Monitored by drug type (all, cannabis, cocaine), personal characteristics (gender, ethnicity, others as required)	Based on the Crime Survey for England, there are <b>14,032 people (7.6%) aged 16-74</b> using illicit drugs. The highest proportion of users is of those aged <b>16-24 (21%) equivalent to 5,282 people</b> in Havering (See NA for detailed breakdown)	Crime Survey for England and Wales,  Office for National Statistics
Proportion of individuals using drugs in the last year	Proportion of pupils aged 11 to 15 who took drugs in the last year. Monitored by drug type, personal characteristics (gender, ethnicity)	Example: Cannabis:  Havering (4%), London (5%), England (4.6%)	Smoking, drinking and drug use among young people in England.  Office for National Statistics
Prevalence of opiate and crack use	Estimated total number and prevalence rate of opiate and/or crack cocaine use at local authority, regional and England only. Monitored by drug type and age.	Havering 858 (5.4/1,000), London (9.3), England (8.9%)	Estimates of the prevalence of opiate use and/or crack cocaine use  Office for National Statistics
Additional supporting measure:  Prevalence of alcohol dependency	The estimated number of adults with an alcohol dependency.	Available only for England (1.4%) can model for Havering	Alcohol dependence prevalence in England  Office for National Statistics
Additional Supporting Measure:  Homeless with a drug dependency need	Number and proportion of households owed a Homelessness duty with a drug dependency need. Monitored by local authority	In 2020/21 a total of 105 patients had housing problems. This is equivalent to 1 in 5 patients (21%)	Official statutory homelessness statistics  The Department for Levelling Up, Housing and Communities
Additional Supporting Measure:  Children in need with drugs as an assessed factor	Rate per 1,000 population of children of referrals and assessments by social services with drugs as a factor. This is in respect of a case where the child is not	To be considered for inclusion when available	Characteristics of children in need  Department of Education

Measure	Metric	Baseline Statistics	Source
	previously known to the council, or where the case was previously open but is now closed. Monitored by parent, child, or other person, local authority		
Additional Supporting Measure:  Permanent exclusions and suspensions – drug and alcohol related	Number of permanent exclusions and suspensions and the proportion that are drug and alcohol related. Monitored by local authority and proportion of pupil enrolments	To be considered for inclusion when available	Permanent exclusions and suspensions in England.  Department of Education
Additional Supporting measure:  Acceptability of drug use in children	Proportion of 11 to 15 year olds who think it is OK to try drugs to see what it is like, and the proportion who think it is OK to take drugs once a week. Monitored by drug type (all, cannabis, cocaine), age, gender.	To be considered for inclusion when available	Smoking, drinking and drug use among young people in England.  Department of Education

### 5.2.2 Strategic outcome: Reducing drug-related crime

Measure	Metric	Baseline Statistics	Source
Drug-related homicide	Homicides that involve drug users or dealers or have been related to drugs in any way. An offence is 'drug related' if any of the following variables are positive: victim is an illegal drug user, victim is an illegal drug dealer, suspect is an illegal drug user, suspect is an illegal drug dealer, victim has taken a drug, suspect has taken a drug, suspect had motive to obtain drugs, suspect had motive to steal drug proceeds, or drug related.	Havering reported fewer homicides in the last 2 years (9 cases) compared to other London boroughs but nonetheless a significant number that appear to be on an upward trend	Homicide in England and Wales  Office for National Statistics
Neighbourhood crime	Neighbourhood crime, made up of domestic burglary, personal robbery, vehicle offences and theft from the person.	In the last 12 months (ending October 2022) 1084 drug related crimes were reported in Havering.	Crime Survey for England and Wales  Office for National Statistics

Measure	Metric	Baseline Statistics	Source
Additional Supporting measure: Proven reoffending	Proven reoffending within 12 months. Monitored by Adult/juvenile, all, index offences – drug and theft, local authority.	Havering (22.5%) England (25.4%)	Proven reoffending statistics Office for National Statistics
Additional Supporting measure: Trafficking and possession	Police recorded trafficking of drugs and possession of drugs offences. Monitored by adult/juvenile national and police force area.	In 2022, 146 drug trafficking crimes were reported in Havering, an increase by 63% compared to the previous year.	Crime Survey in England and Wales Office for National Statistics
Additional Supporting measure: Hospital admissions for assault by sharp object	Hospital admissions for assault by a sharp object. Monitored by age: 16 to 24, over 25, local authority.	Local data not available, to be included.	Monthly hospital admissions for assault by sharp object. NHS Digital

### 5.2.3 Strategic outcome: Reducing drug-related deaths and harm

Measure	Metric	Baseline Statistics	Source
Deaths from drug misuse	Deaths related to drug misuse. Monitored by English region, LA, date of death and date of registration	Local data not available, to be included.	Deaths related to drug poisoning, England and Wales. Office for National Statistics
Hospital admissions for drug misuse	Hospital admissions for drug poisoning and drug related mental health and behavioural disorders (primary diagnosis of selected drugs). Monitored by national, local authority, and age group (16 to 24, over 25).	The latest data (2020), shows alcohol-related mortality in Havering (57/100,000) is higher than the London average (51/100,000).	NHS Digital
Additional Supporting measure: Deaths in treatment	The number and percentage of people in treatment who have died during their time in contact with the treatment system. Monitored by local authority.	An average of 5 deaths in treatment annually have occurred in Havering in the last 3 years	OHID.
Additional Supporting measure: Alcohol-specific deaths	The rate per population of registered deaths where alcohol is the primary cause. Monitored by local authority.	The latest data (2017-19) shows Havering has a lower rate (5/100,000) than both London and England.	Local alcohol profiles for England, OHID

Measure	Metric	Baseline Statistics	Source
Additional Supporting measure:  Hospital admissions attributable to alcohol	Admissions to hospital where the primary reason for admission was attributable to alcohol, and admissions to hospital where the primary reason for hospital admission or a secondary diagnosis was linked to alcohol. Monitored by local authority.	In 2020/21, 2862 people in Havering were admitted in hospital with alcohol related conditions.	Alcohol-related hospital admissions  OHID
Additional Supporting measure: Hospital admissions for substance misuse (young people)	Admissions to hospital where the primary or secondary reason was due to substance misuse in those aged 15 to 24). Monitored by local authority	To be considered for inclusion when available	Public health profiles, OHID.
Additional Supporting measure: Hepatitis C prevalence in people who inject drugs	Hepatitis C prevalence (chronic infection) in people who inject drugs	In 2021, 36 patients in Havering attending treatment were diagnosed with Hepatitis C while 3 had HIV.	Unlinked anonymous monitoring survey of HIV and viral hepatitis among people who inject drugs

#### 5.2.4 Intermediate outcome 1: Reducing drug supply

Measure	Metric	Baseline Statistics	Source
Number of county lines closed	Number of county lines closed through the County Lines Programme.	No local data available, to included when available	Home Office
Organised crime group disruptions	Number of moderate and major drug disruptions against organised criminals. Major: Significant disruptive impact on an organised crime group, individual or vulnerability, with significant or long-term impact on the threat. Moderate: As above but with noticeable and/or medium-term impact on the threat.	No local data available, to included when available	National Crime Agency
Number and volume of drug seizures	Number and volume of drugs seizures. Monitored by source of seizures (National Crime Agency, police forces, Regional Organised Crime Units, Border Force) and drug types (all, class A, other).	No local data available, to included when available	Home Office

Measure	Metric	Baseline Statistics	Source
	England and Wales. National Crime Agency seizures to capture UK, at sea and international seizures.		
Number and volume of drug seizures	Number of incidents of drug finds in prisons. Monitored by drug types (all, class A, other).	No local data available, to included when available	HMPPS annual digest
Additional Supporting measure:  National Referral Mechanism referrals	National Referral Mechanism referrals (county lines flagged).	No local data available, to included when available	Modern slavery National Referral Mechanism.  Home office

### 5.2.5 Intermediate outcome 2: Increasing engagement in drug treatment

Measure	Metric	Baseline Statistics	Source
Numbers in treatment	Numbers in treatment for adults and young people. Monitored by: protected characteristics, opiate and/or crack cocaine users (OCUs) and non-OCUs, and alcohol,	In 2020/21 there were a total of 528 adults in treatment services	Alcohol and drug treatment statistics: adults and young people.  OHID
Prison continuity of care	Adults with substance misuse treatment need who successfully engage in community-based structured treatment following release from prison	In 2020/21, only 14 adults with substance misuse treatment need successfully engaged in community-based structured treatment following release from prison.	Alcohol and drug treatment in secure settings.  Ministry of Justice
Additional Supporting measure:  Community sentence treatment requirements	Number of community or suspended sentence orders with drug treatment requirements	No local data available, to included when available	Offender management statistics  Ministry of Justice

Measure	Metric	Baseline Statistics	Source
Additional Supporting measure:  Unmet need for OCU treatment	Unmet need for OCU treatment, based on a comparison of the opiate and crack use prevalence and numbers in treatment measures	It is estimated that there are more than two thirds (67%) opiate and /or crack users aged 15-64 in Havering not in treatment.	OHID.
Additional Supporting measure:  Unmet need for alcohol treatment	Unmet need for alcohol treatment, based on a comparison of the alcohol prevalence and numbers in treatment measures	It is estimated that there are 82% alcohol misusers in Havering who are not in treatment.	OHID
Additional Supporting measure:  Number in prison treatment	Number of individuals in treatment in prisons and secure settings. Monitored by age (under 18, over 18).	To be considered for inclusion when available	Alcohol and drug treatment in secure settings.  Ministry of Justice
Additional Supporting measure:  Proportion starting treatment within three weeks of arrival	Number and proportion of adults starting treatment in the establishment within three weeks of arrival (from community or other custodial setting).	To be considered for inclusion when available	Alcohol and drug treatment in secure settings.  Ministry of Justice
Additional Supporting measure:  Residential rehab uptake	The number and percentage of adults in treatment accessing residential rehab provision during the year.	To be considered for inclusion when available	OHID.
Additional Supporting measure:  Inpatient uptake	The number and percentage of adults in treatment accessing inpatient provision during the year.	To be considered for inclusion when available	OHID.

### 5.2.6 Intermediate outcome 3: Improving drug recovery outcomes

Measure	Metric	Baseline Statistics	Source
Treatment progress	Showing substantial progress by completing the treatment programme (free of dependent drug use and without an acute housing need) or still in treatment and either not using or having	To be considered for inclusion when available	OHID

Measure	Metric	Baseline Statistics	Source
	substantially reduced use of their problem substances, measured over the preceding 12 months.		
Supporting measure: Proportion in treatment in stable accommodation	The percentage of people in treatment who have reported no housing problems or issues in the last 28 days.	To be considered for inclusion when available	OHID.
Supporting measure: Proportion in treatment in paid work	The percentage of people in treatment who have reported at least one day of paid work in the last 28 days.	To be considered for inclusion when available	OHID
Supporting measure: Proportion in treatment in voluntary work	The percentage of people in treatment who have reported at least one day of voluntary work in the last 28 days	To be considered for inclusion when available	OHID.
Supporting measure: Proportion in treatment in training or education	The percentage of people in treatment who have reported at least one day in training or education in the last 28 days.	To be considered for inclusion when available	OHID.
Supporting measure: Mental health interventions and treatment provided (adults and young people)	Adults: the percentage of adults in treatment who reported a mental health need and received mental health treatment or interventions. Young people: the percentage of young people who had an unmet mental health need at treatment start who still have an unmet mental health need at treatment exit.	To be considered for inclusion when available	OHID
Supporting measure: Parental and family interventions delivered	The percentage of parents who have received specific family or parental interventions.	To be considered for inclusion when available	OHID

Measure	Metric	Baseline Statistics	Source
<p>Additional supporting measure:</p> <p>Cessation or change in cannabis use in young people</p>	<p>Cessation: the percentage of young people who were using cannabis at treatment start who have stopped using at treatment exit. Change: the reduction in days of cannabis use of young people who were using cannabis at treatment start and are still using at treatment exit.</p>	<p>To be considered for inclusion when available</p>	<p>OHID.</p>
<p>Additional supporting measure:</p> <p>Cessation of high-risk drinking in young people</p>	<p>The percentage of young people who were drinking alcohol at a high-risk level at treatment start who have stopped drinking at a high-risk level at treatment exit. High-risk level drinking is defined as more than 140 units over 28 days.</p>	<p>To be considered for inclusion when available</p>	<p>OHID.</p>
<p>Supporting measure:</p> <p>Cessation of other drug use in young people</p>	<p>The percentage of young people who were using other drugs at treatment start and have stopped using other drugs at treatment exit. Other drugs refers to all drugs except cannabis, and does not include alcohol or nicotine.</p>	<p>To be considered for inclusion when available</p>	<p>OHID.</p>

## 6 Whole-System Accountability

The drivers of drug use and drug-related harm are complex and cut across the responsibilities of a range of different organisations. The successful implementation of this 5-year strategy is dependent on the whole local partnership working together and sharing the responsibility for creating a safer, healthier and more productive society.

The single set of outcomes and metrics outlined in this strategy are aimed at all partners getting involved in delivering the 5-year drugs strategy. It emphasises shared accountability for all outcomes to avoid the problem of individual organisations being pulled in different directions by competing outcomes and targets.

The Havering CDP will organise and monitor its work around progress towards the outlined outcomes, ensuring local partners are accountable to central government, each other and local residents. The outcomes will run through all the CDP outputs, from needs assessment to action plans and regular progress reports. Further performance monitoring outcomes may be incorporated in future to address specific local needs.

Monitoring and consideration of different demographics and protected characteristics will be a key part of this work. The drugs strategy commits to promoting equality and meeting the needs of all communities, particularly those who have often not received an effective service in the past, including people from ethnic minority backgrounds and women.

The Havering SRO represents the whole CDP through holding overarching responsibility for local delivery of the strategy. Reporting and accountability into national government central government will monitor local delivery against the metrics outlined above. The measures will be monitored in the context of the whole system, with an awareness that the direction of travel may change over the course of the strategy. In the short term, we could expect initial increases in some metrics, due to more planned activity and services better meeting demand, but in the longer term these might decrease due to effective activity and reduction in the underlying problematic issues.

## 7 Timescales

This strategy will be implemented over a five-year period from the date of publication and will be reviewed at least annually and amendments made as necessary.

## 8 Related Documents

In drafting this strategy the following government reports and guidance have been key references. This was to ensure this local strategy is consistent with the national strategy and related policies. Our local needs assessment report has also been a key resource providing required baseline intelligence that has informed the development of the performance and monitoring system for the strategy.

- [Review of drugs part two: prevention, treatment, and recovery - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/publications/review-of-drugs-part-two-prevention-treatment-and-recovery)
- [From harm to hope: A 10-year drugs plan to cut crime and save lives - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/publications/from-harm-to-hope-a-10-year-drugs-plan-to-cut-crime-and-save-lives)
- [Guidance for local delivery partners \(accessible version\) - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/publications/guidance-for-local-delivery-partners-accessible-version)
- Havering Combating Drugs Needs Assessment 2022

## 9 Consultation

As per the council regulations, this strategy was subjected to a public consultation for 6 weeks commencing October to November 2023. This involved uploading the draft strategy on the Havering Council's Consultation and Engagement Hub (Citizen Space) and a structured survey.<sup>11</sup> The consultation was promoted via the council social media platforms and newsletters. Direct engagement with key stakeholders and service users was carried out over the same period in form of focus group discussions and arranged plenary sessions. The summary report is included in appendix.

## 10 Authorisation and Communication

The final strategy document will be presented to the Combating Drugs Partnership, the Health and Wellbeing Board, Borough Place Based Partnership and signed off by the LB Havering Cabinet. The approved strategy will be published on the council website and a copy circulated to all partners.

## 11 Implementation and Monitoring

### 11.1 Action Plan

A detailed delivery plan is included in [appendix 2](#).

### 11.2 Monitoring Actions and Performance

The Combating Drugs Partnership will be responsible for monitoring actions and performance using the delivery plan and list of outcomes derived from the national and local outcomes frameworks. Lead organisations and named officers have been identified for each performance area. They will update the partnership board on a quarterly basis on progress and receive appropriate feedback and support. An analytics working group will be created to develop a performance dashboard to facilitate monitoring and reporting of progress over time.

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<sup>11</sup> [London Borough of Havering Council - Citizen Space](#)

### **11.3 Evaluation and Review**

The strategy and related action plans will be reviewed annually by the Combating Drugs Partnership. Any changes or adjustments will require approval by the board.

### **11.4 Further Information**

Partnership Lead for Havering Combating Drugs Partnership:

[Tha.Han@haverling.gov.uk](mailto:Tha.Han@haverling.gov.uk)

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## Appendix 1: Consultation and Engagement Report

Report will be included in final strategy document as it will incorporate feedback from CDP.

# Havering Combating Substance Misuse Strategy 2023 – 2028: Consultation Report



# Table of Contents

<a href="#">Executive Summary:</a>	52
<a href="#">Citizen Space Survey</a>	52
<a href="#">Focus Groups</a>	53
<a href="#">Introduction:</a>	55
<a href="#">Methodology:</a>	56
<a href="#">Results:</a>	57
<a href="#">Citizen Space Consultation:</a>	57
<a href="#">Questions:</a>	58
<a href="#">1: How far do you agree with the scope of the substance misuse strategy in Havering?</a>	58
<a href="#">2: How far do you agree with the four areas of priority aims of the substance misuse strategy?</a>	60
<a href="#">3: Did we involve all relevant organisations and services in drafting the strategy?</a>	62
<a href="#">4: Havering Combating Drugs Partnership (Havering CDP) will be monitoring the progress of the delivery plan quarterly, sharing with other partnership boards listed below and publishing an annual report for the public. How far do you agree with this approach?</a>	64
<a href="#">5: Havering Substance Misuse Strategy commits to promoting equality and meeting the needs of all communities, particularly those who have often not received an effective service in the past, including people from ethnic minority backgrounds and women. How far do you agree that this approach is reflected in the strategy?</a>	66
<a href="#">6: Considering the proposed delivery plan of local and regional organisations working together to tackle the drug supply chains and problematic drinking, how far do you agree that this would be effective?</a>	68
<a href="#">7: Considering the proposed delivery plan of partners working together to deliver a world class treatment and recovery system, how far do you agree that this would be effective?</a>	70
<a href="#">8: Considering the proposed delivery plan of local and regional organisations working together to achieve a generational shift in the demand for drugs and alcohol misuse, how far do you agree that this would be effective?</a>	72
<a href="#">9: Considering the proposed delivery plan of partners working together to reduce substance misuse risk and harm to individuals, families and communities, how far do you agree that this would be effective?</a>	74
<a href="#">10: Which of the following applies to you? (please select all that apply)</a>	76
<a href="#">11: Are you / do you identify as</a>	78
<a href="#">12: How would you describe your sexual orientation?</a>	79
<a href="#">13: What is your age group?</a>	80
<a href="#">14: How would you describe your ethnic origin?</a>	80
<a href="#">15: Do you consider yourself to have a long-term illness, disability or health problem?</a>	81
<a href="#">16: Where do you live?</a>	83
<a href="#">Focus Groups:</a>	85
<a href="#">The Main Challenges:</a>	85
<a href="#">Current Good Practice:</a>	86

<a href="#">What Would Be Helpful:</a> .....	86
<a href="#">Conclusion:</a> .....	88
<a href="#">Appendix – Consultation Questions</a> .....	89

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## Executive Summary:

### Citizen Space Survey

There were 38 respondents to the Citizen Space Survey. Respondents to the Citizen Space survey were from a range of backgrounds, with the majority representation from professionals with an interest in substance misuse (43%). 28% of respondents were Havering residents not using substances. 22% of respondents were Havering residents impacted by substance misuse personally, and 22% had been impacted by substance misuse through a family member.

A range of organisations and backgrounds of respondents were reported, and listed below:

- Havering council
- Mind in Havering, Barking & Dagenham
- CCC-FAITHVERSES
- NHS
- Myplace Harold Hill
- London South Bank University
- Nurse
- Former user of substance misuse in another borough, now living in Havering
- Ex-police officer

The majority of respondents were heterosexual/straight (84%) and white British (68%) – 39% identified male, and 50% identified female.

Ages of respondents varied from 18-84 years – with the peak age bracket at 55-64 (24%).

A range of Havering wards were represented, but some professional respondents lived outside of Havering, contributing to a high “Not Answered” rate (21%). 29% of respondents reported a long term health issue or disability status.

The majority of respondents have agreed with the strategy, it's priorities and suggested actions. Substance misuse is recognised by all respondents as a serious issue in society and within Havering. Among those in agreement, is an appreciation for the strategy's focus on the wider determinants of substance misuse and dependence/addiction; with priorities focused on harm reduction and having world leading treatment and recovery programmes. The systems approach and partnership working is recognised as effective by a majority of respondents, and an encouraging step to tackling substance misuse within Havering.

There is agreement across respondents that education of young people is vital in order to prevent starting to use substances in the first place, with an emphasis on exposure to the consequences of substance misuse and addiction.

Themes across the survey from a minority of respondents are that the strategy is ambiguous with unclear actions that need more detail for respondents to feel confident that they would be positive. A further concern is that there are too many organisations involved in the partnership for effective and efficient decision making to occur.

However, the majority of respondents agreed all organisations were included, but a similar number were unable to tell or didn't know. Suggested organisations to join were:

- Voluntary sector, for a non-statutory voice/perspective
- Alcohol industry
- Religious/spiritual institutions – due to the active support offered by them to those using substances
- A general public representative – particularly from the perspective of families
- Local Medical Council – recognition that NEL ICB was included as a partner, but unclear how Primary Care/GPs were represented
- Drinkware

There was concern of how we could ensure we are engaging effectively, including with those less able to engage. Respondents shared their uncertainty about how this could be monitored and evaluated within the strategy. A proportion of respondents (14%) expressed that we should take an individual focused and whole population approach, not prioritising any specific group within the cohort of those affected by substance misuse.

Financial concerns and a lack of resource across the partnership organisations were highlighted throughout the responses to the survey, and were a cause of concern for a large proportion of respondents as to whether the strategy was realistically achievable. A lack of faith was expressed that effective action is ever undertaken. Specifically highlighted were the:

- NHS, and concern of its capacity to deliver on effective care for those affected by substance misuse
- Police and trading standards, to be able to deliver on local enforcement and disrupting the supply chain
- Council's current financial situation, and whether it will be able to fund services and actions
- The education sector, and capacity to engage with young people

A minority of respondents (5%) expressed concern that council and public money should not be spent on substance misuse, as they perceived it as self-inflicted.

A lack of focus on spiritual/religious institutions in the strategy was highlighted within the survey, as well as these institutions current involvement and capacity to assist in the issues around substance misuse.

## **Focus Groups**

Within the focus groups, the lived experiences of those who have misused substances were captured - highlighting the challenges that they face, where best practice exists,

and what they think would lead to improvements. The focus groups were run in two sessions, with four former rough sleepers, and eight substance misuse service users.

In terms of challenges, there is a perceived lack of knowledge and awareness in staff, across services working with substance misusers, of the needs and available support. In line with this are experienced delays in early intervention services, stigma and Access to Recovery (ATR) and Drug Rehabilitation Requirements (DRR). Barriers to Housing, Primary Care and Mental Health services were also highlighted.

Feedback highlighted that the lack of awareness amongst staff led to truncated care, and a lack of a joined up approach. Mental Health services were highlighted as a specific issue, as a need to be sober was a barrier to access the service, penalising those having dual diagnosis.

Current good practice was highlighted at Farringdon House, in the form of multiple outreach services (with information on how to access), literacy/numeracy support, peer support and a positive social environment.

When asked what would be helpful, cross-sector training on addiction, stigma, the services available and how to refer were highlighted. Multiple points on how to improve services and enforcement included easier access, better integration and personal connections – as well as through training.

New forms of campaigning and communication through social media and by using less formal written communication were suggested. This would be alongside a better visibility of services available. Peer support and buddying were emphasized, alongside improvement in the available housing/hostel support (including segregation of those with a history of violence).

A community and person centered approach were valued, with youth centers highlighted as important in prevention.

## Introduction:

Havering is refreshing its substance misuse strategy (covering alcohol and drugs). This is in response to the UK's national 10-year drugs strategy (From harm to hope: A 10-year drugs plan to cut crime and save lives), which highlighted three overarching priorities:

- Breaking drug supply chains.
- Delivering a world-class treatment and recovery system.
- Achieving a generational shift in the demand for drugs (to make fewer people want to use drugs.)

The Combating Drugs Partnership (CDP) group was formed to create the strategy and organise the actions to be taken based on it. It has formed the substance misuse strategy and actions around these key priorities, whilst including a fourth priority of "reduce risk and harm to individuals, families and communities".

A public consultation has been done in line with statutory requirements, to ensure residents and service providers not directly involved with the creation of the strategy have input before it is published. This consultation was conducted through an online survey, with additional insights from focus groups with those with lived experience.

The results of the consultation are discussed below, and the themes highlighted are described. A response will be formed to the concerns raised, and the feedback from the focus groups, with the strategy being updated as needed.

## Methodology:

The public consultation was run through Citizen Space – an online survey platform used by the London Borough of Havering. It was run online from 18/09/2023 to 05/11/2023; with four additional hard copy answers being uploaded manually.

Questions were created by Havering's Substance Misuse Working Group, and approved by the Combating Drugs Partnership (see Appendix for full set of questions and answer options). A whitespace section was included for respondents to expand on why they made their choice, or to give further information, for all questions except those asking about demographics (questions 11-16).

Two focus groups were conducted to have direct engagement with those with lived experience to contribute their thoughts in more detail. One focus group was through Change Grow Live (CGL) (a service provider to substance misusers) and another through Havering's Housing service.

Citizen Space generated the quantitative results from the survey, creating charts and tables detailing the number of respondents. These were re-formatted to remove absolute counts and suppress values to prevent identification of respondents.

Themes from answers to the whitespace part of the questions were captured and written out for each question, and then overall themes were captured in the executive summary.

Two focus groups were conducted. Themes from the focus group were captured under the categories of "The Main Challenges", "Current Good Practice", and "What Would Be Helpful".

## Results:

### Citizen Space Consultation:

The Citizen Space software has auto-generated a quantitative summary of responses. This section of the report will demonstrate the response counts to each question and then share the themes highlighted in responses to the whitespace section, summarising themes for each question.

39 responses were received to the Citizen Space survey. On review of the whitespace answers, one response was judged to have been submitted twice. Exact free-typed responses were submitted within three minutes of each other, but with some answers being different in the multiple-choice part. The conclusion drawn was that one respondent had submitted twice, as they wished to change their responses, creating a duplicate response. To avoid bias and unfair weighting, the earlier response has been discarded, with the auto-generated charts and tables adjusted for this.

It is taken that the total number of respondents to this survey is 38.

<https://consultation.havering.gov.uk/public-health/havering-combating-substance-misuse-strategy>

This report was created on Tuesday 07 November 2023 at 09:52

The activity ran from 18/09/2023 to 05/11/2023

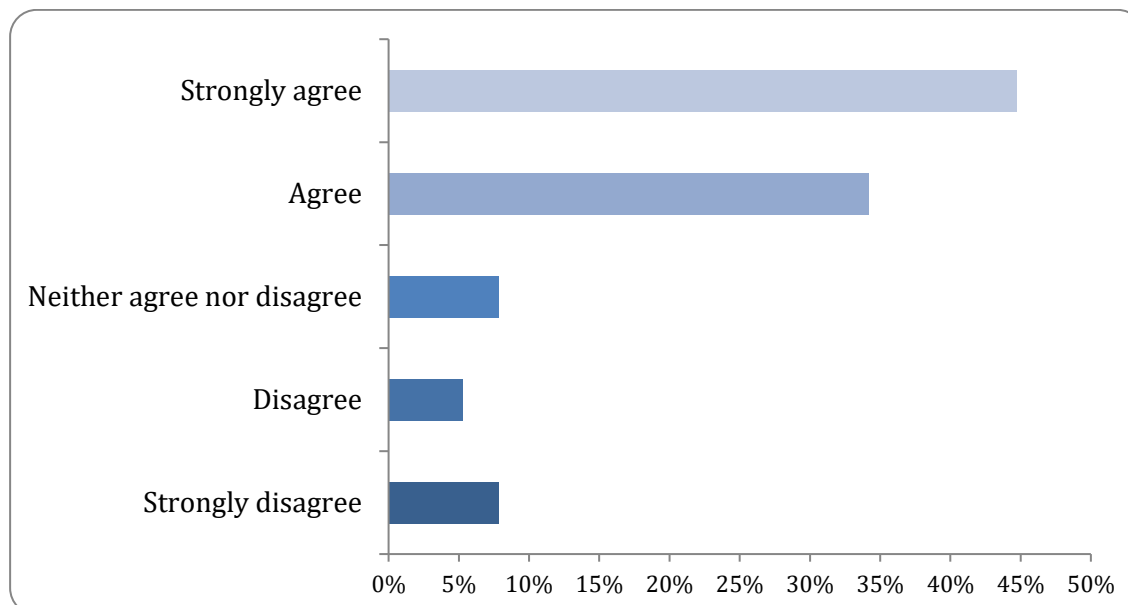
Responses to this survey: 39

**Figure 1 – Details of Combating Substance Misuse Consultation Auto-Report from Citizen Space**

## Questions:

### 1: How far do you agree with the scope of the substance misuse strategy in Havering?

100% of respondents answered this part of the question.



Option	Percent
Strongly agree	44.74%
Agree	34.21%
Neither agree nor disagree	7.89%
Disagree	5.26%
Strongly disagree	7.89%
Not Answered	0.00%

#### Themes in those who strongly agree:

- Addiction is recognised as a serious problem in society
- Impacts not only on users but those around them, including children
- Encouraging to see it focus not only on substances, but on the behaviours/circumstances leading to it, the harm caused and need for treatment/support of those affected
- Legal and illegal substances are both an issue

#### Themes in those who agree:

- Continue themes from strongly agree, but adds:
- Crime is funded by addiction, and substance misuse is a factor in anti-social behaviour/healthcare costs

- More focus on transition to adulthood, particularly in dual diagnosis

**Themes in those who are neither agree nor disagree:**

- Strategy seems ambiguous and actions are unclear
- There should be more focus on spiritual interventions

**Themes in those who disagree:**

- Too much emphasis on enforcement, that it is not effective in stopping addiction, and there is not enough detail on actions for recovery
- Addressing tobacco use should have been included in this strategy

**Themes in those who strongly disagree:**

- Concern that the council cannot afford the strategy actions.
- We should pay to treat self-inflicted problems

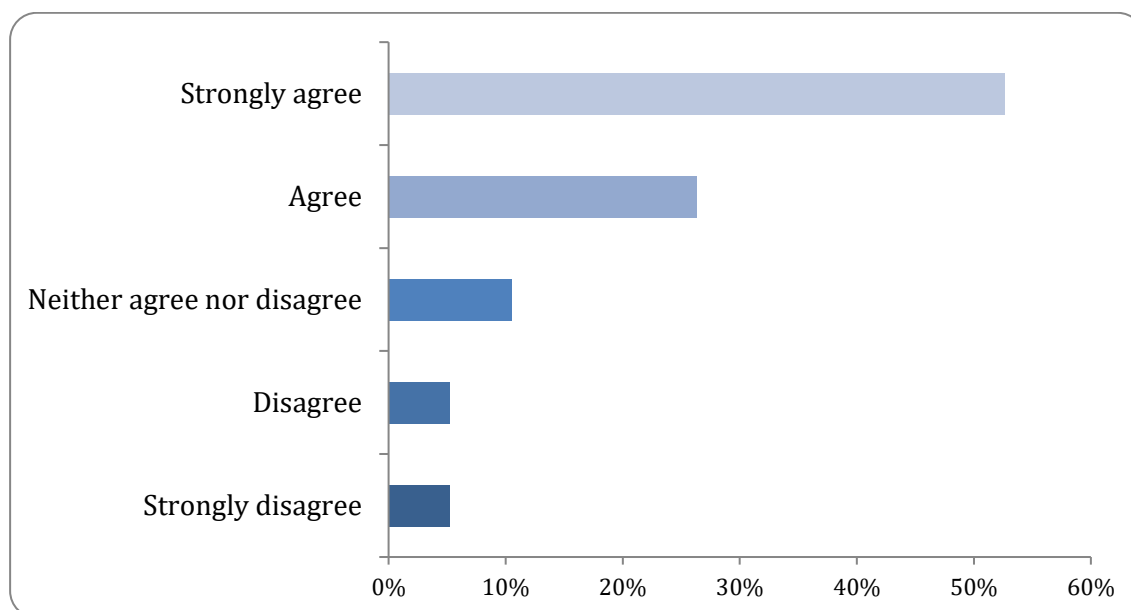
**Summary:**

The majority of respondents agree with strategy and its priorities – particularly with the focus on harm reduction for all those affected by substance misuse, and on treating it as a complex health and social problem.

Concerns that the strategy is ambiguous with unclear actions, and that the council cannot afford the actions in its current financial situation.

## 2: How far do you agree with the four areas of priority aims of the substance misuse strategy?

100% of respondents answered this part of the question.



Option	Percent
Strongly agree	52.63%
Agree	26.32%
Neither agree nor disagree	10.53%
Disagree	5.26%
Strongly disagree	5.26%
Not Answered	0.00%

### Themes in those who strongly agree:

- Tackling substance misuse should be a priority
- Substance misuse contributes greatly to criminal activity and make a Havering feel unsafe – this is changing over time, and making Havering more like inner London boroughs in terms of crime/substance use
- The approach is targeted correctly, particularly with focus on holistic treatment of substance misuse and systems approach

### Themes in those who agree:

- Largely agree with priorities, but may be too ambitious
- More detail on actions is required to know if will be successful or not

### Themes in those who are neither agree nor disagree:

- The priorities are implausible to be achieved
- The focus should be on preventing individuals starting substances in the first place
- There should be more emphasis on spiritual support

**Themes in those who disagree:**

- There is too much emphasis on enforcement
- Lack of understanding how the strategy addresses those unable to engage with services

**Themes in those who strongly disagree:**

- Concern about the council's financial situation, and question if it should pay for the services

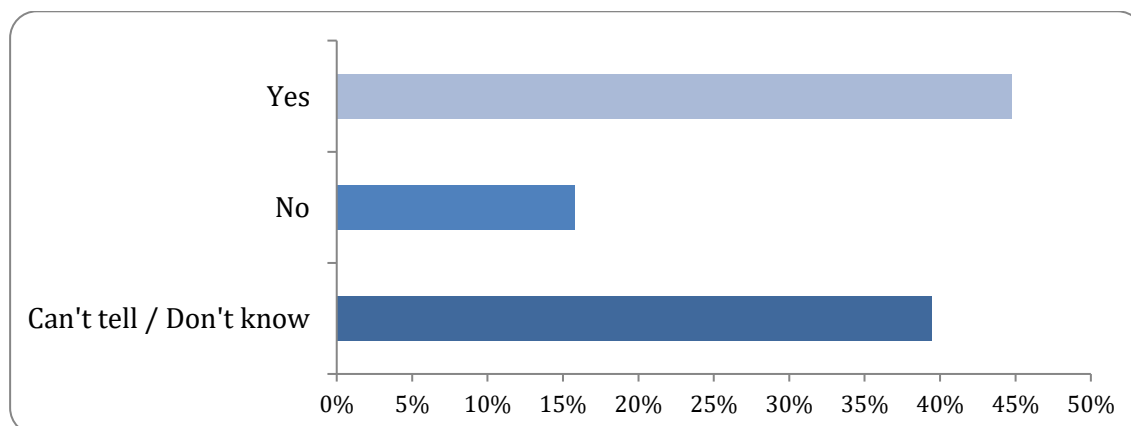
**Summary:**

Agreement by the majority of respondents that the strategy addresses the needs of the individuals and takes a systems approach to address the multiple factors related to substance misuse.

Continued themes of concern from the remaining respondents about the ability of the council to fund these services, whether it should, and that the strategy should be more detailed about the actions that will be taken to achieve priorities.

### 3: Did we involve all relevant organisations and services in drafting the strategy?

100% of respondents answered this part of the question.



Option	Percent
Yes	44.74%
No	15.79%
Can't tell / Don't know	39.47%
Not Answered	0.00%

#### Free-typed answers from those who responded Yes:

- There should be a role for education and training providers
- There are too many organisations involved to reach consensus on topics

#### Free-typed answers from those who responded No:

Suggestions included:

- Voluntary sector for non-statutory voice/perspective
- Alcohol industry
- Religious/spiritual institutions
- General public and consultation with children/families
- Local Medical Council – recognition NEL ICB was included, but unclear how primary care/GPs were represented

#### Free-typed answers from those who responded Can't tell/Don't know:

- Drinkware

#### Summary:

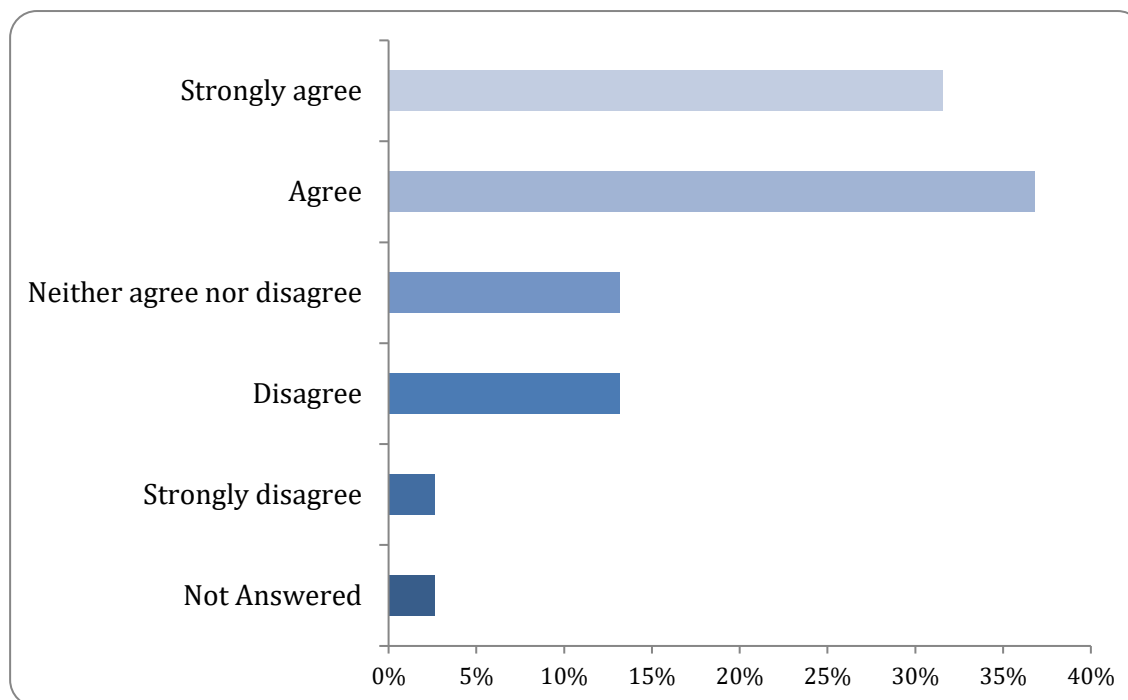
45% of respondents think all organisations were included. 39% stated they were not able to tell or didn't know if enough had been included.

16% stated they did not think all relevant organisations were included. Suggestions from all respondents are listed above.

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**4: Havering Combating Drugs Partnership (Havering CDP) will be monitoring the progress of the delivery plan quarterly, sharing with other partnership boards listed below and publishing an annual report for the public. How far do you agree with this approach?**

97% of respondents answered this part of the question.



Option	Percent
Strongly agree	31.58%
Agree	36.84%
Neither agree nor disagree	13.16%
Disagree	13.16%
Strongly disagree	2.63%
Not Answered	2.63%

**Themes in those who strongly agree:**

- Transparency and sharing information among organisations with a variety of experience is key to an effective response
- Concern that too many organisations can paralyse decision making

**Themes in those who agree:**

- Monitoring with key metrics and partners for accountability will be effective

**Themes in those who are neither agree nor disagree:**

- Concern of too many organisations involved for effective decision marking

**Themes in those who disagree:**

- Continued theme of too many organisations being involved

**Themes in those who strongly disagree:**

- The CDP should be terminated

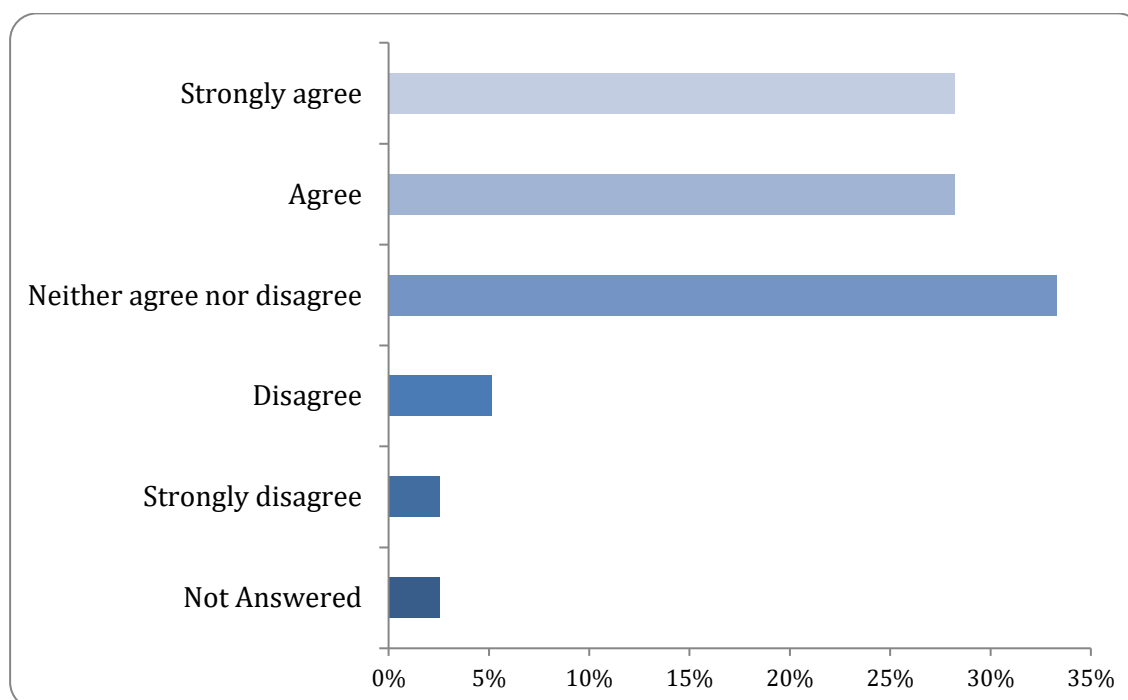
**Summary:**

Agreement between some respondents that a partnership group will lead to more effective working. However, multiple respondents are concerned that the partnership group is too large for decisions to be made effectively.

DRAFT

**5: Havering Substance Misuse Strategy commits to promoting equality and meeting the needs of all communities, particularly those who have often not received an effective service in the past, including people from ethnic minority backgrounds and women. How far do you agree that this approach is reflected in the strategy?**

97% of respondents answered this part of the question.



Option	Percent
Strongly agree	28.21%
Agree	28.21%
Neither agree nor disagree	33.33%
Disagree	5.13%
Strongly disagree	2.56%
Not Answered	2.56%

**Themes in those who strongly agree:**

- Anyone of any background can be affected by substance misuse
- Those who are most effected are often the ones not addressed by services, but this strategy does consider them

**Themes in those who agree:**

- Concern of missing those who are less able to engage, and need to have a robust evaluation to ensure we are actually including those less represented

**Themes in those who are neither agree nor disagree:**

- Concern of how will this be evaluated and actioned
- We should focus on each individual and the total population rather than prioritising any single group

**Themes in those who disagree:**

- Need for generational shift

**Themes in those who strongly disagree:**

- Concern that strategy is waste of resources

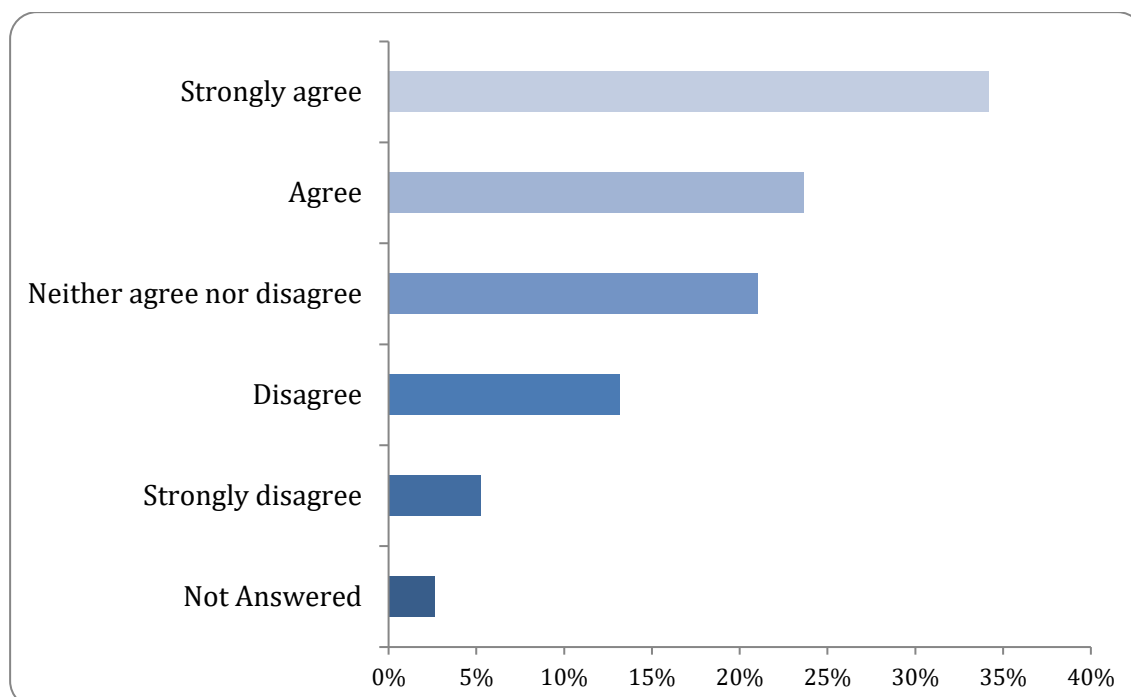
**Summary:**

Multiple responses indicate concern of how this could be monitored and evaluated within the strategy; while other respondents share their view that we need a whole population and individual focused approach rather than prioritising an individual group.

DRAFT

## 6: Considering the proposed delivery plan of local and regional organisations working together to tackle the drug supply chains and problematic drinking, how far do you agree that this would be effective?

97% of respondents answered this part of the question.



Option	Percent
Strongly agree	34.21%
Agree	23.68%
Neither agree nor disagree	21.05%
Disagree	13.16%
Strongly disagree	5.26%
Not Answered	2.63%

### Themes in those who strongly agree:

- Cross agency working is vital to success
- Combining budgets or working between boroughs to ensure effective action
- Emphasis on importance of enforcement and adequate police presence to support local people/businesses

### Themes in those who agree:

- Cross agency working is vital to success, but needs proper support

### Themes in those who are neither agree nor disagree:

- Concern that enforcement will be impossible with current resources
- Appropriate funding and support needed to ensure effectiveness

### Themes in those who disagree:

- Concern strategy will not effectively target supply chains
- Enforcement does not lead to reduction in substance misuse

**Themes in those who strongly disagree:**

- Continued concern about funding capacity of council
- Concern that enforcement will not be effective

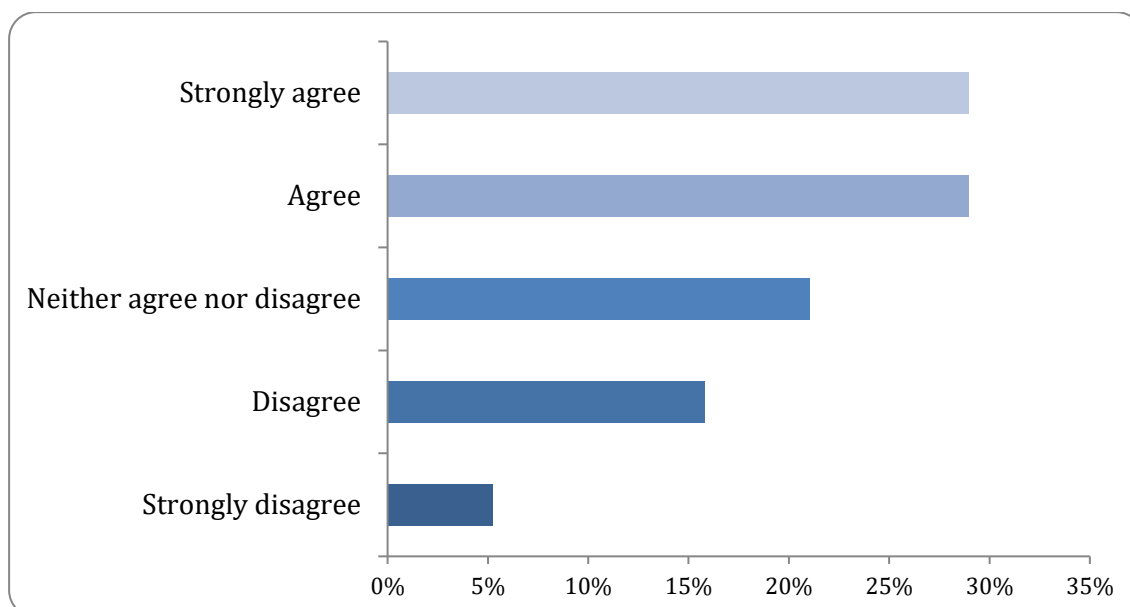
**Summary:**

Those in agreement with the strategy state that cross agency working is vital, but there is concern from across multiple respondents that enforcement may be ineffective, mainly due to a lack of resource.

DRAFT

## 7: Considering the proposed delivery plan of partners working together to deliver a world class treatment and recovery system, how far do you agree that this would be effective?

100% of respondents answered this part of the question.



Option	Percent
Strongly agree	28.95%
Agree	28.95%
Neither agree nor disagree	21.05%
Disagree	15.79%
Strongly disagree	5.26%
Not Answered	0.00%

### Themes in those who strongly agree:

- Cross agency and partnership working will be effective
- We need to ensure service are well advertised
- Concern that partnership model can be difficult in practice
- Concern that we need to be monitoring and receptive to underserved populations

### Themes in those who agree:

- Cross agency and partnership working will be effective
- Concern that mental health needs specific focus

### Themes in those who are neither agree nor disagree:

- Concern that strategy does not consider the true complexity of the problem
- Value prevention, and stopping young people from starting
- Need to put resource into direct working, rather than advertising what council is doing

- Continued theme that model may be ineffective

**Themes in those who disagree:**

- Over ambitious, lack of resource for enforcement and for delivering service
- Lack of detail on how the system will be achieved
- Need to address wider determinants in order to truly create a positive impact

**Themes in those who strongly disagree:**

- Disagreement that wider determinants contribute to engagement with substance misuse; that becoming addicted is a choice

**Summary:**

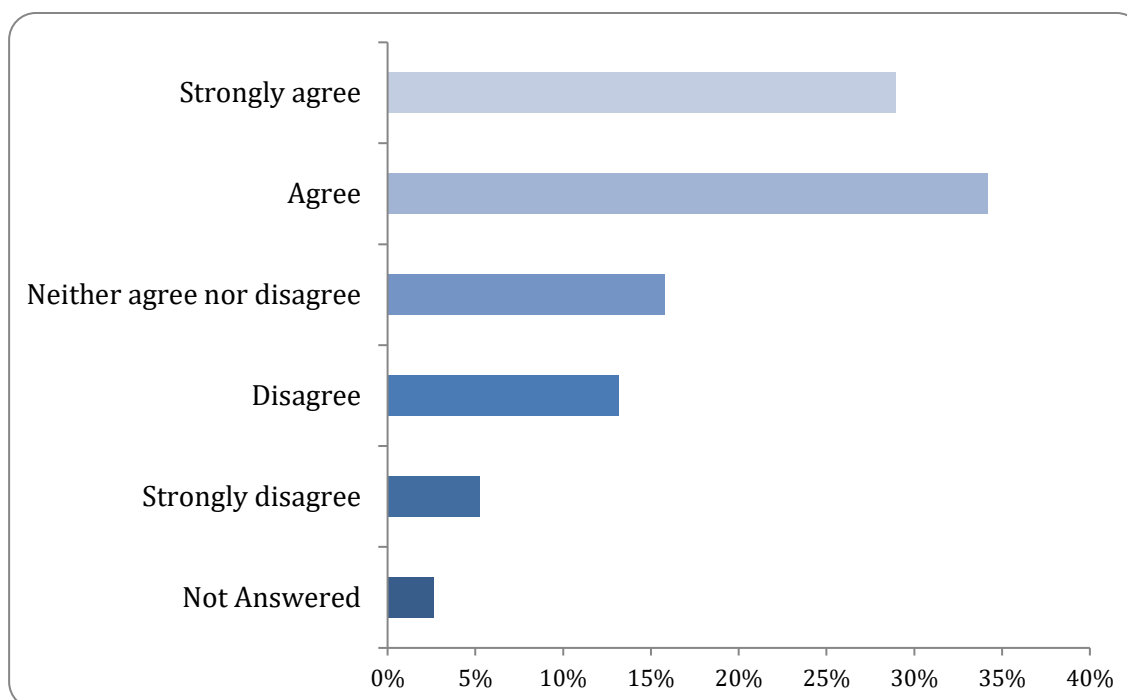
Continued theme that some believe partnership working is likely to be effective, but needs to be done appropriately with adequate resourcing and organisation.

Concern that accomplishing a world class treatment and recovery system is over ambitious, and that we do not have the appropriate resource to accomplish the strategy aims.

DRAFT

## 8: Considering the proposed delivery plan of local and regional organisations working together to achieve a generational shift in the demand for drugs and alcohol misuse, how far do you agree that this would be effective?

97% of respondents answered this part of the question.



Option	Percent
Strongly agree	28.95%
Agree	34.21%
Neither agree nor disagree	15.79%
Disagree	13.16%
Strongly disagree	5.26%
Not Answered	2.63%

### Themes in those who strongly agree:

- Benefit in partnership working
- Education is vital on consequences of substance misuse and emotional regulation
- Resource needed for support needed to young people affected by crime and substance misuse in their family and environment

### Themes in those who agree:

- Agreement that education and support for young people is vital

### Themes in those who are neither agree nor disagree:

- Concern that actions defined in strategy are never carried forward

**Themes in those who disagree:**

- Unlikely to shift a generations view on substance misuse

**Themes in those who strongly disagree:**

- Need for inclusion of spiritual institutions/support

**Summary:**

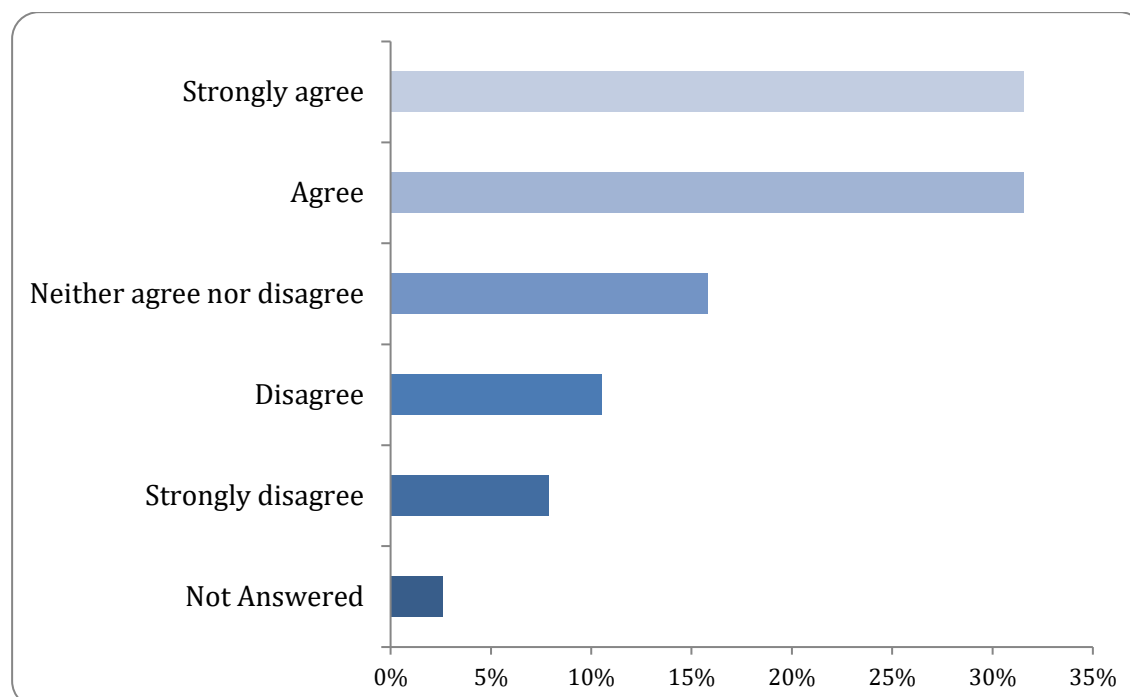
Agreement on benefit of partnership working from a majority of respondents. Importance of education and exposure to young people's development and perceptions.

Concern that lack of resource will make this impossible to deliver, and a lack of faith expressed by a few respondents that effective action is ever undertaken.

DRAFT

## 9: Considering the proposed delivery plan of partners working together to reduce substance misuse risk and harm to individuals, families and communities, how far do you agree that this would be effective?

92% of respondents answered this part of the question.



Option	Percent
Strongly agree	31.58%
Agree	31.58%
Neither agree nor disagree	15.79%
Disagree	10.53%
Strongly disagree	2.63%
Not Answered	7.89%

### Themes in those who strongly agree:

- Partnership working and listed actions will be effective, but that we need to ensure the actions are actually taken with individual organisations taking ownership and action

### Themes in those who agree:

- Need to ensure partnership working embeds all organisations, and that there is cross-working/joint posts

### Themes in those who are neither agree nor disagree:

- Agree with strategy, but lack of confidence that this will actually lead to meaningful action

### Themes in those who disagree:

- Too many organisations involved for meaningful decision making

## **Themes in those who strongly disagree – No comments left with response**

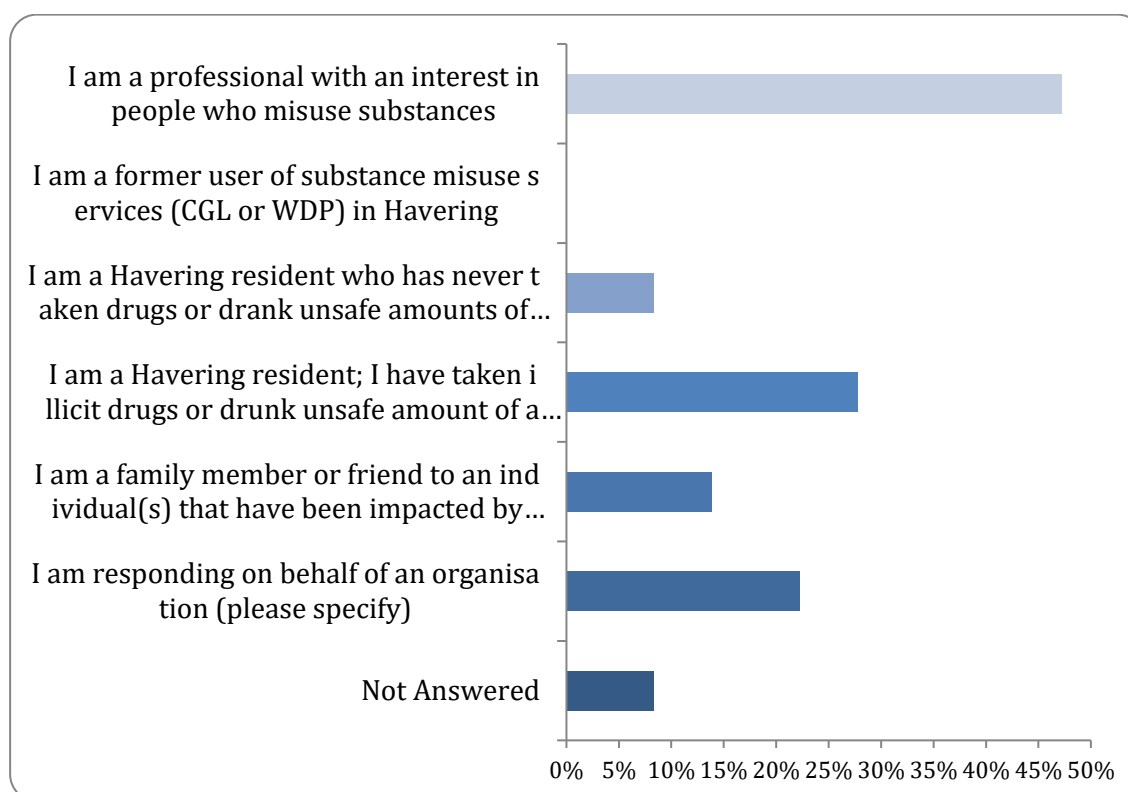
### **Summary:**

Themes from those who agree that partnership working is necessary, but needs appropriate resource and execution. Lack of confidence that strategy will be put into effective practice.

DRAFT

## 10: Which of the following applies to you? (please select all that apply)

95% of respondents answered this part of the question.



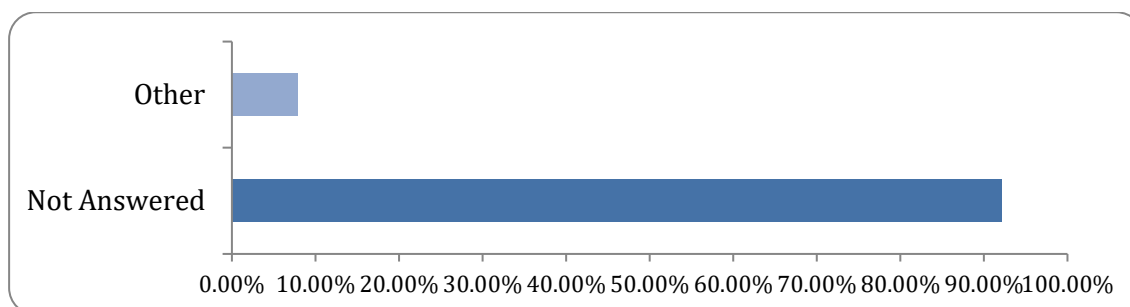
Option	Percent
I am a professional with an interest in people who misuse substances	47.22%
I am a current user of substance misuse services (CGL) in Havering	0.00%
I am a former user of substance misuse services (CGL or WDP) in Havering	8.33%
I am a Havering resident who has never taken drugs or drunk unsafe amounts of alcohol	27.78%
I am a Havering resident; I have taken illicit drugs or drunk unsafe amount of alcohol but did not need or use treatment services	13.89%
I am a family member or friend to an individual(s) that have been impacted by drugs and/or alcohol	22.22%
I am responding on behalf of an organisation (please specify)	8.33%
Not Answered	5.56%

Organisations listed were:

- Havering council
- Mind in Havering, Barking & Dagenham
- CCC-FAITHVERSES
- NHS

- Myplace Harold Hill
- London South Bank University

#### Other origin



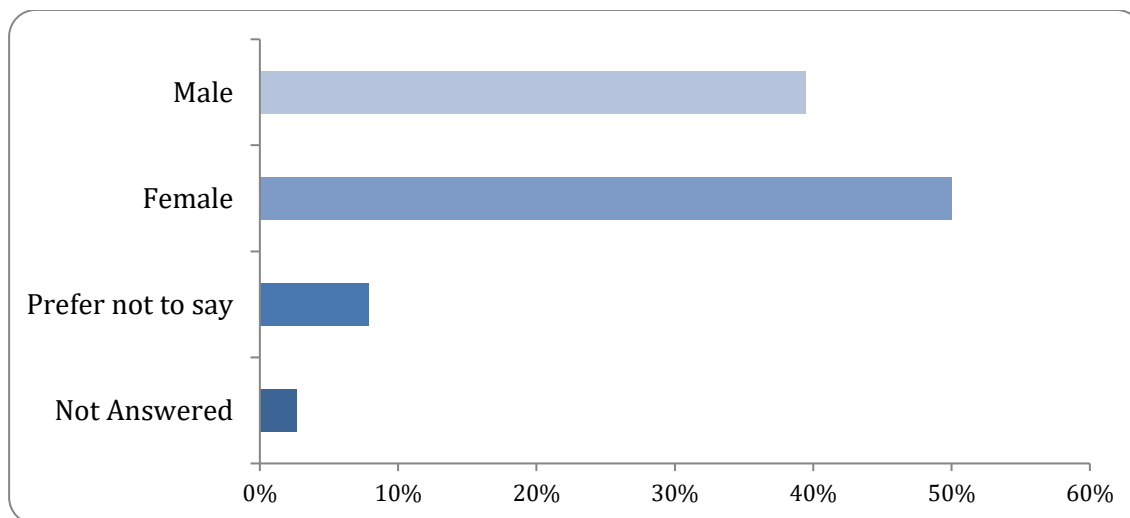
Option	Percent
Other	7.89%
Not Answered	92.11%

Other origins listed were:

- Nurse
- Former user of substance misuse in another borough, now living in Havering
- Ex-police officer

## 11: Are you / do you identify as

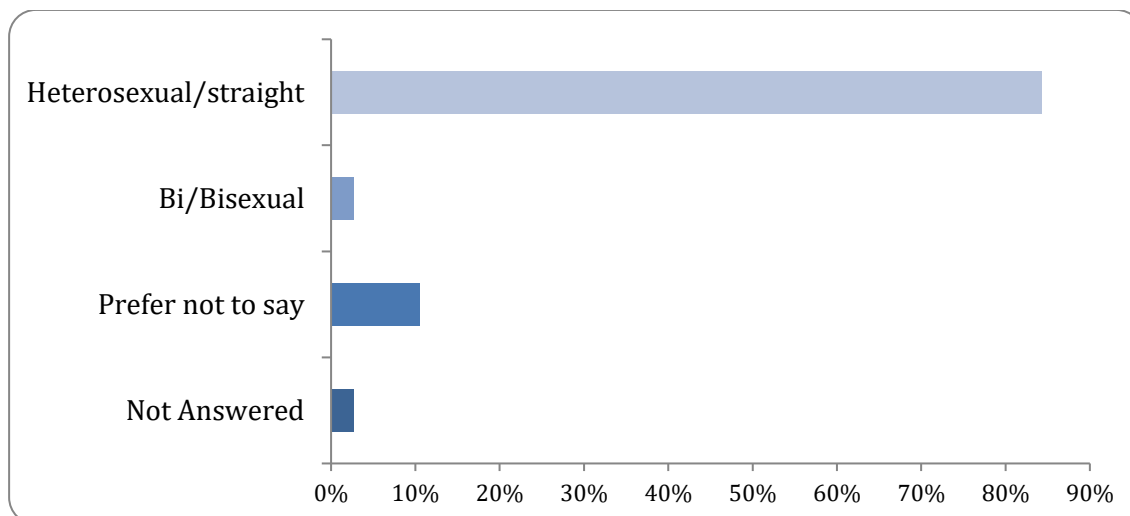
97% of respondents answered this part of the question.



Option	Percent
Male	39.47%
Female	50.00%
Other	0.00%
Prefer not to say	7.89%
Not Answered	2.63%

## 12: How would you describe your sexual orientation?

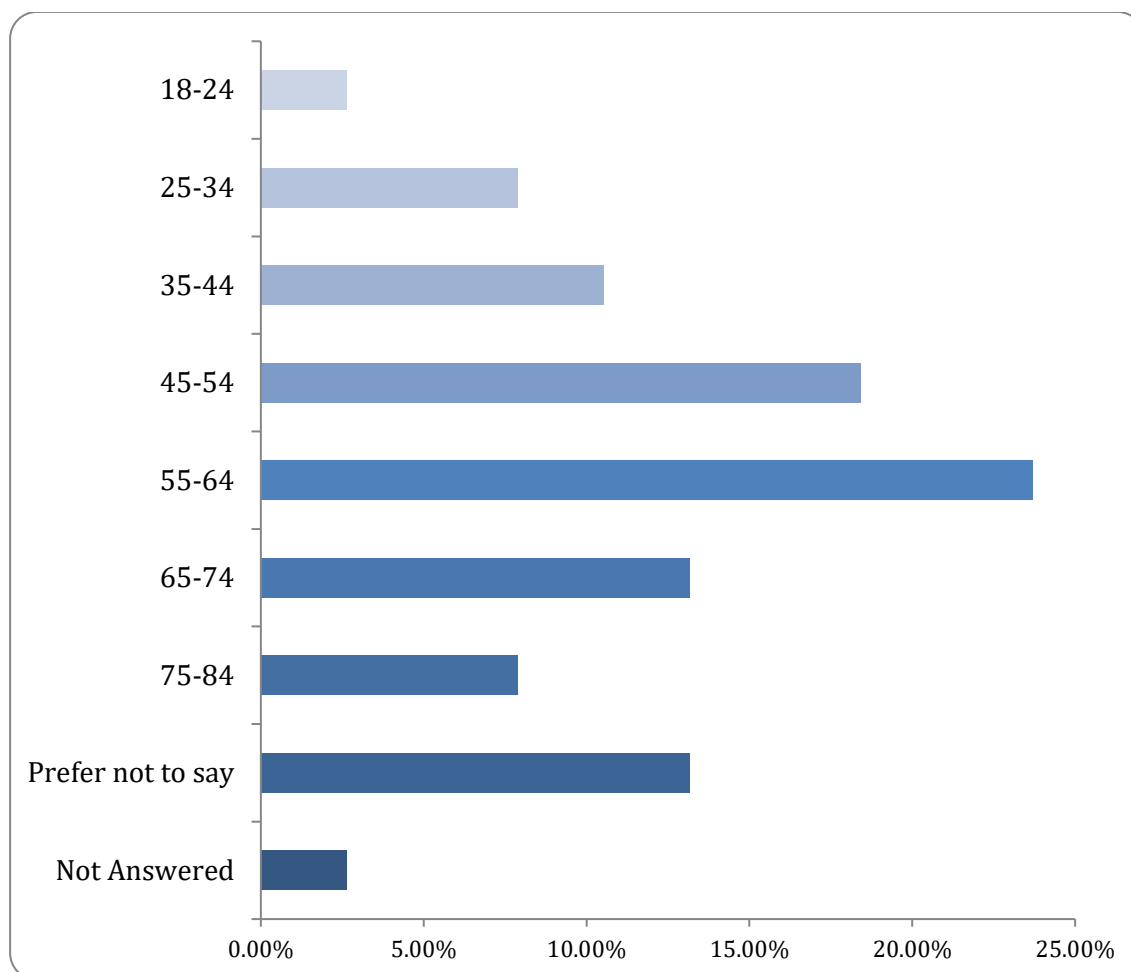
97% of respondents answered this part of the question.



Option	Percent
Heterosexual/straight	84.21%
Bi/Bisexual	2.63%
Gay man	0.00%
Gay woman/Lesbian	0.00%
Other	0.00%
Prefer not to say	10.53%
Not Answered	2.63%

### 13: What is your age group?

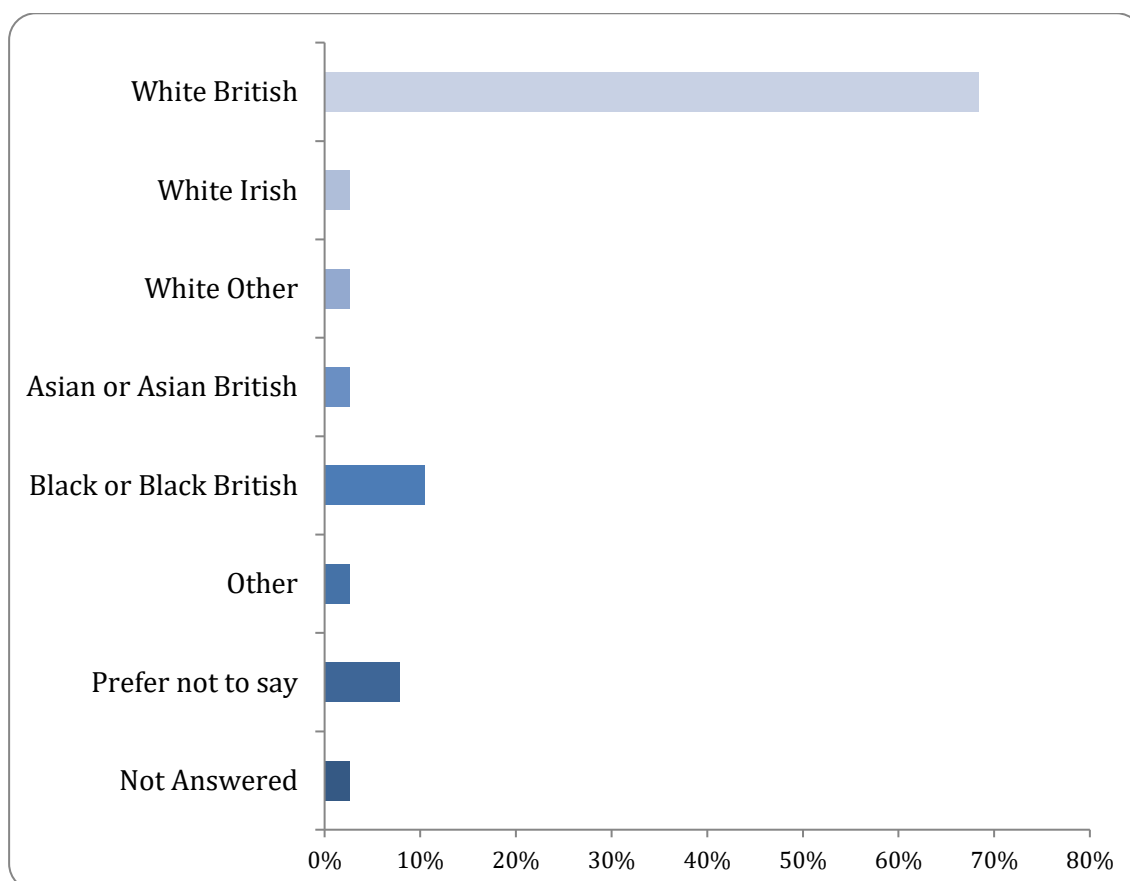
97% of respondents answered this part of the question.



Option	Total	Percent
Under 18	0	0.00%
18-24	1	2.63%
25-34	3	7.89%
35-44	4	10.53%
45-54	7	18.42%
55-64	9	23.68%
65-74	5	13.16%
75-84	3	7.89%
85 or older	0	0.00%
Prefer not to say	5	13.16%
Not Answered	1	2.63%

### 14: How would you describe your ethnic origin?

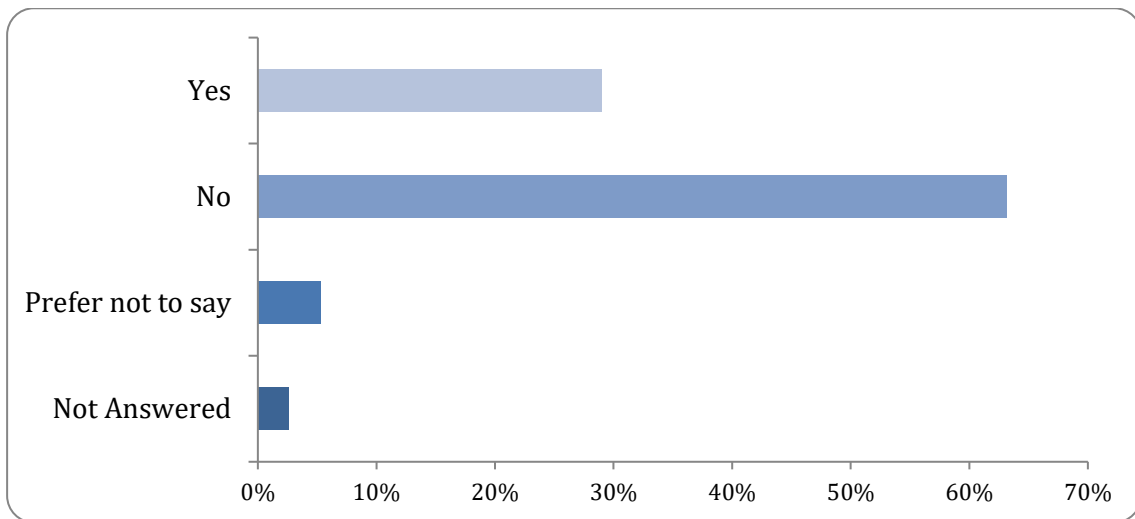
97% of respondents answered this part of the question.



Option	Percent
White British	68.42%
White Irish	2.63%
White Other	2.63%
Mixed	0.00%
Asian or Asian British	2.63%
Black or Black British	10.53%
Other	2.63%
Prefer not to say	7.89%
Not Answered	2.63%

### 15: Do you consider yourself to have a long-term illness, disability or health problem?

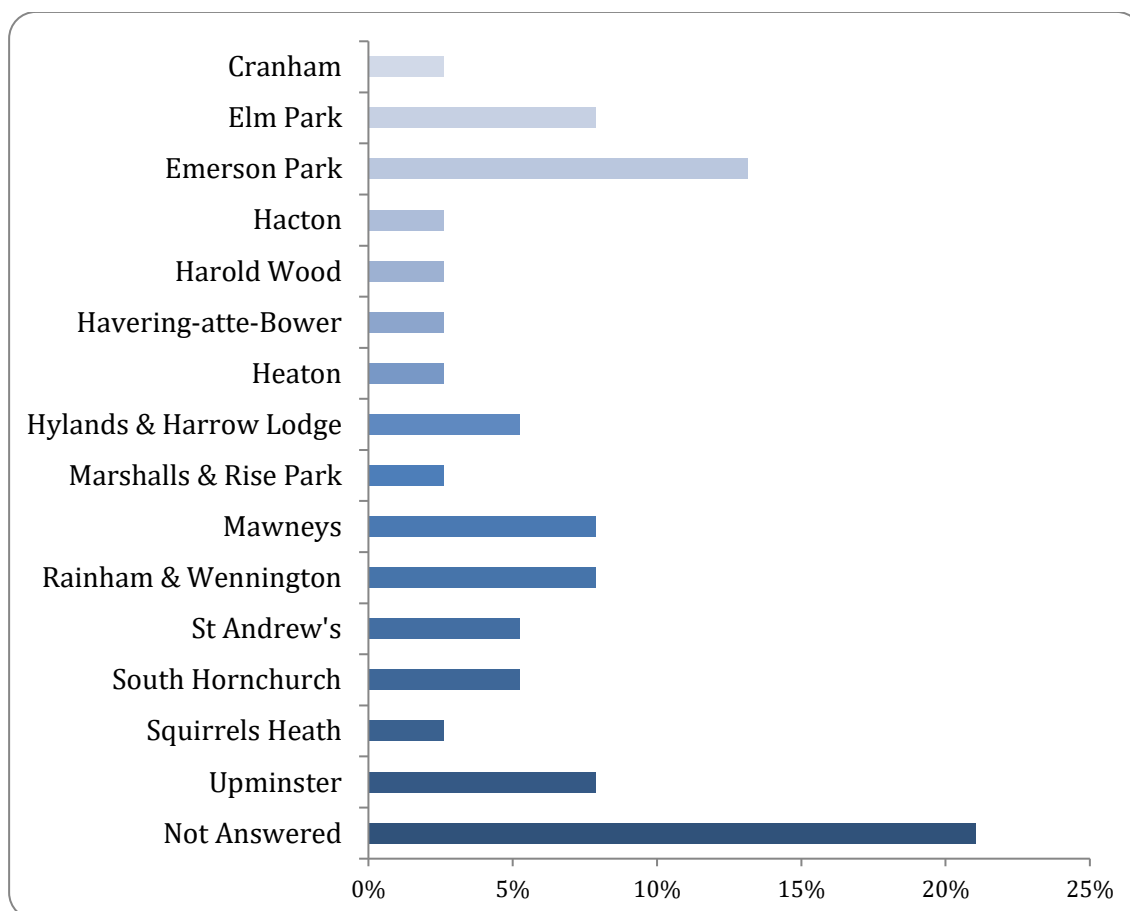
100% of respondents answered this part of the question.



Option	Percent
Yes	28.95%
No	63.16%
Prefer not to say	5.26%
Not Answered	2.63%

## 16: Where do you live?

79% of respondents answered this part of the question.



Option	Percent
Beam Park	0.00%
Cranham	2.63%
Elm Park	7.89%
Emerson Park	13.16%
Gooshays	0.00%
Hacton	2.63%
Harold Wood	2.63%
Havering-atte-Bower	2.63%
Heaton	2.63%
Hylands & Harrow Lodge	5.26%
Marshalls & Rise Park	2.63%
Mawneys	7.89%
Rainham & Wennington	7.89%
Rush Green & Crowlands	0.00%
St Alban's	0.00%
St Andrew's	5.26%
St Edward's	0.00%
South Hornchurch	5.26%
Squirrels Heath	2.63%

<b>Upminster</b>	7.89%
<b>Not Answered</b>	21.05%

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## Focus Groups:

Two focus groups were carried out; consisting of people with lived experience of substance misuse. Four former rough sleepers and eight current substance misuser service users were included over the two groups, for a total of 12 participants.

These were carried out to ensure those less able to engage with the online survey, and those who are currently using services, had their views captured for the consultation.

The following points were collated from both groups and headed under the themes of “The Main Challenges”, “Current Good Practice”, and “What Would Be Helpful”, in order to give an overall view of the feedback:

### The Main Challenges:

- **Awareness** of support services by professionals, employers and agencies
  - Lack of knowledge across all sectors that engage with substance misusers about what services are available and how to signpost
- **Access to Mental Health** services
  - There is a requirement to be sober before accessing mental health services, which acts as a barrier when substance misuse and mental health are often interdependent
  - No coordinated support arrival at Farringdon House
- **Stigma**
  - Lack of empathy from officers and support workers
  - Stereotyping, labelling and stigma towards the users
  - Fear of having children taken away or getting into trouble with the police if seek help for substance misuse
- **Delay in early interventions**
- **Barriers to housing and Primary Care**
  - It is important to have a fixed abode for stability, security and motivation to make positive choices
  - Not having this makes GP registration a challenge
  - The complex needs accommodation panel takes a lot of time

- **Access to Recovery (ATR) and Drug Rehabilitation Requirements (DRR)**
  - Many referrals were made without true motivation or proper vetting, resulting in breaches

### **Current Good Practice:**

- **Farringdon house**
  - Multiple professional outreach
  - Social environment which allows peer support
  - Info and support on how to access useful services
  - Farringdon staff help with illiteracy or poor numeracy

### **What Would Be Helpful:**

- **Training** across the agencies on addiction, stigma, who needs urgent referral, what services are available and how to signpost/refer
  - Should be included in the induction of relevant services for all involved staff, suggested were
    - Social services
    - Housing
    - Staff managing benefits system
    - NHS Receptionists
    - A&E staff
    - Job centre
  - Managers in large employers should have training to identify and support employees/colleagues with substance misuse issues
- **Improvement in services and enforcement:**
  - Better integration and coherency of services in their approach – across treating services, social services, and voluntary sector
  - Personal interaction at assessments to make it meaningful and useful
  - Effective use of criminal behaviour order
  - Effective assessment of mental competency
  - Easier GP access
  - Better working between police and rehabilitation services to reduce attrition
  - Improve dual diagnosis care and access to mental health support

- Focus on early intervention services to reduce burden on already stretched services
- **Campaigning and communication**
  - Using social media messaging to highlight available support
  - Coloured envelopes instead of council logo to be friendlier
  - Improve visibility of services generally
  - Repeat “Just Say No” campaigns
- **Peer support and buddying**
- **Improvements in housing support:**
  - Segregation at homeless hostels to contain incidents early, with separate areas for ex-arsonists, ex-rapists and violent ex-convicts
  - Smaller housing units e.g. 4 beds at Farringdon house – 25 beds too large for effective care
  - Mental health service focused in Farringdon house
- **Taking community and person centered approaches**
  - There should be facilities to keep young people occupied, and help to prevent uptake of substances

## Conclusion:

Overall, there is broad agreement with the strategy, but there are several areas of concern which will be responded to by the CDP, and the strategy will be updated where needed.

There were a relatively small number of responses to the survey, so to consider the feedback as representative of all residents is not possible. Throughout development of the strategy and implementation of its actions, there is a need to continue to engage with key stakeholders and be transparent to residents in the CDP's working. This should continue through the lifecycle of the strategy, to ensure the CDP continues to focus on the right initiatives.

DRAFT

## Appendix – Consultation Questions

**1: How far do you agree with the scope of the substance misuse strategy in Havering?**

- Strongly agree
- Agree
- Neither agree nor disagree
- Disagree
- Strongly disagree

Please tell us why you made this choice

**2: How far do you agree with the four areas of priority aims of the substance misuse strategy?**

- Strongly agree
- Agree
- Neither agree nor disagree
- Disagree
- Strongly disagree

Please tell us why you made this choice

**3: Did we involve all relevant organisations and services in drafting the strategy?**

- Yes
- No
- Can't tell / Don't Know

If no, please name organisation(s) or group(s) missing and explain why you have chosen them.

**4: Havering Combating Drugs Partnership (Havering CDP) will be monitoring the progress of the delivery plan quarterly, sharing with other partnership boards listed below and publishing an annual report for the public. How far do you agree with this approach?**

- Strongly agree
- Agree
- Neither agree nor disagree

- Disagree
- Strongly disagree

Please tell us why you made this choice

**5: Havering Substance Misuse Strategy commits to promoting equality and meeting the needs of all communities, particularly those who have often not received an effective service in the past, including people from ethnic minority backgrounds and women. How far do you agree that this approach is reflected in the strategy?**

- Strongly agree
- Agree
- Neither agree nor disagree
- Disagree
- Strongly disagree

Please tell us why you made this choice

**6: Considering the proposed delivery plan of local and regional organisations working together to tackle the drug supply chains and problematic drinking, how far do you agree that this would be effective?**

- Strongly agree
- Agree
- Neither agree nor disagree
- Disagree
- Strongly disagree

Please tell us why you made this choice

**7: Considering the proposed delivery plan of partners working together to deliver a world class treatment and recovery system, how far do you agree that this would be effective?**

- Strongly agree
- Agree
- Neither agree nor disagree
- Disagree
- Strongly disagree

Please tell us why you made this choice

**8: Considering the proposed delivery plan of local and regional organisations working together to achieve a generational shift in the demand for drugs and alcohol misuse, how far do you agree that this would be effective?**

- Strongly agree
- Agree
- Neither agree nor disagree
- Disagree
- Strongly disagree

Please tell us why you made this choice

**9: Considering the proposed delivery plan of partners working together to reduce substance misuse risk and harm to individuals, families and communities, how far do you agree that this would be effective?**

- Strongly agree
- Agree
- Neither agree nor disagree
- Disagree
- Strongly disagree

Please tell us why you made this choice

**10: Which of the following applies to you? (please select all that apply):**

- I am a professional with an interest in people who misuse substances
- I am a former user of substance misuse services (CGL or WDP) in Havering
- I am a Havering resident who has never taken drugs or drunk unsafe amounts of alcohol
- I am a Havering resident; I have taken illicit drugs or drunk unsafe amount of alcohol but did not need or use treatment services
- I am a family member or friend to an individual(s) that have been impacted by drugs and/or alcohol
- I am responding on behalf of an organisation (please specify)
- Other

Your organisation details

If other origin, please specify

**11: Are you / do you identify as**

- Male
- Female
- Other
- Prefer not to say

**12: How would you describe your sexual orientation?**

- Heterosexual/straight
- Bi-Bisexual
- Gay man
- Gay woman/Lesbian
- Other
- Prefer not to say

**13: What is your age group?**

- Under 18
- 18-24
- 25-34
- 35-44
- 45-54
- 55-64
- 65-74
- 75-84
- 85 or older
- Prefer not to say

**14: How would you describe your ethnic origin?**

- White British
- White Irish
- White Other
- Mixed
- Asian or Asian British
- Black or Black British

- Other
- Prefer not to say

**15: Do you consider yourself to have a long-term illness, disability or health problem?**

- Yes
- No
- Prefer not to say

**16: Where do you live?**

- Beam Park
- Cranham
- Elm Park
- Emerson Park
- Gooshays
- Hacton
- Harold Wood
- Havering-atte-Bower
- Heaton
- Hylands & Harrow Lodge
- Marshalls & Rise Park
- Mawneys
- Rainham & Wennington
- Rush Green & Crowlands
- St Alban's
- St Andrew's
- St Edward's
- South Hornchurch
- Squirrels Heath
- Upminster

## Appendix 2: Equality Analysis



### Equality & Health Impact Assessment (EHIA)

Document control red **text (including this note) is for guidance and should be deleted from the actual EqHIA report.**

Title of activity:	<i>Combating Substance Misuse Strategy</i>
Lead officer:	<i>Anthony Wakhisi, Principal Public Health Specialist</i>
Approved by:	<i>Mark Ansell, Director of Public Health</i>
Version Number	<b>V0.2</b>
Date and Key Changes Made	<i>06/12/2023, Transfer of content to this new template</i>
Scheduled date for next review:	<i>December 2028</i>

Did you seek advice from the Corporate Policy & Diversity team? Please note that the Corporate Policy & Diversity and Public Health teams require at least <b>5 working days</b> to provide advice on EqHIAs.	Yes
Did you seek advice from the Public Health team?	Yes
Does the EqHIA contain any confidential or exempt information that would prevent you publishing it on the Council's website? See Publishing Checklist.	No

Please note that EqHIAs are **public** documents and unless they contain confidential or sensitive commercial information must be made available on the Council's [EqHIA webpage](#).

**Please submit the completed form via e-mail to [READI@haverling.gov.uk](mailto:READI@haverling.gov.uk) thank you.**

# 1. Equality & Health Impact Assessment Checklist

Please complete the following checklist to determine whether or not you will need to complete an EqHIA and ensure you keep this section for your audit trail. If you have any questions, please contact [READI@havering.gov.uk](mailto:READI@havering.gov.uk) for advice from either the Corporate Diversity or Public Health teams. Please refer to [this Guidance](#) on how to complete this form.

## About your activity

1	Title of activity	<i>Havering Combating Substance Misuse Strategy</i>		
2	Type of activity	<i>Multi-agency Strategy</i>		
3	Scope of activity	<p><i>This is a five year local strategy that aims at working with all partners to:</i></p> <ul style="list-style-type: none"> <li><i>• Break drug supply chains by disrupting the ability of gangs to supply drugs and seizing their cash, bringing perpetrators to justice, safeguarding and supporting victims</i></li> <li><i>• Deliver a world-class treatment and recovery system, including; improving access to support by tackling stigma, delivering efficient and effective treatment and recovery system based on a multi-disciplinary multi-agency integrated approach.</i></li> <li><i>• Achieve a generational shift in the demand for drugs, including; preventing substance misuse and addiction. Supporting research, service audit, and evaluation.</i></li> <li><i>• Reduce risk and harm to individuals, families and communities, including; reducing harm related to substance misuse and safeguarding the vulnerable from abuse and harm. Ensuring care and support for other family members (a Think Family approach)</i></li> </ul>		
4a	Are you changing, introducing a new, or removing a service, policy, strategy or function?	Yes	<p>If the answer to <u>either</u> of these questions is 'YES', please continue to question 5.</p> <p>If the answer to <u>all</u> of the questions (4a, 4b &amp; 4c) is 'NO', please go to question 6.</p>	
4b	Does this activity have the potential to impact (either positively or negatively) upon people from different backgrounds?	Yes		
4c	Does the activity have the potential to impact (either positively or negatively) upon any factors which determine people's health and wellbeing?	Yes		
			<p>Please use the <a href="#">Screening tool</a> before you</p>	<p>If you answer 'YES', please continue to</p>

			<i>answer this question.</i>	question <b>5.</b>	
<b>5</b>	<b>If you answered YES:</b>	<b>Please complete the EqHIA in Section 2 of this document.</b> Please see Appendix 1 for Guidance.			
<b>6</b>	<b>If you answered NO:</b>	<p><i>Please provide an explanation on why your activity does not require an EqHIA. This is essential, in case the activity is challenged under the Equality Act 2010.</i></p> <p><i>Please keep this checklist for your audit trail.</i></p>			

<b>Completed by:</b>	<i>Anthony Wakhisi, Principal Public Health Specialist, Public Health, London Borough of Havering</i>
<b>Date:</b>	<i>06/12/2023</i>

DRAFT

## 2. The EHIA – How will the strategy, policy, plan, procedure and/or service impact on people?

### Background/context:

Drug use drives crime, damages people's health, puts children and families at risk and reduces productivity – it impacts all, with the most deprived areas facing the greatest burden. According to the UK Government estimates, drugs misuse costs society nearly £20 billion a year. Nearly 3,000 people tragically lose their lives through drug misuse related deaths in England & Wales each year.

In Havering, statistics show substance misuse remains a priority issue that requires a sustained integrated approach to tackle. Latest data show an increase of annual substance misuse related crime incidents. Cases have nearly tripled since 2016 from 388 to 1,084 in 2022. In 2022, 938 possession of drugs crimes and 146 drug trafficking crimes were reported in Havering.

Alcohol-related mortality among males has also been rising in the last three years with the latest data (2020) showing alcohol-related mortality in Havering (57/100,000) was higher than the London average (51/100,000).

It is estimated that there are more than two thirds (67%) opiate and /or crack users aged 15-64 in Havering not in treatment. Of concern also is that out of a total of 364 new adult presentations to treatment for substance misuse during 2019/20, 77 (21%) were parents or adults living with children.

The Havering Combating Substance Misuse Strategy has been drafted in response to the UK 10 year drugs strategy, [‘From harm to hope: A 10-year drugs plan to cut crime and save lives’](#) published in December 2021. It is based on best practice guidelines as outlined by the national strategy and includes specific performance indicators that will be monitored locally and reported to the central government. The strategy also utilises findings and recommendations from a comprehensive local drug and alcohol needs assessment carried out in 2022. This new strategy will replace Havering Drug and Alcohol Harm Reduction Strategy 2016-19, the review of which was delayed due to the COVID-19 pandemic.

### Vision

The five year strategy's vision is; *reduced drug and alcohol misuse in Havering alongside effective local services that support and safeguard users, families, and communities from the harms of addiction.*

### Aim

The aim is to work with all partners to:

- Break drug supply chains by disrupting the ability of gangs to supply drugs and seizing their cash, bringing perpetrators to justice, safeguarding and supporting victims

- Deliver a world-class treatment and recovery system, including; improving access to support by tackling stigma, delivering efficient and effective treatment and recovery system based on a multi-disciplinary multi-agency integrated approach.
- Achieve a generational shift in the demand for drugs, including; preventing substance misuse and addiction. Supporting research, service audit, and evaluation.
- Reduce risk and harm to individuals, families and communities, including; reducing harm related to substance misuse and safeguarding the vulnerable from abuse and harm. Ensuring care and support for other family members (a Think Family approach)
- Reduce drug and alcohol misuse in Havering alongside effective local services that support and safeguard users, families, and communities from the harms of addiction.

## **Objectives**

Specific objectives include:

- To support more young people to resist drug and alcohol misuse
- To reduce drug dealing activities
- To find county lines in North East London and ensure they are closed.
- Increase the number of people seeking advice, support and treatment
- Increase treatment and recovery capacity
- Ensure there is a treatment place for every offender with an addiction
- Ensure support for dual diagnoses- substance misuse, alcohol misuse, learning difficulty or mental health concerns
- Reduce number of substance misuse related hospital admissions
- Ensure physical and mental health conditions of individuals with substance misuse problems are managed by relevant services without waiting to complete substance misuse treatment
- Ensure more people achieve long-term recovery from substance dependency
- Ensure more people recovering from addiction are in sustained employment and in stable and secure housing
- Ensure more families are supported; fewer children taken into care
- Reduce mortality due to substance misuse

## **Local Strategic Outcomes**

Expected outcomes from the implementation of the new strategy include:

- A greater collaboration among members in delivering services that will lead to improved multi-agency working arrangements including the formalisation of previous loose and informal arrangements
- Increased referrals from police, courts and probation into drug treatment
- Improved co-ordination of relevant local services leading to improved delivery of services including easier information sharing and access to information
- Involvement of service users and frontline professionals in the development of the local strategy and associated plans leading to a wider co-operation and ownership of local plans and services
- Service expansion to deliver new high-quality drug and alcohol treatment places
- More people recovering from addiction in sustained employment, stable and secure housing

## Stakeholders

The implementation of the strategy will be overseen by representatives of key stakeholders who have been active participants in the development process. This group is known as the Havering Combating Drugs Partnership (CDP) which was established in August 2022. Below is the list of member organisations and representatives:

### Member organisations/representatives of the Havering Combating Drugs Partnership

- |   |  |
|---|--|
| <ul style="list-style-type: none"> <li>• LB Havering Public Health</li> <li>• LB Havering Elected member representatives for adults and children services</li> <li>• LB Havering Public Involvement Lead &amp; Communities</li> <li>• Community Safety Partnership and Crime Prevention</li> <li>• Police and Crime Commissioner</li> <li>• Metropolitan Police</li> <li>• Probation Service Representative</li> <li>• Integrated Offender Management and Serious Group Violence</li> <li>• CGL</li> <li>• NELFT</li> <li>• BHRUT A&amp;E</li> <li>• Healthwatch</li> </ul> | <ul style="list-style-type: none"> <li>• LB Havering Housing</li> <li>• Jobcentre Plus / DWP</li> <li>• LB Havering Adult Social Care</li> <li>• LB Havering Children Services</li> <li>• LB Havering Early Help</li> <li>• Schools and Education</li> <li>• Safeguarding Board</li> <li>• NHS NEL ICB</li> <li>• Local Pharmaceutical Committee</li> <li>• GP Representative</li> <li>• Voluntary Care Sector</li> <li>• Youth Justice Board</li> <li>• Service User with Lived Experience</li> <li>• Independent Domestic Violence Advocate</li> <li>• LB Havering Licensing Team</li> <li>• LB Havering Communications</li> </ul> |
|---|--|

## Who will be affected by the activity?

All Havering residents including those directly or indirectly affected by substance misuse and service providers

*\*Expand box as required*

## Protected Characteristic - Age: Consider the full range of age groups

Please tick (✓) the relevant box:

**Positive**

✓

**Neutral**

**Negative**

### Overall impact:

The impacts of substance misuse and resultant addiction are multigenerational and multidimensional, cut across all age groups and go beyond the relatively small cohort with dependency problems.

Substance misuse drives criminal behaviour, from domestic violence, antisocial behaviour and acquisition crime to sexual exploitation, slavery and gang violence.

	<p>Hence, the partners in Havering will work together to implement programmes that consider unique risk factors and treatment needs at various life stages and age groups (children and young people, working age group and older adults).</p> <p>These broadly include; breaking drug supply chains, delivering a world-class treatment and recovery system, achieving a generational shift in the demand for drugs and reducing risk and harm to individuals, families and communities</p> <p style="text-align: right;"><i>*Expand box as required</i></p>
<p><b>Evidence:</b></p> <p>According to the latest census report (2021), Havering's resident population is estimated to be 262,000. This represents a growth by approximately 24,800 (10.4%) since the last census in 2011. Compared to the last census done a decade ago (2011), the 2021 Census shows the number of children aged under 18 in Havering has seen an increase of 15.2% (from 50,827 to 58,550), greatly outpacing the 4.8% and 3.9% increases in London and England, respectively.</p> <p>Havering now has a higher proportion of children aged 0-17 (22.3%) than 80% of local authorities in England. The ONS predicts that the 0-17 population will grow to 61,350 by 2031. This is a vulnerable group at high risk of engaging in substance misuse due to their increased interaction with social media some of which appear to promote substance misuse and facilitate easy access.</p> <p>Furthermore, Havering still has one of the highest proportions of older people aged 65+ in London (second after Bromley). The combined impact of having both a large older population and now a large (and growing) young population is that Havering now has the lowest proportion of working-age adults in London.</p> <p>Evidence shows there is a growing trend of substance misuse especially alcohol among older people. Furthermore, chronic health conditions tend to develop as part of aging, and older adults are often prescribed more medicines than other age groups, leading to a higher rate of exposure to potentially addictive medications.</p> <p style="text-align: right;"><i>*Expand box as required</i></p>	
<p><b>Sources used:</b></p> <p>Havering Substance Misuse Needs Assessment 2022</p> <p>Havering Intelligence Hub – Population Intelligence Briefings</p> <p><a href="https://ons.gov.uk">Census - Office for National Statistics (ons.gov.uk)</a></p> <p><a href="#">The Influence of Social Media on Teen Drug Use - Addiction Center</a></p> <p><a href="https://nida.nih.gov">Substance Use in Older Adults DrugFacts   National Institute on Drug Abuse (NIDA) (nih.gov)</a></p> <p style="text-align: right;"><i>*Expand box as required</i></p>	

Protected Characteristic - Disability: Consider the full range of disabilities; including physical, mental, sensory and progressive conditions		
Please tick (✓) the relevant box:		<b>Overall impact:</b>
Positive	✓	The strategy through its defined priority areas will work with other partners to ensure people living with disability are aware of and can easily access available substance misuse services.
Neutral		
Negative		<p>The strategy has prioritised improvement of dual diagnosis care pathways in implementation of the strategy which includes holistic provision of care for mental and physical health needs alongside substance use.</p> <p>One of the key aims of the Havering CSM strategy is to reduce risk and harm to individuals, families and communities by reducing harm related to substance misuse and safeguarding of the vulnerable from abuse and harm including people living with disability.</p> <p>Through collaboration with partners, social, economic, and health factors associated with disability which are also risk factors for substance misuse and addiction will be addressed.</p> <p>Disability stigma and stereotypes that are common around substance use by disabled people and their ability to engage in treatment and recovery have also been highlighted and are included in the joint action plans.</p> <p><i>*Expand box as required</i></p>
<b>Evidence:</b> <p>According to census 2021, there are an estimated 38,449 residents living with mental and physical disability. This is equivalent to 15.3%, of the total Havering population. This is slightly lower than London (15.6%) and England (17.7%) averages.</p> <p>In 2021 and 2022, a total of 379 adults with dual diagnosis (mental illness and substance misuse) were referred to the Havering treatment service (CGL) from NELFT.</p> <p>Disabilities and addiction can tragically be a common pair. People with disabilities are substantially more likely to suffer from substance use disorders (SUDs) than the general population, and they are also less likely to receive treatment for them. The inverse can also be true. People with an addiction are also more likely to become disabled, either through accidental injury or through long-term side effects of substance abuse.</p> <p>A disability and lack of support can easily discourage someone's happiness and sense of purpose in life, creating depressing states. Co-occurring disorders, like depression, anxiety, and unhealed trauma, are especially common among disabled persons, leading many to seek a false sense of comfort with harmful substances.</p> <p>Individuals with mental and physical disabilities battle unique stressors, such as social perspectives that see them as outsiders, an inability to qualify for certain careers, access to certain benefits, and an inability to participate in a number of activities to the extent that they would like.</p>		

Individuals with disabilities are more likely to be unemployed; disabled adults 25 and older are less likely to have completed high school and more likely to live in poverty. They are more likely to be victims of violent crimes and struggle with health conditions like obesity and smoking. All of these factors contribute to the high rates of substance use seen in the disabled community.

The complex interplay of social, economic, and health factors associated with disability are also risk factors for substance use, unhealthy use, and addiction. Disability stigma and stereotypes are common around substance use by disabled people and their ability to engage in treatment and recovery.

Attitudes, discriminatory policies or practices, communications, and physical constraints reflect ableism and affect the ability of people with disabilities to enter addiction treatment. Once treatment is initiated, success can be maximized by meeting specific disability-related needs. For people with physical and sensory disabilities, if physical accessibility and communications accommodations are met, success in addiction treatment presumably should parallel that of people without these disabilities. For people with intellectual, developmental, and cognitive disabilities, success may require additional adaptations.

Promising approaches exist but cross-systems training and collaboration is essential. By reducing ableism, misbeliefs, and stigma and offering flexible treatment approaches along with the required accommodations, people with disabilities who also have addiction should be supported in reducing unhealthy substance use and in their paths to recovery.

*\*Expand box as required*

#### **Sources used:**

Havering Substance Misuse Needs Assessment 2022

Havering Intelligence Hub – Population Intelligence Briefings

[Census - Office for National Statistics \(ons.gov.uk\)](https://ons.gov.uk)

[Aspire - Havering | Change Grow Live](#)

[Health inequalities substance misuse \(2\).pdf](#)

[Intersection of Disability With Substance Use and Addiction | Oxford Research Encyclopedia of Global Public Health](#)

NDTMS, the national monitoring system: <https://www.ndtms.net/>

*\*Expand box as required*

Protected Characteristic - Sex/gender: Consider both men and women		
Please tick (✓) the relevant box:		<b>Overall impact:</b>
Positive	✓	Evidence shows the prevalence of substance misuse is higher among males than females. However, the impacts of substance misuse cut across all genders and go beyond the relatively small cohort with dependency problems.
Neutral		
Negative		<p>Substance misuse drives criminal behaviour, from domestic violence, antisocial behaviour and acquisition crime to sexual exploitation, slavery and gang violence.</p> <p>Through partnership working agreed actions will be implemented that address gender specific risk factors and treatment needs.</p> <p>The four priority areas designed to guide this process include; breaking drug supply chains, delivering a world-class treatment and recovery system, achieving a generational shift in the demand for drugs and reducing risk and harm to individuals, families and communities</p>
<i>*Expand box as required</i>		
<p><b>Evidence:</b></p> <p>According to the 2021 Census, there are approximately 262,052 people living in Havering. Of this, 52% (135,668) are females and 48% (126,384) are males.</p> <p>Evidence shows the prevalence of substance misuse is higher among males than females. For example, CGL data shows in 2022 there were 277 adult males in treatment as compared to 172 women.</p> <p>Latest data also shows in 2020/21 the Havering rate of male hospital admissions due alcohol related conditions (1931/100,000) was nearly four times that of females (562/100,000).</p> <p>Evidence also shows men are more likely than women to use almost all types of illicit drugs and illicit drug use is more likely to result in emergency department visits or overdose deaths for men than for women. However, the impacts of substance misuse cut across all gender and go beyond the relatively small cohort with dependency problems.</p>		
<i>*Expand box as required</i>		
<p><b>Sources used:</b></p> <p>Havering Substance Misuse Needs Assessment 2022</p> <p>Havering Intelligence Hub – Population Intelligence Briefings</p> <p><a href="https://ons.gov.uk">Census - Office for National Statistics (ons.gov.uk)</a></p> <p><a href="#">Aspire - Havering   Change Grow Live</a></p> <p><a href="https://phe.org.uk">Public health profiles - OHID (phe.org.uk)</a></p> <p><a href="#">Substance Use in Women Research Report: References   NIDA (nih.gov)</a></p>		
<i>*Expand box as required</i>		

Protected Characteristic - Ethnicity/race: Consider the impact on different ethnic groups and nationalities																				
Please tick (✓) the relevant box:		<b>Overall impact:</b> <p>The strategy through its defined priority areas will work with other partners to ensure people of all ethnic backgrounds are aware of and can easily access available substance misuse services without feeling discriminated on racial basis.</p> <p>One of the key aims of the Havering CSM strategy is to reduce risk and harm to individuals, families and communities by reducing harm related to substance misuse and safeguarding of the vulnerable from abuse and harm.</p> <p>Through collaboration with partners the strategy aims at identifying and tackling any social, economic, and health inequalities experienced by any ethnic group which are also risk factors for substance misuse and addiction.</p> <p>The strategy as specified in action plans, will also identify and address substance misuse related stigma and stereotypes that may be prevalent in some ethnic groups to enhance their ability to engage in treatment and recovery.</p> <p style="text-align: right;"><i>*Expand box as required</i></p>																		
Positive	✓																			
Neutral																				
Negative																				
<b>Evidence:</b> <p>According to the 2021 Census, there are approximately 262,052 people living in Havering. White British remains the most common ethnic group in Havering, with 66.5% (174,232) of the population identifying in this group. The next most common ethnic group is Asian, accounting for 10.7% (28,150). Table below shows the ethnic breakdown in Havering according to 2021 census.</p> <table border="1"> <thead> <tr> <th>Ethnic Group</th> <th>Havering ( Number)</th> <th>Havering (%)</th> </tr> </thead> <tbody> <tr> <td>Asian, Asian British or Asian Welsh</td> <td>28150</td> <td>10.7</td> </tr> <tr> <td>Black, Black British, Black Welsh, Caribbean or African</td> <td>21567</td> <td>8.2</td> </tr> <tr> <td>Mixed or Multiple ethnic groups</td> <td>9747</td> <td>3.7</td> </tr> <tr> <td>White</td> <td>197314</td> <td>75.3</td> </tr> <tr> <td>Other ethnic group</td> <td>5274</td> <td>2.0</td> </tr> </tbody> </table> <p>As of September 2022 the majority of patients in CGL treatment were White (298) followed by Black (22) and Asian (15). This is consistent with the Havering ethnic demographic profile.</p> <p>Evidence shows drug use is generally proportionally greater amongst white communities than minority ethnic groups in the UK but this may change as young people become more absorbed into predominant national culture with the potential for increasing drug problems in these communities. The extreme social stigma associated with drug use in some ethnic groups may also lead to under-estimation of problems and inhibit service provision.</p>			Ethnic Group	Havering ( Number)	Havering (%)	Asian, Asian British or Asian Welsh	28150	10.7	Black, Black British, Black Welsh, Caribbean or African	21567	8.2	Mixed or Multiple ethnic groups	9747	3.7	White	197314	75.3	Other ethnic group	5274	2.0
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Evidence shows that ethnicity influences health outcomes via multiple routes. For example, experiences of discrimination and exclusion as well as the fear of such negative incidents, can have a significant impact on mental and physical health.

Health-related practices, including healthcare-seeking behaviours, also vary between ethnic groups. Just as importantly, there are marked ethnic differences regarding the wider determinants of health. Taken together these factors result in a complex picture such that some minority ethnic groups appear to have better health status than the White British population and some much worse; with the pattern differing with life stage, disease and risk factor.

Hence, it is difficult and potentially misleading to make generalisations. Nonetheless some groups, notably individuals identifying as Gypsy or Irish Traveller, and to a lesser extent those identifying as Bangladeshi, Pakistani or Irish, stand out as having poor health across a range of indicators.

*\*Expand box as required*

#### **Sources used:**

Havering Substance Misuse Needs Assessment 2022

Havering Intelligence Hub – Population Intelligence Briefings

[Census - Office for National Statistics \(ons.gov.uk\)](https://ons.gov.uk)

[Aspire - Havering | Change Grow Live](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/730917/local_action_on_health_inequalities.pdf)

[https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\\_data/file/730917/local\\_action\\_on\\_health\\_inequalities.pdf](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/730917/local_action_on_health_inequalities.pdf)

[Policy report - Drugs and diversity ethnic minority groups \(policy briefing\).pdf \(ukdpc.org.uk\)](https://ukdpc.org.uk/policy-report-drugs-and-diversity-ethnic-minority-groups-policy-briefing.pdf)

*\*Expand box as required*

**Protected Characteristic - Religion/faith:** Consider people from different religions or beliefs including those with no religion or belief

Please tick (✓)  
the relevant box:

**Positive**

✓

**Neutral**

**Negative**

#### **Overall impact:**

The impacts of substance misuse and resultant addiction are multidimensional and cut across all religions going beyond the relatively small cohort with dependency problems.

Through the combating substance misuse partnership, the strategy is committed to working with all faith groups in Havering in prevention of substance misuse, treatment, recovery and rehabilitation of affected persons.

The strategy as specified in action plans, will also identify and address stigma and stereotypes that may be prevalent in any religious groups to enhance their ability to engage in treatment and recovery.

*\*Expand box as required*

**Evidence:**

According to Census 2021, the most commonly reported religion in Havering is Christian, with 52.2% of the total population in 2021 describing themselves as Christian. This is a reduction from 65.6% in 2011. No religion was the second most common response, with 30.6% identifying in this category, up from 22.6% in 2011. Other religions Accounted for 11.7% of the total Havering population.

Religion and Faith's relationship with substance misuse largely point to the instrumental contribution of these groups to substance abuse prevention and recovery. A large majority of cases show that religious and spiritual beliefs and practices lead to lower levels of substance abuse, including reduced likelihood of using various drugs, in the course of a lifetime.

Among people recovering from substance abuse, some evidence shows that higher levels of religious faith and spirituality are associated with several positive mental health outcomes, including more optimism about life and higher resilience to stress, which may help contribute to the recovery process.

Addiction recovery doesn't have to include religious elements to be effective. However, spiritual practices can be beneficial to many people in recovery.

*\*Expand box as required*

**Sources used:**

Havering Substance Misuse Needs Assessment 2022

Havering Intelligence Hub – Population Intelligence Briefings

[Census - Office for National Statistics \(ons.gov.uk\)](https://ons.gov.uk)

[Belief, Behaviour, and Belonging: How Faith is Indispensable in Preventing and Recovering from Substance Abuse - PMC \(nih.gov\)](#)

[Religious faith and spirituality may help people recover from substance abuse \(apa.org\)](#)  
[Is Religion A Necessary Part of Drug and Alcohol Addiction Recovery? \(therecoveryvillage.com\)](#)

*\*Expand box as required*

**Protected Characteristic - Sexual orientation:** Consider people who are heterosexual, lesbian, gay or bisexual

Please tick (✓)  
the relevant box:

**Positive**

✓

**Neutral**

**Negative**

**Overall impact:**

Evidence shows the prevalence of substance misuse is higher among lesbian, gay, bisexual, transgender, and queer/questioning (LGBTQ+) persons. However, the impacts of substance misuse cut across all sexual orientations and go beyond the relatively small cohort with dependency problems.

Through partnership working agreed actions will be implemented that that will address identified risk factors and barriers to treatment and recovery associated with members of LGBTQ+ community.

Through collaboration with partners the strategy aims at identifying and tackling any social, economic, and health inequalities experienced by the LGBTQ+ community as this are known risk factors for substance misuse and addiction.

The strategy as specified in action plans, will also identify and address sexual orientation related stigma to enhance LGBTQ+ person's ability to engage in treatment and recovery.

*\*Expand box as required*

## Evidence:

There are approximately 4,000 people in Havering identifying as either gay, lesbian or bisexual. This a significant number but proportionately less than the London and England averages.

Table: Estimated number and percentage of persons by sexual orientation, Havering, London and England

Sexual Orientation	Number	%	London	England
Heterosexual or straight	201,700	97.2%	88.9%	93.3%
Gay or lesbian	2,800	1.3%	2.6%	1.6%
Bisexual	1,100	0.5%	1.2%	1.1%
Other	-		0.7%	0.7%
Don't know or refuse	1,200	0.6%	6.5%	3.3%

According to the Havering CGL records 22 people in treatment identified themselves as LGBTQ+ in 2022. Evidence shows substance misuse is a significant problem among members of the LGBTQ+ community. From alcohol abuse and binge drinking to the use of harder drugs like methamphetamines, heroin, and opioids, many people in the sexual minority struggle with addiction.

Statistics show that LGBTQ+ adults are more than twice as likely as their heterosexual counterparts to use illicit drugs and almost twice as likely to suffer from a substance abuse disorder. There are many contributing factors to the high prevalence. These include; discrimination and social stigma, bullying, harassment and being victims of hate crimes. They also lack support as many choose to keep their sexual identity secret to avoid discrimination. Living this type of double life can create feelings of loneliness and anxiety.

LGBTQ+ persons who do choose to come out often face rejection from family and friends, and as a result often turn to substance abuse to help dull the pain. For those suffering from internalized homophobia, alcohol and drugs serve as a mechanism for silencing negative thoughts.

*\*Expand box as required*

**Sources used:**

Havering Substance Misuse Needs Assessment 2022

Office for National Statistics: Annual Population Survey

[Aspire - Havering | Change Grow Live](#)

Medley, G., Lipari, R.N., Bose, J., Cribb, D.S., Kroutil, L.A., &McHenry, G.. (2016). Sexual Orientation and Estimates of Adult Substance Use and Mental Health: Results from the 2015 National Survey on Drug Use and Health

*\*Expand box as required*

**Protected Characteristic - Gender reassignment:** Consider people who are seeking, undergoing or have received gender reassignment surgery, as well as people whose gender identity is different from their gender at birth

Please tick (✓)  
the relevant box:

**Positive**

✓

**Neutral**

**Negative**

**Overall impact:**

Gender reassignment is not currently captured in local drug and alcohol treatment data, but evidence shows it is a major risk factors for substance use.

To ensure substance use treatment services are inclusive, gender identity will be recorded and targeted interventions implemented.

Through partnership working identified risk factors and barriers to treatment and recovery associated with transgender persons will be addressed.

Through collaboration with partners the social, economic, and health inequalities experienced by transgender persons will be identified and tackled as these are known risk factors for substance misuse and addiction.

The strategy as specified in action plans, will also identify and address any gender reassignment stigma within services to enhance their ability to engage in treatment and recovery.

*\*Expand box as required*

**Evidence:**

According to Census 2021 data there are over 1,000 residents aged over 16 in Havering who can be classified as transgender.

**Detailed breakdown of gender identity in Havering for residents aged 16 and over**

Gender Identity	Number	Percentage
Gender identity the same as sex registered at birth	196,462	93.67%
Gender identity different from sex registered at birth but no specific identity given	528	0.25%
Trans woman	228	0.11%
Trans man	212	0.10%
Non-binary	60	0.03%
All other gender identities	39	0.02%
Not answered	12,201	5.82%
Total	209,730	100.00%

Gender reassignment is not currently captured in local drug and alcohol treatment data, but evidence shows it is a major risk factors for substance use. Minority stress theories suggest that high rates of discrimination experienced by transgender people are precipitants of substance use. This risk is likely exacerbated by an inadequate provision of trans-inclusive substance misuse services.

*\*Expand box as required*

### Sources used:

[Census - Office for National Statistics \(ons.gov.uk\)](https://ons.gov.uk)

[Prevalence and correlates of substance use among transgender adults: A systematic review - PubMed \(nih.gov\)](#)

[Substance use is higher and more excessive in transgender people: evidence, limitations and gaps \(nationalelfservice.net\)](#)

*\*Expand box as required*

### Protected Characteristic - Marriage/civil partnership: Consider people in a marriage or civil partnership

Please tick (✓) the relevant box:		<b>Overall impact:</b> Substance misuse in a marriage / civil partnership directly affects both spouses /partners and other family members including children where present. Substance is a major driver of domestic violence among spouses / partners.  The Havering CSM strategy includes action plans aimed at reducing risk and harm to individuals, families and communities by reducing harm related to substance misuse and safeguarding of the vulnerable from abuse and harm.  Through collaboration with partners the strategy aims at identifying and tackling any social, economic, and health inequalities experienced by any individuals regardless of marital status.  The strategy as specified in action plans, will also identify and address stigma and stereotypes related to marital status e.g. civil partnerships that may disadvantage anyone and implement measures that will enhance their ability to engage in treatment and recovery.  <i>*Expand box as required</i>
Positive	✓	
Neutral		
Negative		

**Evidence:**

According to the 2021 census, 1 in 5 homes (21%) have a couple with dependent children while the percentage of households including a couple without children is 13.2%.

Havering had a total of 364 new adult presentations to treatment for substance misuse during 2019/20. Of those, 77 (21%) were parents or adults living with children.

There are approximately 399 adults in Havering with alcohol dependence living with children. Only 80 are in treatment indicating the majority (80%) are unattended to and therefore potentially a threat to child safety. This rate is higher than the national benchmark of unmet treatment need (75%)

There are approximately 189 adults in Havering with opiate dependence living with children. Only 59 are in treatment indicating the majority (69%) are unattended to and therefore potentially a threat to child safety. This rate is higher than the national benchmark of unmet treatment need (72%)

Numerous studies have been done to find trends in drug dependence within single and married groups, and it has been found that an individual's marital status can indeed affect the likelihood of them falling victim to drug abuse. Many studies have shown that marriage actually accelerates a decrease in drug use when compared to those who remain single. But some studies have found adverse results.

It is concluded that marriage may be a protective factor against drug use, but dependent on several factors, such as qualitative spare time, a more mature relationship, a sense of commitment and intimacy.

In the case of a partner who uses drugs or drinks too much, the effect is felt by his or her partner, children, relatives, friends, and co-workers. There is consistent evidence of an association between substance misuse and parental conflict. Most longitudinal studies support the view that substance misuse increases the incidence of parental conflict though there are other studies that highlight how parental conflict can lead to substance misuse.

Children affected by both parental substance misuse and conflict are more at risk of presenting with mental health issues. A number of other stressors (including housing, financial instability, crime, schooling or parental mental health) can act cumulatively to increase a child's risk of negative outcomes.

*\*Expand box as required*

**Sources used:**

Havering Substance Misuse Needs Assessment 2022

[Census - Office for National Statistics \(ons.gov.uk\)](https://ons.gov.uk)

[11043-A-2018.pdf \(recentscientific.com\)](https://www.recentscientific.com/11043-A-2018.pdf)

[Examination of the links between parental conflict and substance misuse and the impacts on children's outcomes - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/research-data/publications/examination-of-the-links-between-parental-conflict-and-substance-misuse-and-the-impacts-on-childrens-outcomes)

[How Substance Abuse Affects Spouses/Marriage - Addiction Resource](https://www.addictionresource.com/2018/05/01/how-substance-abuse-affects-spouses-marriage/)

*\*Expand box as required*

Protected Characteristic - Pregnancy, maternity and paternity: Consider those who are pregnant and those who are undertaking maternity or paternity leave		
Please tick (✓) the relevant box:		<b>Overall impact:</b> Substance use during pregnancy and motherhood is both a public health and criminal justice concern. Negative health consequences associated with substance use impact both the mother and the developing fetus.  A substance misusing male spouse is also a potential risk to both the mother and developing fetus especially where there is physical and emotional abuse.  Through partnership working pregnant mothers identified as misusing substance will be referred for timely and appropriate intervention. Risk factors and barriers to treatment and recovery associated with pregnant mothers and their spouses where applicable will also be addressed.  The Havering CSM strategy includes action plans aimed at reducing risk and harm to individuals, families and communities by reducing harm related to substance misuse and safeguarding of the vulnerable from abuse and harm including pregnant mothers.  Through collaboration with partners the strategy aims at identifying and tackling any social, economic, and health inequalities experienced by any individuals including pregnant mothers.
Positive	✓	
Neutral		
Negative		
<p style="text-align: right;"><i>*Expand box as required</i></p>		
<b>Evidence:</b> Data on pregnant women who misuse drugs and alcohol is not readily available and unreliable as many do not disclose this during their contact with health and social care services due to related stigma and fear of punishment. Havering CGL records show there was one pregnant mother in treatment in 2021 and 2022.  Illicit drugs, solvents or medicines should not be misused during pregnancy due to the risk of clinical and neonatal complications, including increased risk of mortality, and the risk of poor behavioural and developmental outcomes in drug-exposed children.  According to the NHS England Maternity records (2019), most women for whom substance misuse status was recorded (95.5%) reported at their booking appointment that they had never misused illicit drugs, solvents or medicines. Around 5,500 women (1.2%) reported that they were currently misusing illicit drugs, solvents or medicines; and over 15,000 women (3.3%) reported previously misusing these substances.  Substance misuse was most common in women aged under 25 with nearly 1,500 women (1.6%) reporting currently using and around 5,800 (6.4%) stating that they had misused illicit drugs, solvents or medicines in the past. For those living in the most		

deprived areas, 2.5% said they were currently misusing illicit drugs, solvents or medicines and 4.1% reported previously misusing these substances.

Medical experts are still undecided exactly how much – if any – alcohol is completely safe during pregnancy, so the safest approach is not to drink at all. Drinking in pregnancy can lead to long-term harm to the baby, and the more you drink, the greater the risk.

Drinking heavily throughout pregnancy can cause the baby to develop a serious condition called [Fetal Alcohol Syndrome](#) (FAS) and other difficulties.

Drinking with a new-born baby is particularly risky at night for both parents. Parents are often unable to be as attentive to their infant and they can also fall asleep holding the baby which leaves them at greater risk of suffocation.

Using illegal or street drugs during pregnancy, including cannabis, ecstasy, cocaine and heroin, can have a potentially serious effect on the unborn baby. Medical advice is clear that all drug use should be stopped during pregnancy.

*\*Expand box as required*

#### Sources used:

Havering Substance Misuse Needs Assessment 2022

[Aspire - Havering | Change Grow Live](#)

[Parents with alcohol and drug problems: adult treatment and children and family services - GOV.UK \(www.gov.uk\)](#)

[Pregnant women and substance use: fear, stigma, and barriers to care | Health & Justice | Full Text \(biomedcentral.com\)](#)

[Alcohol and drug use – Homerton Health Visiting \(hackneyandcityhealthvisiting.nhs.uk\) https://www.bmj.com/content/bmj/369/bmj.m1627.full.pdf](#)

[https://assets.publishing.service.gov.uk/media/5dc00b22e5274a4a9a465013/Health\\_of\\_women\\_before\\_and\\_during\\_pregnancy\\_2019.pdf](https://assets.publishing.service.gov.uk/media/5dc00b22e5274a4a9a465013/Health_of_women_before_and_during_pregnancy_2019.pdf)

*\*Expand box as required*

**Socio-economic status:** Consider those who are from low income or financially excluded backgrounds

Please tick (✓) the relevant box:

**Positive**

✓

**Neutral**

**Negative**

#### Overall impact:

There is a strong association between socioeconomic position, social exclusion and substance-related harm in relation to both alcohol and other drugs in the general population. People living in more deprived areas and with lower individual resources and socioeconomic capital are at greater risk of harm. The highest levels of alcohol and drug-related deaths in the UK occur in those areas of greatest neighborhood deprivation.

Substance misuse and dealing tends to thrive more among deprived communities. Through partnership working the strategy aims at

identifying and breaking drug supply chains by disrupting the ability of gangs to supply drugs and seizing their cash, bringing perpetrators to justice, safeguarding and supporting victims.

Through partnership working, substance misuse risk factors and barriers to treatment and recovery associated with socioeconomic deprivation will be addressed.

The Havering CSM strategy includes action plans aimed at reducing risk and harm to individuals, families and communities by reducing harm related to substance misuse and safeguarding of the vulnerable from abuse and harm including those from deprived communities

Through collaboration with partners the strategy aims at identifying and tackling any social, economic, and health inequalities experienced by social-economically deprived individuals and communities.

*\*Expand box as required*

## Evidence:

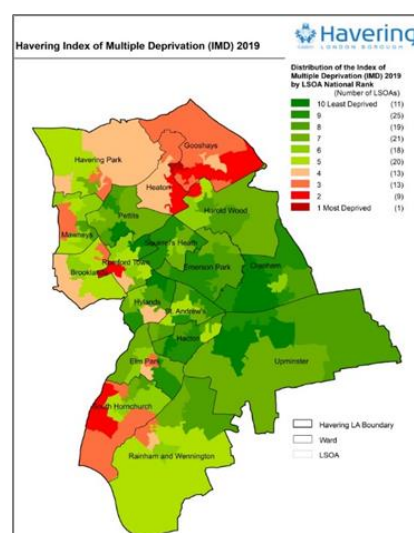
There is a strong association between socioeconomic position, social exclusion and substance-related harm in relation to both alcohol and other drugs in the general population. People living in more deprived areas and with lower individual resources and socioeconomic capital are at greater risk of harm. The highest levels of alcohol and drug-related deaths in the UK occur in those areas of greatest neighbourhood deprivation.

Being in education or employment and being in good physical health can increase the chances of successful substance misuse treatment, whilst substance misuse can also impact on education, employment and health. Having housing problems or living in an area of higher deprivation can reduce the chances of successful treatment.

The Index of Multiple Deprivation (IMD) 2019 is the official measure of relative deprivation for small areas (or neighbourhoods) in England. The IMD ranks every small area (Lower Super Output Area) in England from 1 (most deprived) to 32,844 (least deprived). For larger areas the proportion of LSOAs within the area that lie within each decile can be compared.

Decile 1 represents the most deprived 10% of LSOAs in England while decile 10 shows the least deprived 10% of LSOAs. Ten LSOAs (6.7%) in Havering are in decile 1 and 2 i.e. most and second most deprived LSOA's nationally. These deprived areas are in the north and south of the borough and along its western boundary are shown in map below. Overall, Havering is among the least deprived areas in London and nationally.

Gooshays and Heaton wards which are relatively more deprived in Havering also had the highest number of reported **substance misuse related incidents** in 2021 (307 and 275 incidents respectively).



## Sources used:

Havering Substance Misuse Needs Assessment 2022

[Safestats \(london.gov.uk\)](https://safestats.london.gov.uk/)

[English indices of deprivation 2019 - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/statistics/english-indices-of-deprivation-2019)

Advisory Council on the Misuse of Drugs (2018) What are the risk factors that make people susceptible to substance use problems and harm?

Public Health England (2016) The Public Health Burden of Alcohol and the Effectiveness and Cost Effectiveness of Alcohol Control Policies

PHE, Health matters: preventing drug misuse deaths (2017)

**Health & Wellbeing Impact:** Please use the Health and Wellbeing Impact Tool on the next page to help you answer this question.

Consider both short and long-term impacts of the activity on a person's physical and mental health, particularly for disadvantaged, vulnerable or at-risk groups. Can health and wellbeing be positively promoted through this activity?

Please tick (✓) all the relevant boxes that apply:

**Positive**

✓

**Neutral**

**Negative**

## Overall impact:

The combating substance misuse strategy will have a positive impact on the health and wellbeing of all Havering residents. This impact is clearly outlined in the strategy document as local strategic outcomes. These include:

- A greater collaboration among members in delivering services that will lead to improved multi-agency working arrangements including the formalisation of previous loose and informal arrangements
- Increased referrals from police, courts and probation into drug treatment
- Improved co-ordination of relevant local services leading to improved delivery of services including easier information sharing and access to information
- Involvement of service users and frontline professionals in the development of the local strategy and associated plans leading to a wider co-operation and ownership of local plans and services
- Service expansion to deliver new high-quality drug and alcohol treatment places
- More people recovering from addiction in sustained employment, stable and secure housing

		<b>Do you consider that a more in-depth HIA is required as a result of this brief assessment?</b> Please tick (✓) the relevant box
		Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>

**Evidence:**

The use and abuse of alcohol and psychoactive substances is a worldwide public health issue with harms extending from the level of the individual to the family, community, and society. The UK is among the countries in Europe most affected by drugs and demand for them across the population is very high: over three million adults reported using drugs in England and Wales in the last year (2021).

Drug use drives crime, damages people's health, puts children and families at risk and reduces productivity – it impacts all, with the most deprived areas facing the greatest burden. According to the UK Government estimates, drugs misuse costs society nearly £20 billion a year. Nearly 3,000 people tragically lose their lives through drug misuse related deaths in England & Wales each year.

In Havering, statistics show substance misuse remains a priority issue that requires a sustained integrated approach to tackle. Latest data show an increase of annual substance misuse related crime incidents. Cases have nearly tripled since 2016 from 388 to 1,084 in 2022. In 2022, 938 possession of drugs crimes and 146 drug trafficking crimes were reported in Havering.

Alcohol-related mortality among males has also been rising in the last three years with the latest data (2020) showing alcohol-related mortality in Havering (57/100,000) was higher than the London average (51/100,000). In 2020/21 there were a total of 528 Havering adults in drug treatment services. The number has not changed significantly in the last 5 years indicating there still many people who require treatment but are not accessing it.

To achieve this outcomes the strategy includes four priority areas that aim at addressing the physical and mental wellbeing of Havering residents affected by substance misuse directly or indirectly. The four priority areas to be implemented over a five year period include:

Breaking drug supply chains by disrupting the ability of gangs to supply drugs and seizing their cash, bringing perpetrators to justice, safeguarding and supporting victims

Delivering a world-class treatment and recovery system, including; improving access to support by tackling stigma, delivering efficient and effective treatment and recovery system based on a multi-disciplinary multi-agency integrated approach.

Achieving a generational shift in the demand for drugs, including; preventing substance misuse and addiction. Supporting research, service audit, and evaluation.

Reducing risk and harm to individuals, families and communities, including; reducing harm related to substance misuse and safeguarding the vulnerable from abuse and harm. Ensuring care and support for other family members (a Think Family approach).

*\*Expand box as required*

**Sources used:**

Havering Substance Misuse Needs Assessment 2022

[From harm to hope: A 10-year drugs plan to cut crime and save lives - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/consultations/from-harm-to-hope-a-10-year-drugs-plan-to-cut-crime-and-save-lives)

World Drug Report 2023 - Special Points of Interests (unodc.org)

Drug misuse in England and Wales: year ending March 2020 (Office for National Statistics).

Why do people use alcohol and other drugs? - Alcohol and Drug Foundation (adf.org.au)

*\*Expand box as required*

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### 3. Health & Wellbeing Screening Tool

Will the activity / service / policy / procedure affect any of the following characteristics? Please tick/check the boxes below

The following are a range of considerations that might help you to complete the assessment.

Lifestyle YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>	Personal circumstances YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>	Access to services/facilities/amenities YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>
<input type="checkbox"/> Diet <input type="checkbox"/> Exercise and physical activity <input type="checkbox"/> Smoking <input type="checkbox"/> Exposure to passive smoking <input checked="" type="checkbox"/> Alcohol intake <input checked="" type="checkbox"/> Dependency on prescription drugs <input checked="" type="checkbox"/> Illicit drug and substance use <input type="checkbox"/> Risky Sexual behaviour <input type="checkbox"/> Other health-related behaviours, such as tooth-brushing, bathing, and wound care	<input checked="" type="checkbox"/> Structure and cohesion of family unit <input checked="" type="checkbox"/> Parenting <input checked="" type="checkbox"/> Childhood development <input checked="" type="checkbox"/> Life skills <input checked="" type="checkbox"/> Personal safety <input checked="" type="checkbox"/> Employment status <input type="checkbox"/> Working conditions <input type="checkbox"/> Level of income, including benefits <input type="checkbox"/> Level of disposable income <input type="checkbox"/> Housing tenure <input checked="" type="checkbox"/> Housing conditions <input type="checkbox"/> Educational attainment <input type="checkbox"/> Skills levels including literacy and numeracy	<input checked="" type="checkbox"/> to Employment opportunities <input type="checkbox"/> to Workplaces <input checked="" type="checkbox"/> to Housing <input type="checkbox"/> to Shops (to supply basic needs) <input type="checkbox"/> to Community facilities <input type="checkbox"/> to Public transport <input type="checkbox"/> to Education <input type="checkbox"/> to Training and skills development <input checked="" type="checkbox"/> to Healthcare <input checked="" type="checkbox"/> to Social services <input type="checkbox"/> to Childcare <input type="checkbox"/> to Respite care <input type="checkbox"/> to Leisure and recreation services and facilities
Social Factors YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>	Economic Factors YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>	Environmental Factors YES <input type="checkbox"/> NO <input checked="" type="checkbox"/>
<input checked="" type="checkbox"/> Social contact <input checked="" type="checkbox"/> Social support <input type="checkbox"/> Neighbourliness <input type="checkbox"/> Participation in the community <input type="checkbox"/> Membership of community groups <input type="checkbox"/> Reputation of community/area <input type="checkbox"/> Participation in public affairs <input checked="" type="checkbox"/> Level of crime and disorder <input checked="" type="checkbox"/> Fear of crime and disorder <input checked="" type="checkbox"/> Level of antisocial behaviour <input checked="" type="checkbox"/> Fear of antisocial behaviour <input checked="" type="checkbox"/> Discrimination <input checked="" type="checkbox"/> Fear of discrimination <input type="checkbox"/> Public safety measures	<input type="checkbox"/> Creation of wealth <input type="checkbox"/> Distribution of wealth <input type="checkbox"/> Retention of wealth in local area/economy <input type="checkbox"/> Distribution of income <input type="checkbox"/> Business activity <input type="checkbox"/> Job creation <input checked="" type="checkbox"/> Availability of employment opportunities <input checked="" type="checkbox"/> Quality of employment opportunities <input checked="" type="checkbox"/> Availability of education opportunities <input checked="" type="checkbox"/> Quality of education opportunities <input checked="" type="checkbox"/> Availability of training and skills development opportunities <input checked="" type="checkbox"/> Quality of training and skills development opportunities <input type="checkbox"/> Technological development	<input type="checkbox"/> Air quality <input type="checkbox"/> Water quality <input type="checkbox"/> Soil quality/Level of contamination/Odour <input type="checkbox"/> Noise levels <input type="checkbox"/> Vibration <input type="checkbox"/> Hazards <input type="checkbox"/> Land use <input type="checkbox"/> Natural habitats <input type="checkbox"/> Biodiversity <input type="checkbox"/> Landscape, including green and open spaces <input type="checkbox"/> Townscape, including civic areas and public realm <input type="checkbox"/> Use/consumption of natural resources <input type="checkbox"/> Energy use: CO2/other greenhouse gas emissions <input type="checkbox"/> Solid waste management

<input type="checkbox"/> Road safety measures	<input type="checkbox"/> Amount of traffic congestion	<input type="checkbox"/> Public transport infrastructure
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## 4. Outcome of the Assessment

The EqHIA assessment is intended to be used as an improvement tool to make sure the activity maximises the positive impacts and eliminates or minimises the negative impacts. The possible outcomes of the assessment are listed below and what the next steps to take are:

Please tick (✓) what the overall outcome of your assessment was:

	<p>1. The initial screening exercise showed a strong indication that there will be no impacts on people and need to carry out an EqHIA.</p> <p>2. The EqHIA identified <u>no significant concerns</u> OR the identified <u>negative concerns</u> have already been <u>addressed</u></p>	➔	<p><b>Proceed with implementation of your activity</b></p>
	<p>3. The EqHIA identified some <u>negative impact</u> which still needs <u>to be addressed</u></p>	➔	<p><b>COMPLETE SECTION 5:</b></p> <p><b>Complete action plan</b> with measures to mitigate the and finalise the EqHIA</p>
	<p>4. The EqHIA identified some <u>major concerns</u> and showed that it is <u>impossible to diminish negative impacts</u> from the activity to an acceptable or even lawful level</p>	➔	<p><b>Stop and remove</b> the activity or <b>revise</b> the activity <b>thoroughly</b>.</p> <p><b>Complete an EqHIA on the revised proposal.</b></p>

## 5. Action Plan

The real value of completing an EqHIA comes from identifying the actions that can be taken to eliminate/minimise **negative** impacts and **enhance/optimize positive impacts**. In this section you should list the specific actions that set out how you will mitigate or reduce any **negative** equality and/or health & wellbeing impacts, identified in this assessment. Please ensure that your action plan is: more than just a list of proposals and good intentions; if required, will amend the scope and direction of the change; sets ambitious yet achievable outcomes and timescales; and is clear about resource implications.

Protected characteristic / health & wellbeing impact	Identified Negative or Positive impact	Recommended actions to mitigate Negative impact* or further promote Positive impact	Outcomes and monitoring**	Timescale	Lead officer
Age	<p>Improved access to available substance misuse services for people of all ages.</p> <p>Holistic provision of care for mental and physical health needs alongside substance use.</p> <p>Safeguarding of children and the elderly from abuse and harm related to substance misuse</p> <p>Reduction in stigma and stereotypes that are common around substance use</p>	<p>The partners in Havering will work together to implement programmes that consider unique risk factors and treatment needs at various life stages and among specific age groups.</p> <p>Details of specific activities are included in the strategy action plan</p>	<ul style="list-style-type: none"> <li>• Reduction in number of children and other vulnerable persons involved in drug supply.</li> <li>• Reduced drug use</li> <li>• Reduced drug-related deaths and harm</li> <li>• Increased engagement in treatment for people with substance misuse problems</li> <li>• Improved treatment and recovery outcomes for service users</li> </ul>	5 years, annual reviews and quarterly progress monitoring updates.	Tha Han, Public Health Consultant

Protected characteristic / health & wellbeing impact	Identified Negative or Positive impact	Recommended actions to mitigate Negative impact* or further promote Positive impact	Outcomes and monitoring**	Timescale	Lead officer
	among people of various age groups.  Reduced demand for drugs.				
Disability	<p>Improved access to available substance misuse services.</p> <p>Holistic provision of care for mental and physical health needs alongside substance use</p> <p>Safeguarding of the people with disabilities from abuse and harm related to substance misuse</p> <p>Reduction in stigma and stereotypes that are common around substance use by disabled people.</p>	<p>The strategy through its defined priority areas will work with other partners to ensure people living with disability are aware of and can easily access available services.</p> <p>The strategy has prioritized improvement of dual diagnosis care pathways in implementation of the strategy which includes holistic provision of care for mental and physical health needs alongside substance use.</p> <p>One of the key aims of the Havering CSM strategy is to reduce risk and harm to individuals, families and communities by reducing harm related to substance misuse and safeguarding of the vulnerable from abuse and harm.</p> <p>Through collaboration with partners, social, economic,</p>	<ul style="list-style-type: none"> <li>• Reduced drug use among people living with disabilities</li> <li>• Reduced drug-related deaths and harm among people living with disabilities</li> <li>• Increased engagement in treatment for people with disability and substance misuse problems</li> <li>• Improved treatment and recovery outcomes for service users with disabilities.</li> </ul>	5 years, annual reviews and quarterly progress monitoring updates.	Tha Han, Public Health Consultant

Protected characteristic / health & wellbeing impact	Identified Negative or Positive impact	Recommended actions to mitigate Negative impact* or further promote Positive impact	Outcomes and monitoring**	Timescale	Lead officer
		<p>and health factors associated with disability which are also risk factors for substance misuse and addiction will be addressed.</p> <p>Disability stigma and stereotypes that are common around substance use by disabled people and their ability to engage in treatment and recovery have also been highlighted and are included in the joint action plans.</p> <p>Details of specific activities are included in the strategy action plan</p>			
Sex/gender	<p>Improved access to available substance misuse services by all genders.</p> <p>Holistic provision of care for mental and physical health needs alongside substance use</p> <p>Safeguarding of all vulnerable persons from abuse and harm related to substance misuse</p>	<p>Through partnership working agreed actions will be implemented that that address gender risk factors and treatment needs.</p> <p>The four priority areas designed to guide this process include; breaking drug supply chains, delivering a world-class treatment and recovery system, achieving a generational shift in the demand for drugs and reducing risk and harm to</p>	<ul style="list-style-type: none"> <li>• Reduced drug use among people of all genders</li> <li>• Reduced incidence of drug-related crime, deaths and harm</li> <li>• Increased engagement in treatment for people of all genders with substance misuse problems</li> </ul>	5 years, annual reviews and quarterly progress monitoring updates.	Tha Han, Public Health Consultant

Protected characteristic / health & wellbeing impact	Identified Negative or Positive impact	Recommended actions to mitigate Negative impact* or further promote Positive impact	Outcomes and monitoring**	Timescale	Lead officer
	<p>Reduction in stigma and stereotypes that are common around substance use.</p> <p>Reduced demand for drugs.</p>	<p>individuals, families and communities</p> <p>Details of specific activities are included in the strategy action plan</p>	<ul style="list-style-type: none"> <li>Improved treatment and recovery outcomes for all service users.</li> </ul>		
Ethnicity/race	<p>Improved access to available substance misuse services by all ethnic groups.</p> <p>Holistic provision of care for mental and physical health needs alongside substance use for all ethnic groups</p> <p>Safeguarding of all vulnerable persons from abuse and harm related to substance misuse among all ethnic groups.</p> <p>Reduction in ethnic based stigma and stereotypes around substance use.</p> <p>Reduced demand for drugs among all ethnic groups.</p>	<p>The strategy through its defined priority areas will work with other partners to ensure people of all ethnic backgrounds are aware of and can easily access available substance misuse services without feeling discriminated on racial basis.</p> <p>One of the key aims of the Havering CSM strategy is to reduce risk and harm to individuals, families and communities by reducing harm related to substance misuse and safeguarding of the vulnerable from abuse and harm.</p> <p>Through collaboration with partners the strategy aims at identifying and tackling any social, economic, and health inequalities experienced by any ethnic group which are also risk</p>	<ul style="list-style-type: none"> <li>Reduced drug use among people of all ethnic groups</li> <li>Reduced incidence of drug-related crime, deaths and harm among all ethnic groups</li> <li>Increased engagement in treatment for people of all ethnic backgrounds with substance misuse problems</li> <li>Improved treatment and recovery outcomes for all service users from various ethnic groups.</li> </ul>	5 years, annual reviews and quarterly progress monitoring updates.	Tha Han, Public Health Consultant

Protected characteristic / health & wellbeing impact	Identified Negative or Positive impact	Recommended actions to mitigate Negative impact* or further promote Positive impact	Outcomes and monitoring**	Timescale	Lead officer
		<p>factors for substance misuse and addiction.</p> <p>The strategy as specified in action plans, will also identify and address stigma and stereotypes that may be prevalent in some ethnic groups to enhance their ability to engage in treatment and recovery.</p>			
Religion/faith	<p>Improved access to available substance misuse services by members of all religion /faith groups.</p> <p>Holistic provision of care for mental and physical health needs alongside substance use for members of all religion /faith groups.</p> <p>Safeguarding of all vulnerable persons from abuse and harm related to substance misuse among members of all religion /faith groups.</p> <p>Reduction in religious / faith based stigma and stereotypes</p>	<p>The impacts of substance misuse and resultant addiction are multidimensional and cut across all religions going beyond the relatively small cohort with dependency problems.</p> <p>Through the combating substance misuse partnership, there is a commitment to work with all faith groups in Havering in prevention of substance misuse, treatment, recovery and rehabilitation of affected persons.</p> <p>The strategy as specified in action plans, will also identify and address stigma and stereotypes that may be</p>	<ul style="list-style-type: none"> <li>• Reduced drug use among people of all religious / faith groups</li> <li>• Reduced incidence of drug-related crime, deaths and harm among all religious / faith groups</li> <li>• Increased engagement in treatment for people of all religious / faith backgrounds with substance misuse problems</li> <li>• Improved treatment and recovery outcomes for all service users from</li> </ul>	5 years, annual reviews and quarterly progress monitoring updates.	Tha Han, Public Health Consultant

Protected characteristic / health & wellbeing impact	Identified Negative or Positive impact	Recommended actions to mitigate Negative impact* or further promote Positive impact	Outcomes and monitoring**	Timescale	Lead officer
	<p>around substance use.</p> <p>Reduced demand for drugs among all religious/ faith groups</p>	<p>prevalent in any community or religious groups to enhance their ability to engage in treatment and recovery.</p>	<p>various religious / faith groups.</p>		
Sexual orientation	<p>Improved access to available substance misuse services by all regardless of sexual orientation.</p> <p>Holistic provision of care for mental and physical health needs alongside substance use for all regardless of sexual orientation.</p> <p>Safeguarding of all vulnerable persons from abuse and harm related to substance misuse and sexual orientation especially among members of the LBGTQ+ community.</p> <p>Reduction in sexual orientation based stigma and stereotypes around substance use.</p> <p>Reduced demand for</p>	<p>Evidence shows the prevalence of substance misuse is higher among LBGTQ+ persons. However, the impacts of substance misuse cut across all sexual orientations and go beyond the relatively small cohort with dependency problems.</p> <p>Through partnership working agreed actions will be implemented that that will address identified risk factors and barriers to treatment and recovery associated with members of LBGTQ+ community.</p> <p>Through collaboration with partners the strategy aims at identifying and tackling any social, economic, and health inequalities experienced by the LBGTQ+ community as this are known risk factors for substance misuse and addiction.</p>	<ul style="list-style-type: none"> <li>• Reduced drug use among LBGTQ+ persons.</li> <li>• Reduced incidence of drug-related crime, deaths and harm among LBGTQ+ persons.</li> <li>• Increased engagement in treatment LBGTQ+ persons with substance misuse problems</li> <li>• Improved treatment and recovery outcomes for LBGTQ+ service users.</li> </ul>	<p>5 years, annual reviews and quarterly progress monitoring updates.</p>	<p>Tha Han, Public Health Consultant</p>

Protected characteristic / health & wellbeing impact	Identified Negative or Positive impact	Recommended actions to mitigate Negative impact* or further promote Positive impact	Outcomes and monitoring**	Timescale	Lead officer
	drugs among all regardless of sexual orientation but with more attention on members of the LBGTQ+ community.	The strategy as specified in action plans, will also identify and address sexual orientation stigma to enhance their ability to engage in treatment and recovery.			
Gender reassignment	<p>Gender reassignment will be recorded in all treatment records</p> <p>Improved access to available substance misuse services by transgender persons.</p> <p>Holistic provision of care for mental and physical health needs alongside substance use for transgender persons.</p> <p>Safeguarding of all vulnerable persons from abuse and harm related to substance misuse and sexual orientation among members transgender persons.</p> <p>Reduction in sexual</p>	<p>Gender reassignment is currently not sufficiently captured in local drug and alcohol treatment data, but evidence shows it is a major risk factors for substance use.</p> <p>To ensure substance use treatment services are inclusive, gender identity will be recorded and targeted interventions implemented.</p> <p>Through partnership working identified risk factors and barriers to treatment and recovery associated with transgender persons will be addressed.</p> <p>Through collaboration with partners the social, economic, and health inequalities experienced by transgender persons will be identified and tackled as</p>	<ul style="list-style-type: none"> <li>• Improvement in recording of transgender in treatment records</li> <li>• Reduced drug use among transgender persons.</li> <li>• Reduced incidence of drug-related crime, deaths and harm among transgender persons.</li> <li>• Increased engagement in treatment by transgender persons with substance misuse problems</li> <li>• Improved treatment and recovery outcomes for transgender service users.</li> </ul>	5 years, annual reviews and quarterly progress monitoring updates.	Tha Han, Public Health Consultant

Protected characteristic / health & wellbeing impact	Identified Negative or Positive impact	Recommended actions to mitigate Negative impact* or further promote Positive impact	Outcomes and monitoring**	Timescale	Lead officer
	<p>orientation based stigma and stereotypes around substance use.</p> <p>Reduced demand for drugs among all regardless of sexual orientation but with more attention on transgender persons.</p>	<p>these are known risk factors for substance misuse and addiction.</p> <p>The strategy as specified in action plans, will also identify and address any gender reassignment stigma within services to enhance their ability to engage in treatment and recovery.</p>			
Marriage/civil partnership	<p>Improved access to available substance misuse services by all persons regardless of marital status.</p> <p>Holistic provision of care for mental and physical health needs alongside substance use for people in marriage /civil partnership.</p> <p>Safeguarding of all vulnerable persons from abuse and harm related to substance misuse among people in marriage / civil partnerships.</p> <p>Reduction in stigma</p>	<p>Substance misuse in a marriage / civil partnership directly affects both spouses /partners and other family members including children where present.</p> <p>Substance misuse is a major driver of domestic violence among spouses / partners.</p> <p>The Havering CSM strategy includes action plans aimed at reducing risk and harm to individuals, families and communities by reducing harm related to substance misuse and safeguarding of the vulnerable from abuse and harm including those in marriage / civil partnership.</p>	<ul style="list-style-type: none"> <li>• Reduced drug use among people in marriage / civil partnerships.</li> <li>• Reduced incidence of drug-related crime, deaths and harm among people in marriage / civil partnerships.</li> <li>• Increased engagement in treatment by people in marriage / civil partnership with substance misuse problems</li> <li>• Improved treatment and recovery outcomes for people</li> </ul>	5 years, annual reviews and quarterly progress monitoring updates.	Tha Han, Public Health Consultant

Protected characteristic / health & wellbeing impact	Identified Negative or Positive impact	Recommended actions to mitigate Negative impact* or further promote Positive impact	Outcomes and monitoring**	Timescale	Lead officer
	<p>and stereotypes directed towards persons in civil partnerships that may drive them to substance misuse.</p> <p>Reduced demand for drugs among all regardless of marital status.</p>	<p>Through collaboration with partners the strategy aims at identifying and tackling any social, economic, and health inequalities experienced by any individuals regardless of marital status.</p> <p>The strategy as specified in action plans, will also identify and address stigma and stereotypes related to marital status e.g. civil partnerships that may disadvantage individuals from sufficiently engaging in treatment and recovery.</p>	<p>in marriage / civil partnership.</p>		
Pregnancy, maternity and paternity	<p>Improved access to available substance misuse services by all persons during pregnancy/ maternity and paternity periods.</p> <p>Holistic provision of care for mental and physical health needs alongside substance use for all persons during pregnancy/ maternity and paternity periods.</p>	<p>Substance use during pregnancy and motherhood is both a public health and criminal justice concern. Negative health consequences associated with substance use impact both the mother and the developing fetus.</p> <p>A substance misusing male spouse is also a potential risk to both the mother and developing fetus especially where there is physical and emotional abuse.</p> <p>Through partnership</p>	<ul style="list-style-type: none"> <li>• Reduced drug use during pregnancy/ maternity and paternity periods.</li> <li>• Reduced incidence of drug-related crime, deaths and harm during pregnancy/ maternity and paternity periods.</li> <li>• Increased engagement in treatment by people in pregnancy/</li> </ul>	<p>5 years, annual reviews and quarterly progress monitoring updates.</p>	<p>Tha Han, Public Health Consultant</p>

Protected characteristic / health & wellbeing impact	Identified Negative or Positive impact	Recommended actions to mitigate Negative impact* or further promote Positive impact	Outcomes and monitoring**	Timescale	Lead officer
	<p>Safeguarding of all vulnerable persons from abuse and harm related to substance misuse among all persons during pregnancy/ maternity and paternity periods.</p> <p>Reduction in stigma and stereotypes directed towards persons during pregnancy/ maternity and paternity periods that may drive them to substance misuse.</p> <p>Reduced demand for drugs among all persons during pregnancy/ maternity and paternity periods.</p>	<p>working pregnant mothers identified as misusing substance will be referred for timely and appropriate intervention. Risk factors and barriers to treatment and recovery associated with pregnant mothers and their spouses where applicable will also be addressed.</p> <p>The Havering CSM strategy includes action plans aimed at reducing risk and harm to individuals, families and communities by reducing harm related to substance misuse and safeguarding of the vulnerable from abuse and harm including pregnant mothers.</p> <p>Through collaboration with partners the strategy aims at identifying and tackling any social, economic, and health inequalities experienced by any individuals including pregnant mothers.</p>	<p>maternity and paternity periods and with substance misuse problems</p> <ul style="list-style-type: none"> <li>Improved treatment and recovery outcomes among people affected by pregnancy/ maternity/ paternity and substance misuse problems.</li> </ul>		
Socio-economic status	<p>Reduced drug supply by disrupting supply chains.</p> <p>Improved access to</p>	<p>There is a strong association between socioeconomic position, social exclusion and substance-related harm in</p>	<ul style="list-style-type: none"> <li>Reduced drug supply as evidenced by number of supply chains disrupted</li> </ul>	5 years, annual reviews and quarterly monitoring updates.	Tha Han, Public Health Consultant

Protected characteristic / health & wellbeing impact	Identified Negative or Positive impact	Recommended actions to mitigate Negative impact* or further promote Positive impact	Outcomes and monitoring**	Timescale	Lead officer
	<p>available substance misuse services by all persons especially those from deprived areas.</p> <p>Holistic provision of care for mental and physical health needs alongside substance use for all especially those from deprived areas.</p> <p>Safeguarding of all vulnerable persons from abuse and harm related to substance misuse among all persons with more attention on those from deprived areas.</p> <p>Reduction in stigma and stereotypes directed towards persons from deprived areas that may drive them to substance misuse.</p> <p>Reduced demand for drugs among all persons with more attention on those from deprived areas.</p>	<p>relation to both alcohol and other drugs in the general population.</p> <p>People living in more deprived areas and with lower individual resources and socioeconomic capital are at greater risk of harm. The highest levels of alcohol and drug-related deaths in the UK occur in those areas of greatest neighborhood deprivation.</p> <p>Substance misuse and dealing tends to thrive more among deprived communities.</p> <p>Through partnership working the strategy aims at identifying and breaking drug supply chains by disrupting the ability of gangs to supply drugs and seizing their cash, bringing perpetrators to justice, safeguarding and supporting victims.</p> <p>Through partnership working, substance misuse risk factors and barriers to treatment and recovery associated with socioeconomic deprivation will be addressed.</p>	<ul style="list-style-type: none"> <li>• Reduced drug use among people in deprived areas.</li> <li>• Reduced incidence of drug-related crime, deaths and harm in deprived areas.</li> <li>• Increased engagement in treatment by people in deprived areas</li> <li>• Improved treatment and recovery outcomes among people in deprived areas.</li> </ul>		

Protected characteristic / health & wellbeing impact	Identified Negative or Positive impact	Recommended actions to mitigate Negative impact* or further promote Positive impact	Outcomes and monitoring**	Timescale	Lead officer
		<p>The Havering CSM strategy includes action plans aimed at reducing risk and harm to individuals, families and communities by reducing harm related to substance misuse and safeguarding of the vulnerable from abuse and harm including those from deprived communities</p> <p>Through collaboration with partners the strategy aims at identifying and tackling any social, economic, and health inequalities experienced by social-economically deprived individuals and communities.</p>			

**Add further rows as necessary**

\* You should include details of any future consultations and any actions to be undertaken to mitigate negative impacts.

\*\* Monitoring: You should state how the impact (positive or negative) will be monitored; what outcome measures will be used; the known (or likely) data source for outcome measurements; how regularly it will be monitored; and who will be monitoring it (if this is different from the lead officer).

## 6. Review

In this section you should identify how frequently the EqHIA will be reviewed; the date for next review; and who will be reviewing it.

**Review:**

**Scheduled date of review:** December 2028

**Lead Officer conducting the review:** Public Health Consultant, Substance Misuse.

*\*Expand box as required*

**Please submit the completed form via e-mail to [READI@haverling.gov.uk](mailto:READI@haverling.gov.uk) thank you.**

## Appendix 3: Strategy delivery plan

### 1 Breaking drug supply chain:

Identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How we will measure success</i>
<b>1 Collect and share intelligence</b>	1.1 Serious Violence Duty needs assessment and develop serious violence duty strategy	Support from partners with in the Serious Violence duty working group	Jan-24	CSP - Serious Violence Group	Community Safety Partnership	Community Safety	Needs assessment and serious violence strategy published on council webpage by 31 January 24
	1.2 Improved analysis of Drug Rehabilitation Requirement (DRR) or Alcohol Treatment Requirement (ATR); Test on arrest data / Drug Intervention Programme (DIP) breeches; Follow up of breaches	No additional resources required	Ongoing with quarterly updates	CSP - Reducing Reoffending Group	Police Probation services CGL	Police CGL	Successful completions of Alcohol Treatment Requirement (ATR) / Drug rehabilitation requirement ( DTR) Test on arrest data
	1.3 Establishment of joint analytic group and a set of baseline data sets	Establishment of joint analytic group and a set of baseline data sets	Mar-24	Joint Analytic Group	Joint Analytic Group, CSP, CGL , NELFT	Public Health	Joint analytic group in place and established set of indicators and baseline datasets.
	1.4 Review and Strengthening of the National Referral Mechanism (NRM) process	Training - Safeguarding	Ongoing with quarterly updates	CSP - Safeguarding Boards	CSP/ Youth Justice Board (YJB)	Safeguarding adults and children	Number of NRM assessments and referrals completed

Identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How we will measure success</i>
<b>2 Monitor and help disrupt county lines – collaborate across borders/ modern day slavery</b>	2.1 Awareness raising and training for staff on Modern day slavery	Training - Safeguarding and capturing data i.e. number of referrals	Ongoing with biannual updates	CSP - Safeguarding Boards	Safeguarding Boards	Safeguarding training lead	Number of training sessions delivered
	2.2 National data on county lines and disruption updates for CDP	Drugs Focus to talk to CST	Ongoing with quarterly updates	TTCG	Police	Police	Number of county lines closed and disruptions
	2.3 Cross border police operations between East Area BCU and Essex to target individuals.	Operation Gambler	Ongoing with quarterly updates	Havering Joint Taskforce (HJTF)	HJTF / CSP / Police	Enforcement Team	Number of incidents and arrests
<b>3 Investigate the transfer of money from drug businesses</b>	3.1 Money laundry, child exploitation for money laundry and data sharing	This is business as usual and covered by existing ISA and terms of reference for groups	Ongoing with quarterly updates	CSP	Police & LBH Insights Team	Police & LBH Insights Team	Number of cases investigated and completed

Identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How we will measure success</i>
	3.2 Tackling drug debt and use of drugs in the criminal justice system	This will be done on a case by case basis by offender managers	Ongoing with quarterly updates	CSP	CSP & Police	Police	Number of incidents and successful interventions
<b>4 Target retail and middle market</b>	3.3 Identify and investigate cannabis factories, laughing gas market and cuckooing; issue closure orders and drugs warrants	Business as usual taking a proactive approach	Ongoing with quarterly updates	CSP	CSP & Police	Police	Number of drugs warrants served and number of cannabis factories identified and closed
	3.4 Data/ Intelligence sharing on cannabis factories, cuckooing, drug warrants	Business as usual taking a proactive approach	Ongoing with quarterly updates	CSP	CSP, Police & Joint analytic group	Police	Number of cannabis factory closures and related incidents
<b>5 Limit the density of alcohol outlets and hours of retail sale near local hot spots – (alcohol related crime/ nuisance reports)</b>	5.1 Clamp down on existing licensees who sell over the limits Alcohol or do not adhere to the regulations; Proactive and increase licence reviews	Police and Council Licensing teams	Ongoing with quarterly updates	Licensing Committee	Licensing team, Police	Police Council licensing	Number of successful licensing reviews

Identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How we will measure success</i>
	5.2 Work with planners to influence the Local Plan refresh to limit the proliferation of Licensed premises and alcohol sale hours at retail outlets	CSP resources ASB/crime data Density of outlets with alcohol licence	Ongoing with quarterly updates	CSP	Planning Licensing Community Safety Public Health	Planning	LOCAL PLAN REFRESH featuring the limits of retail outlet density
<b>6 Community safety/vigilance, street policing, council enforcement assets</b>	6.1 Better sharing of ASB data  Identify lead for data collation within the police	No extra resources required	Ongoing with quarterly updates	Tasking group, monthly ASB meeting	Community Safety and police	Police	Number of ASB cases identified
	6.2 Data from Housing re thefts etc.	Data not currently shared	Ongoing with quarterly updates	CSP	Housing	Housing	Availability of data  Number of theft incidents and arrests
<b>7 Survey emerging markets e.g. vapes, freeports, online sales, underage sales, mixing cannabis or THC with vapes</b>	7.1 Selling of vapes to be added to licensing. Licences restricted near schools and colleges	Intelligence to be shared by partners	Ongoing with quarterly updates	CSP	Trading standards	Trading Standards	Number of successful seizures

Identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How we will measure success</i>
<b>8 A communications strategy</b>	8.1 Co-badged with Health , Police and Local Authority 'Did you know Facts' e.g. cost and consequences of drugs  Early identification and sign posting communicate what we've achieved	Lead officer time Cost for effective use of social media platforms, newsletters, Apps	Ongoing with quarterly updates	CSP	CSP, Public Health, Police, CGL	Public Health	Comms strategy in place Number of information drops
	8.2 Inform , advise and highlight the risks for YP to schools, colleges, Alternative Providers and Pupil Referral Units	Help accessing academies SPOCs for schools School nurses School councillors	Regular updates	CSP	Education Police- safer Schools Public Health, CGL	Public Health	Healthy schools London – number of schools meeting criteria (Drugs& Alcohol education part of HSL criteria).

## 2 Delivering a world-class treatment & recovery system

Identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation & Named Officer	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
<b>1. The impact of substance misuse on individuals and community</b>	Produce and review local needs assessment to identify needs, trends, priorities and inequalities including de-stigmatisation of addiction and engagement with affected individuals and communities	Information and data sharing, stakeholder involvement, analytic data group to lead on needs assessment. Including qualitative data from service users.	Consistent with local and national timelines	Analytic Data Group	Havering Council, YP and Adult Treatment Service, NELFT, BHRUT, ICB, Police and other criminal justice agencies.	Public Health	<p>Number of people accessing services including demographic details</p> <p>Correct data on status of substance misuse and treatment outcomes in the borough</p> <p>Improved patient outcomes</p> <p>Number of drug related deaths</p> <p>Number of drug related hospital admissions</p>

Identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation & Named Officer	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
<b>2 Education and awareness and Information and advice for the public on treatment access and self-care</b>	2.2 Promote awareness of services with Health and Social Care Workforce and wider public including the use of appropriate materials for education and awareness	Videos, posters, social media, events	Ongoing with quarterly updates	Joint treatment and recovery group	CGL, Havering Council	Havering Council	Number of engagement training sessions  Number of trained GPs Post campaign / awareness sessions participant knowledge levels  Prevalence of substance misuse
<b>3 Culturally sensitive services</b>	Commission an independent review of services to assess their cultural competency and equalities.	Funding, engagement	March 2024	Joint treatment and recovery group	Public Health	Public Health	Number of awareness sessions Prevalence of substance misuse Improved patient outcomes
<b>4 Data sharing</b>	Establish Power BI Dashboard	Funding, IT support, Information governance support, Analysts	March 2024	Joint Analytic Group	Public Health	Public Health	Improved patient outcomes Improved data access  Functional data sharing platform

Identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation & Named Officer	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
							Data sharing agreements
<b>5 GP/ Primary Care Involvement</b>	Introduce targeted shared care arrangements to improve GP involvement in recovery plans of alcohol dependent service users including provision of clinical satellites in GP practices.	GPs, Adult Treatment & Recovery Provider, Public Health	TBC	Joint treatment and recovery group	Adult Treatment & Recovery Provider, NEL Shared Care Group, PCNs, LMC	CGL	Adult service performance report
<b>6 Adults dependent on prescribed drugs</b>	Review the needs of adults dependent on prescribed drugs and agree recommendations to improve prevention, training and awareness, treatment and/or guidance, support to reduce dependency.	NEL ICB, GP, BHRUT, Medicines Safety, Nursing, Pain Consultant, Clinical Psychologist, Pharmacists, LTC Commissioner. Councils, Adult Treatment Provider	December 2024	Joint treatment and recovery group	NEL Dependence of Medicines Stewardship Group	NEL ICB	Hospital admissions from prescription drug misuse and toxicity
<b>7 Engagement of adult offenders released from prison</b>	Improve joint working between prisons and community services by increasing the proportion of referrals and engagement of adult offenders released from prison (from 30% to 75%)	Adult Treatment & Recovery Provider, Prisons, Probation and engagement with resettlement panels	March 2025	Joint treatment and recovery group	Adult Treatment & Recovery Provider	CGL	Combating Drugs Outcomes Framework -  Number / proportion engaging in

Identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation & Named Officer	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
							treatment 3 weeks after leaving prison
<b>8 Dual Diagnosis</b>	<p>8.1 The ICB will work in partnership with key stakeholders to support the joint care for individuals with substance misuse and mental health problems</p> <p>8.2 Evaluate current service provision and gaps, engage with service users, explore peer support for these group of patients</p> <p>8.3 Review complex cases with multiple diagnosis i.e. substance misuse, EUPD, combined with mental health problems and anti-social personality disorder, criminal justice systems via a Complex and Dual Diagnosis group between NELFT and CGL</p>	<p>Relevant providers and commissioners working together reviewing the joint care of individuals with substance misuse and mental health problems</p> <p>Resource (Time) to invest in appropriate psychological interventions for those with emotionally unstable personality disorders compounded by substance misuse, high level of anti-social behaviour, regular contact with police and criminal justice systems</p>	Update on progress by Jan 2024.	Joint treatment and recovery group	Havering PbP Mental health oversight group, ICB, NELFT, LBH, Substance Misuse Service and Third Sector	NELFT	6- monthly progress report and review after 18 months

Identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation & Named Officer	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
<b>9 Community pharmacy substance misuse service provision</b>	<p>9.1 Review how community pharmacies provide needle exchange services to include mechanisms of taking action where there is an observed problem with a patient.</p> <p>9.2 Explore possibility of increasing funding for commissioning more pharmacies to provide substance misuse interventions</p>	Commissioning policy review and funding	Ongoing with annual updates	Joint treatment and recovery group	CGL , LPC	CGL	TBC

### 3. Achieving a generational shift in the demand for drugs and excessive alcohol

identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation & Named Officer	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
<b>1 Information, awareness and staff training</b>	1.1 Being present in the places that children use to communicate e.g. social media, snapchat, tiktok and local busy bodies for awareness and support pathways.	Social media, colleges, consider Geolocation based campaigns e.g. in snapchat, Instagram and twitter, schools. Targeting parents, carers and adults in children's lives; promote through our social media channels and partners/service providers social media; taking advantage of issues/locations when they occur; fund specific campaigns that tackle this issues; Input to PSHE curriculum; CPOMS (online server that records all child protection items)	Ongoing with quarterly updates	Prevention Group	Comms, youth centres/workers, member of the core working group, co-produce with young people (Youth Council) Parents/Carers. Partners, faith and religious orgs, youth organisations - third party promotion. Use schools social media; The Bridge (Frances Bardsley School); DSLs; Local celebrities; local sports teams/ heroes etc.	Public Health and Communication	Number / proportion of people reporting drug misuse in the last 12 months  Prevalence of opiate and non opiate use
	1.2 Work closely with schools: Find out what schools are doing and see if there are any good practice that can be promoted and built on. e.g., junior citizen programme	Annual Safeguarding audit could have an additional question regarding quality of PSHE on addiction/substance use/misuse examples to possibly track some good practice - to be disseminated;	annually	Education Strategic Partnership	Comms, youth centres/workers, member of the core working group, co-produce with young people; WiseUp CGL; Education Services; BAP (behaviour and attendance partnership)	Education Strategic partnership.  Havering School improvement Service	completion of Audit Question; gathering schools good practice, organisations offering support; and the sharing of this/these interventions; take up of

identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation & Named Officer	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
							referrals to WiseUp
	1.3 online reporting for children when they are concerned/worried about substance misuse - (To be included in the needs assessment)	Utilise existing systems in schools to enable children to report; (internal concerns reporting systems) - CPOMS/ MyConcern; National / Central database to report and share anonymised concerns; i.e. 'the student voice'; Further development of the HaRVA tool to enable better information sharing and risk assessment by schools and other partners on contextual risk; Promotion of the OWL app to report crime and ASB; DSL team	annually	Education Strategic Partnership	schools; School Improvement; Specialist Safeguarding Team (Havering CS) Joni Blyth Community Safety; Colleges; Leaving Care; Designated safeguarding leads	Havering School improvement Service	# of reports; link to #referrals; and prevalence of drug and alcohol use by children

identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation & Named Officer	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
	1.4 Interventions to target young people in colleges to teach or coach them on how to manage their new independence and make informed decisions. How to manage money, recreation to reduce the demand for drugs and alcohol.	Using voluntary services to develop programme ; Also Start at Year 10 or Year 11 through PSHE lessons or drop down days	year two	Adolescent Safeguarding Strategy Board	Colleges/Youth Groups; Prospects; WiseUp; Faith and Religious orgs; (other 16+ organisations?); Schools	Youth service/YJS	# sessions delivered plus feedback on these sessions
	1.5 Training Themes: Improve the understanding of push and pull factors for professionals to enable a more emphatic workforce; Consider language for cultural sensitivity; Tackling stigma goes hand in hand with information and advice but consider engagement.	Training for professionals	year one onwards	HSCB and wider strategic safeguarding partnership forums	Havering Safeguarding Partnership - Training offer	Havering Social Care Academy	# training delivered ; feedback from training; quality and # of referrals to WiseUp

identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation & Named Officer	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
<b>2 Links to World class treatment and recovery system</b>	2.1 Interventions targeted at older adults 40s, 50s and above who have now picked up drugs because they can afford it.	publicity campaigns; establish the extent of this problem; potential for age specific services	first year and ongoing BAU	Joint treatment and recovery group	Comms; CGL;	CGL	minimum of one campaign per year, based on learning from audits and intelligence
	2.2 First time users with children <5yrs-CGL to do a home visit with awareness of what's a risk vs what's a safeguarding concern	hidden harm worker in CGL; along with targeted partner: i.e. police, social worker	establish model and roll out in year two	Havering Safeguarding Children's Partnership (HSCP)	CGL; Social Care Academy; Children's Social Care	CGL	# of visits completed
<b>3 Supporting young people and families most at risk of substance misuse</b>	3.1 Develop more services focused on young adults rather than children as a lot has been done in schools for children	Ask colleges; apprenticeships, employers (NHS) what their issues are around substance misuse; link to national campaigns; youth charities; Leaving Care team; Detached youth workers; Night-time economy partnership/collaboration; Hub office in Romford; Host an Havering event for 6th forms	year two starting with a campaign to raise awareness and respond to issues as partners see them	Prevention Group	Prevention Group; Dean Gordon; Youth Service; NCC DSLs; Night-time Economy partners including traders; emergency services; HSCB and HASP	Youth Service	age of referrals to WiseUp and Aspire reflects focus on this age group = 16 - 25 years

identified Need / Priority	Action	Resources	Timescale	Strategic Delivery & Planning Group	Key Organisations	Lead Organisation & Named Officer	Metric
	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
	3.2 Check and support high risk families to reduce the impact cost of living	Budgeting skills. Debt management offer from DWP;	year one and ongoing	Social Care Early Help	LBH Early Help service; DWP; HSSWs (Home school support workers)	DWP: HSSWs	#of support effective interventions where debt has been reduced/managed
	3.3 Consider debt bondage: children get drawn in through debt bondage manufactured by those leading the county lines (Training)	Training for professionals lead by the social care academy in partnership with Catch22/Rescue and Response	Ongoing with quarterly updates	HSCP	Havering Safeguarding Partnership - Training offer	Rescue and Response Team	#training delivered; case studies of impact of debt bondage work
<b>4 Links to breaking the supply chain</b>	4.1 actions to reduce high strength alcohol use and support to street drinkers	licence variation/conditions to reduce high strength sales where street drinking has been identified; CGL led outreach work;	Ongoing with quarterly updates	Havering Community Safety Partnership	Public Protection and CGL	Public Protection	# of reductions

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	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
<b>5 Collect and share intelligence</b>	5.1 Data- Collect trends regarding all forms of drugs usage- prescribing data, slang terms, location data etc.	Locations of concern MACE and HARM panels; a forum/method for identifying and sharing information on prescribing and wider substance misuse; Health/ Public Health resources; Adult Safeguarding Board; Community Safety Partnership	year two and ongoing BAU	Joint Analytic Group	Children and Adult Safeguarding: social services; police; probation services; relevant charities; CGL (drug and alcohol service) Health and Public Health	Public Health	confidence in data picture of substance misuse in Havering and by whom
	5.2 Define clearly how impact will be measured	Develop the data set for 5.1 above: # arrest; #users of services, # incidents in licenced premises; # alcohol related crime and hospital admissions - overtime; reduction of hotspot street drinking;	year one	Joint Analytic Group	Children and Adult Safeguarding: social services; police; probation services; relevant charities; CGL (drug and alcohol service) Health and Public Health	Public Health	completion of first draft of data set

#### 4 Reducing risk and harm to individuals, families and communities

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	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
<b>1 Information, advice and staff training</b>	1.1 For the public around a. Exploitation of the vulnerable by drug trade b. Early recognition of addiction c. consequences and how to avoid peer pressure d. Seeking support e. Destigmatisation f. Confidence on social services and Improving the image of social services through training and communication work	Educating the community around acceptance and destigmatisation  Stories from people with lived experience (e.g., very short video clips)  Video clips codesigned with service users, young people and people from communities that do not seek support  Exercising corporate social responsibility  Funding required to implement the above  Utilising existing resources from transitional safeguarding -MyPlace.	Ongoing with quarterly updates	Prevention Group	CDP and LA communications  Schools  Shared resources with the GLA and other boroughs in the ICS  Voluntary care sector  Faith & Religious orgs  ICB	Public Health	minimum 1 videoclip per borough to be shared with London, esp lived experience  Toolkit for young people, schools and social services  Public engagement events informing about substance misuse  Increased number in the treatment for alcohol and drugs  Comms material to improve confidence on social services

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	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
	<p>1.2 For professionals (D&amp;A services, social services, NHS, Housing, statutory organisations) dealing with substance misuse clients around cultural competence in working with individuals at risk</p> <p>Incorporating into training then audit</p>	Health inequality funding from ICB	March 2024	Prevention Group	PbP, ICB	Public Health	<p>Cultural competence report</p> <p>Numbers in treatment</p> <p>Recovery rate</p> <p>Completion of Alcohol Qq in NHS HC</p>

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	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
	1.3 Advise employers on awareness and employment of substance misuse and mental health; Clarity around employment law and rehabilitated individuals	<p>Expertise in producing the toolkit Time for engagement Communication material</p> <p>Working with employment team when clients are ready</p> <p>Linking with Beam to use their support and tools.</p> <p>Increasing opportunity for volunteering and training</p>	March 2025	Prevention Group	DWP working with employers: Peabody (HA in Havering) Beam AA LA, schools NHS, Police Chamber of Commerce (BID)	CGL	<p>Employment of individuals treated in substance misuse services</p> <p>Healthy workplace certification or alike</p>
<b>2 Multidisciplinary multiagency support to those at higher risk or those who suffered from harm of drugs and alcohol misuse.</b>	2.1 Early intervention in multidisciplinary support	<p>Police to signpost to CGL</p> <p>Better Living</p> <p>CGL working with partners</p>	March 2024	Joint treatment and recovery group	<p>Local area coordinators (Harold Hill - Connectors)</p> <p>Faith &amp; Religious orgs</p> <p>Street pastors</p> <p>The AA</p>	CGL	<p>Engagement in treatment</p> <p>School exclusion and suspension that are drug and alcohol related</p>

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	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
	2.3 Family group and family support pathway	CDP Working group on family support with GPs, CAMHS, social services, NELFT therapists, VAWG	March 2025	Joint treatment and recovery group	Havering CDP (subgroup), PbP, Safeguarding Adults and Children	CGL	Children in need with drug as a factor  Reduction in safeguarding case reviews related to parental substance (D&A) misuse
	2.4 Substance misuse and mental health outreach to high risk communities	CDP Working group on family support with GPs, CAMHS, social services, NELFT therapists, VAWG	March 2025	Joint treatment and recovery group	CGL, NELFT	CGL	Reduction in safeguarding case reviews related to wrong door policy
	2.5 Cross-regional cooperation for housing settlement where there is supportive family roots	Changing perception of the community	March 2025	Joint treatment and recovery group	Housing demand CGL ESOL classes Community groups	Housing	Number of successful settlements where accommodation has been sustained for minimum 2 years.
<b>3 Needle exchange, supervised consumption</b>	Prevention and management of Blood Borne Viruses	TBC	Ongoing with quarterly updates	Joint treatment and recovery group	CGL, LPC	CGL	Maintenance of micro elimination status

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	<i>What we will do to improve our local system and meet national and local priorities</i>	<i>What we need to be able to achieve it</i>	<i>When will this be completed?</i>			<i>Who will lead and report on this?</i>	<i>How will we measure success?</i>
<b>4 Research, audit and surveillance</b>	<b>Joint research, audit and surveillance system</b>	TBC		Joint Analytic Group	CDP	Public Health	Surveillance reports, Participation in national/ regional studies
<b>5 Awareness and training around neurodiversity</b>	5.1 To understand more about neurodiversity and personality disorders and the interlink with substance misuse; Agencies ensure staff attend	Expertise and participation from NELFT, Social services, CGL and GPs  Training (coordinated by CGL and NELFT)	March 2025	Joint treatment and recovery group	NELFT  CEPN  CLDT (Community Learning Disability Team)  Havering adult and children services and LBH comms co-designing with individuals with lived experience	CGL	Number of practitioners/ professionals trained across disciplines
<b>6 Reduction risk and harm to communities</b>	6.1 Inspection of products in vape shops	Trading standards conducting visits	December 2024	Community Safety Partnership	Trading standards	Trading standards	Reduction in complaints around vapes

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	6.2 Refine harm and risk reduction activities (e.g. drink driving course) with feedback from individuals and families with lived experience	More a comment, such course already exist why co design another one, rise mutual for example already deliver what was an accredited programme; not commissioned locally	March 2025	Community Safety Partnership	CDP	Community Safety Partnership	suggestion made to involve service user feedback
	6.3 The risk of alcohol and substance misuse on health are reduced in designing Local Plan	TBC	March 2026	Prevention Group	Planning and Regen Public Protection	Planning	Local Plan identifying evidence to support locational policies with scope and specification on retail density of alcohol outlets. With joint work with licensing of such outlets.